

# Christchurch City Council AGENDA

# **Notice of Meeting:**

An ordinary meeting of the Christchurch City Council will be held on:

Date: Wednesday 14 February 2024

Time: 9.30 am

Venue: Council Chambers, Civic Offices,

53 Hereford Street, Christchurch

#### Membership

Chairperson Mayor Phil Mauger
Deputy Chairperson Councillor Pauline Cotter

Members Councillor Kelly Barber

Councillor Kelly Barber
Councillor Melanie Coker
Councillor Celeste Donovan
Councillor Tyrone Fields
Councillor James Gough
Councillor Tyla Harrison-Hunt
Councillor Victoria Henstock
Councillor Yani Johanson
Councillor Aaron Keown
Councillor Sam MacDonald

Councillor Jake McLellan Councillor Andrei Moore Councillor Mark Peters Councillor Tim Scandrett Councillor Sara Templeton

9 February 2024

**Principal Advisor** 

Mary Richardson Interim Chief Executive Tel: 941 8999

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Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. If you require further information relating to any reports, please contact the person named on the report.

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# 1. Apologies Ngā Whakapāha

At the close of the agenda no apologies had been received.

# 2. Declarations of Interest Ngā Whakapuaki Aronga

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.



# 3. Draft Long-Term Plan 2024-2034

Reference / Te Tohutoro: 23/2098528

**Report of / Te Pou** Peter Ryan, Head of Corporate Planning & Performance

Matua: (peter.ryan@ccc.govt.nz)

Senior Manager / Lynn McClelland, Assistant Chief Executive Strategic Policy and

**Pouwhakarae:** Performance (lynn.mcclelland@ccc.govt.nz)

# 1. Purpose and Origin of Report Te Pūtake Pūrongo

- 1.1 To present to the Council for consideration and adoption the information that provides the basis for preparation of the Council's draft Long-Term Plan 2024-34, Consultation Document, and the consultation and engagement process to be undertaken by Council.
- 1.2 The Local Government Act (LGA 2002) requires local authorities to adopt a Long-Term Plan every three years. The Council's current Long-Term Plan was adopted in June 2021.

# 2. Officer Recommendations Ngā Tūtohu

That the Council - Long Term Plan 2024 - 2034:

- 1. Receives the information contained and referred to in the draft Long-Term Plan 2024-2034 report and the attached documents, including the draft Consultation Document, Financial Strategy and Infrastructure Strategy.
- 2. Notes the recommendations of the Council's Audit and Risk Management Committee at its meeting on 8 February 2024 as detailed in **Attachment E**.
- 3. Provisionally approves and adopts for consultation the information contained or referred to in the draft Long-Term Plan 2024-2034 report which provides the basis for the draft Long-Term Plan 2024-34, together with any amendments made by resolution at the meeting, and subject to the following:
  - a. the passing of the Water Services Acts Repeal Bill and its commencement (to achieve compliance with the Local Government Act 2002); and
  - b. the inclusion of the Auditor-General's report required by s.93C(4) of the Local Government Act (LGA) 2002, which will be supplied to the Council meeting on 11 March 2024, at which point formal adoption of the information that provides the basis for the Council's draft Long-Term Plan, Consultation Document and audit report can occur.
- 4. Provisionally approves and adopts the supporting technical documents, including draft Activity Plans and Asset Management Plans (as detailed below) subject to the following:
  - a. the passing of the Water Services Acts Repeal Bill and its commencement (to achieve compliance with the Local Government Act 2002); and
  - b. the inclusion of the Auditor-General's report required by s.93C(4) of the Local Government Act (LGA) 2002, which will be supplied to the Council meeting on 11 March 2024, at which point formal adoption of the information of the information that provides the basis for the Council's draft Long-Term Plan, Consultation Document and audit report can occur.
  - c. <u>Draft Activity Plans and Draft Asset Management Plans</u>
  - d. Draft Long-term Plan 2024- 34 documents



- e. Financial Overview
- f. Funding Impact Statement, including Rating Information
- g. Financial Prudence Benchmarks
- h. Community Outcomes and Strategic Framework
- i. Summary of Grants
- j. Proposed Activities and Services Statements of Service Provision
- k. Proposed Capital Programme
- I. Proposed Fees and Charges
- m. Potential Disposal of Council-owned properties
- n. Prospective Financial Statements
- o. Significance and Engagement Policy (unchanged from 2019)
- p. Revenue, Financing and Rating Policy
- q. Liability Management Policy and Investment Policy
- r. Council-controlled Organisations
- s. Reserves and Trust Funds
- t. Capital Endowment Fund
- 5. Provisionally approves and adopts for consultation, the Consultation Document (**Attachment A**), subject to decisions made at this meeting and subject to the following:
  - a. the passing of the Water Services Acts Repeal Bill and its commencement (to achieve compliance with the Local Government Act 2002); and
  - b. the inclusion of the Auditor-General's report required by s.93C(4) of the Local Government Act (LGA) 2002, which will be supplied to the Council meeting on 11 March 2024, at which point formal adoption of the information that provides the basis for the Council's draft Long-Term Plan, Consultation Document and audit report can occur.
- 6. Authorises the Interim Chief Executive to make any non-material changes to the documents and/or information attached to or referred to in the draft Long-Term Plan 2024-2034 report, as well as amendments that may be required to ensure the documents and/or information align with the Auditor-General's report as a result of the Water Services Acts Repeal Bill.
- 7. Notes that the list of properties in **Attachment D** will be consulted upon to seek community views and preferences as to their future use. This will help inform the decision to be made, when adopting the final Long-Term Plan, of retaining them for an alternative public work or declaring them surplus for disposal.
- 8. Approves the following process for consultation for the draft Long-Term Plan 2024-2034:
  - a. Consultation Document available on the Council's website on 13 March 2024;
  - b. Hard copies of the draft Long-Term Plan 2024-2034 will be available from Te Hononga Civic Offices on 13 March 2024, and available from the Council's libraries and service centres from the week commencing 18 March 2024.
  - c. Public Notices in The Star, The Press, and on the Council's website signalling the start of consultation;



- d. The period for making submissions will run from 9am on 13 March 2024 to midnight on 17 April 2024;
- e. For people who indicate they wish to present oral submissions, hearings will be held from late April through May 2024 (exact dates will be confirmed and communicated to those submitters closer to the time). The following time allocations will apply:
  - i. Community Boards, Ngā Papatipu Rūnanga and other councils 10 minutes
  - ii. Groups and organisations 5 minutes
  - iii. Individuals 5 minutes
- f. Notes that all submissions will then be considered before the Council meets in late June 2024 to adopt its Long-Term Plan 2024-34.

# 3. Reason for Report Recommendations Ngā Take mō te Whakatau

- 3.1 The Local Government Act (LGA 2002) requires local authorities to adopt a Long-Term Plan every three years. The Council's current Long-Term Plan (LTP) (10-year) was adopted in June 2021.
- 3.2 Each LTP must be adopted before the commencement of the first year to which it relates, and continue until the close of the third year of the Plan (s 93(3) LGA 2002).
- 3.3 The purpose of the LTP is to describe the Council's activities and the community outcomes for its district. The Plan is also an opportunity to provide integrated decision-making and coordination of the Council's resources, and a long-term focus for its activities. It is a basis for accountability to the community (s93(6) LGA 2002).
- 3.4 The Council must prepare and adopt a Consultation Document (CD) that will enable the Council to consult with its community on the information the Council intends to include in its 2024-34 Long-Term Plan.
- 3.5 The purpose of the Consultation Document is to provide a fair representation of the matters that are proposed for inclusion in the LTP. This must be presented in a way that explains the overall objective of the Council's proposals for the next 10 years, the effect of these on rates, debt, and levels of service, and that can be readily understood (s 93B LGA 2002).
- 3.6 Before the Council can adopt the Consultation Document, it must first adopt the information that is relied on by the Consultation Document, and which provides the basis for the preparation of the 2024-34 Long-term Plan (s 93G LGA 2002).
- 3.7 The Auditor-General (through Audit NZ) will report on the quality of this information and the assumptions underlying it, and whether the Consultation Document gives effect to the purpose set out in s 93B LGA 2002.
- 3.8 The information to be adopted by the Council before it adopts the Consultation Document is set out in **Attachment A**. Also attached is the Financial Strategy (**Attachment B**) and Infrastructure Strategy (**Attachment C**), all of which are key to the Council's proposed approach to meeting the challenges of the next ten years.
- 3.9 It is the role of the Mayor to lead the development of the Council's plans, including the LTP (s 41A(2) LGA 2002). This included setting the overall parameters, strategic direction and priorities for the LTP, and the development of a Consultation Document.
- 3.10 The Council's Audit and Risk Management Committee (ARMC) met on 8 February 2024. Its Terms of Reference include considering and reviewing the LTP before it is adopted by the



Council. It is to apply similar levels of enquiry, consideration, review and management sign-off as are required for external financial reporting.

#### 4. Process

- 4.1 The draft Long-Term Plan 2024-2034 has been developed over the last 18 months by staff as well as through extensive guidance from the Mayor and Councillors. This included guidance on the overall direction and parameters to apply to the development of the draft LTP, including expectations for balancing Government reforms, ongoing impacts of long-term challenges faced by our community such as climate change, rising cost of living and affordability issues, as well as confronting the challenge of rising inflation, interest and insurances costs with skills shortages and supply chain disruptions impacting on our operations and capital projects.
- 4.2 Staff worked extensively with the Mayor and Councillors on a set of strategic priorities to inform the draft, including specific goals and initiatives and linkages to levels of service.
- 4.3 The LTP process was guided by the Mayor and Councillors' Letter of Expectation (the Letter), which sought specific improvements over certain aspects of the 2021 process. The new LTP process, based on the Letter, was approved by the LTP project team, Executive Leadership Team, the Finance and Performance Committee and the Council. It was also considered by ARMC.
- 4.4 The LTP project team was chaired by the Assistant Chief Executive as Project Sponsor. Work stream leads were appointed to be accountable for the delivery of each component of the LTP.
- 4.5 In keeping with the Letter, the Council played an active role in reviewing the information that provides the basis for preparation of the draft LTP. The Council met regularly from July 2023 to January 2024 to review the key documentation and provide guidance to staff. The key guidance was around levels of service (which was used as the basis of activity budgets) and the capital programme.
- 4.6 Regular updates have been provided to the Finance and Performance Committee and the ARMC on both the process and draft content of the developing LTP.
- 4.7 As the draft LTP evolved, Council staff held an extensive series of joint development briefings with the Mayor and Councillors (many of which were publicly accessible) to obtain overall direction and to fine-tune specific details. This commenced in July 2023 and concluded in January 2024. Key joint development briefing dates were advertised so the public could attend (public meetings and live-streaming), and all briefing recordings, content and briefing notes were released through Long Term Plan 2024-2034 | What matters most? | Kōrero mai | Let's talk (ccc.govt.nz)
- 4.8 This provided opportunities for Councillors to discuss and provide direction on their priorities for the draft LTP 2024 and their expectations for matters such as rates increases, level of debt, financial headroom, the capital works programme, levels of service and savings options.
- 4.9 The joint development process also contained a series of briefings on the potential for a more flexible mandate for Christchurch City Holdings which would enable different ownership and funding models and the ability to increase returns to Council over time. In December 2023 the Council resolved to adopt an enhanced 'status quo' option.
- 4.10 The draft LTP is focused on a deliverable and affordable capital programme. Past performance was used to rigorously support future expectations so that we only undertake to do what we can realistically deliver. We also made assessments to maximise third party funding (such as New Zealand Transport Agency, Waka Kotahi subsidies and other



- Government grants and funding opportunities) to build and renew essential infrastructure while limiting the financial impact on the ratepayer.
- 4.11 The programme strongly supports the Letter of Expectations and Infrastructure Strategy through strong investment in renewals and replacement of existing assets taking great care of, and looking after, what we have already got.
- 4.12 It also provides what is considered a reasonable and balanced investment approach across the wide range of infrastructure categories that the Council owns and is responsible for. It allows for improved levels of service where called for and responds to the City's growth patterns, the latter with support from Development Contributions.
- 4.13 Guidance was received from the Council early in the joint development process that levels of service were to be maintained in the draft LTP. This was in part informed by the LTP preengagement process What Matters Most, which showed a clear community preference to preserve/protect the services and infrastructure currently provided by the Council.
- 4.14 There has been a focus on risk management throughout the LTP process. This is supported by a suite of four risk tools enterprise risks, operational risks, and risks embedded in detailed management and significant assumptions signoffs by senior staff.
- 4.15 The draft LTP recommends (in the opinion of senior management, and based on the advice provided by Councillors) the best balance between financial, risk and service delivery to the community.
- 4.16 Note that other options for the LTP (including options around greater and lesser spending/rates percentages) were carefully analysed by senior management and councillors, but were considered to have fewer advantages than the Council's recommended option.
- 4.17 This is because of the greatly increased risk that goes with higher rates increases/spending (for example, risks around debt, headroom and capital programme delivery) and equally the loss of opportunity that goes with lower rating/spending (impacts on critical asset renewal programmes, loss of capital works, and reduction in core levels of service.
- 4.18 This focus on an optimal balance has been considered in detail by the LTP project team, Legal Services, the Executive Leadership Team, Council, Audit NZ and the ARMC.
- 4.19 The focus of the Consultation Document is on the optimal balance described above, but the draft also includes a small number of specific options for the community to consider.
- 4.20 All parties consulted have advised that they accept the logic of this process and approach.

  Subject to passing of the Water Services Acts Repeal Bill and its commencement (in relation to Part 6 of Schedule 1AA of the Local Government Act 2002), legal advice confirms that it otherwise complies with the relevant provisions of the Local Government Act 2002.

#### 5. Financial Overview

- 5.1 The Council faces multiple financial challenges including significantly increased debt servicing costs, significantly increased insurance costs, challenging asset renewal requirements, the costs of climate change adaption and mitigation, and the general increase in costs that a high rate of inflation brings.
- 5.2 Another challenge in the mix is the final phase of the rebuild following the earthquakes of 2010/11 with additional costs associated with the construction and then operation of key facilities such as Te Kaha (the multi-use indoor arena), Parakiore (our flagship sports and aquatic centre) and Te Whare Tapere (the performing arts precinct).

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- 5.3 The Financial Strategy seeks to reconcile the relationship between the expenditure required to deliver the levels of service the community expects, and the call on funding from rates and debt.
- 5.4 These factors are inter-related and movement in one causes movement in at least one of the other variables. For example, if rates are reduced then some combination of reduced or delayed expenditure is required, which in turn will likely result in a reduced level of service being delivered, or increased debt.
- 5.5 The draft Financial Strategy and Infrastructure Strategy present the Council's proposed solution to these challenges and detail the key financial parameters and limits the Council will operate within over the period of the Long-Term Plan 2024-34.
- 5.6 With some limitation on borrowing capacity prior to 2028 and also taking into account deliverability and affordability, the Council has restrained its proposed core capital programme in the first three years. The asset renewals programme has planned capital expenditure of \$297-\$359 million per year in the first three years and an average annual spend of \$344 million for the 10-year period. A total capital programme of \$6.25 billion over the LTP period is proposed. The core capital programme is averaged at \$596 million per annum over the 10-year period (excluding Te Kaha).
- 5.7 To minimise the impact on rates, revenue increases and operational savings of \$41 million are proposed over the ten year life of the LTP, in addition to cost saving initiatives implemented in the 2023/24 Annual Plan.
- 5.8 An average rates increase to all existing ratepayers of 15.84% is proposed for 2024/25. This enables a capital investment programme to be delivered progressing the major facilities and prioritised infrastructure renewals, while also accommodating repayment of debt. A further rates increase of 8.20% is forecast in 2025/26, before dropping to around 4% and declining in each subsequent year to the end of the LTP. A total cumulative rates increase over the LTP period of 53.6% is forecast.
- 5.9 The Council's net debt to revenue ratio increases materially in the 2025 2028 period, due to increased term debt borrowings. The ratio reaches a peak in 2028 of 186.7% before starting to decline. After 2028, the net debt to revenue ratio is budgeted to gradually improve and there will be ability to borrow at least \$1.2 billion without breaching debt covenants by 2034. Staff believe current and forecast debt can be serviced comfortably.
- 5.10 A key feature of the financial strategy is to ensure the ability to access funding through borrowing if the unexpected happens. Minimum debt headroom of \$600 million has been maintained in all years of the LTP.
- 5.11 The Council has a statutory obligation to ensure prudent stewardship and the efficient and effective use of its resources, with financial prudence being measured by a number of benchmarks.
- 5.12 The proposed LTP meets all financial prudence benchmarks across all years except for the debt servicing benchmark but there are no concerns around the ability to service the debt. The balanced budget benchmark is met in each year of the LTP.
- 5.13 The proposed LTP does not provide for inflation protecting the principal of the Capital Endowment Fund. Relatively low investment returns mean it is not feasible to do so while still providing funding for economic and community development.

#### **Rates**

5.14 The draft LTP includes a rates requirement (excl gst) to be levied of \$795 million in 2024/25.



- 5.15 The proposed average rates increase to all existing ratepayers is 15.84% in 2024/25.
- 5.16 The increases for the average property based on capital value in the three sectors is:
  - Residential 14.9%
  - Business 17.0%
  - Remote Rural 17.8%
- 5.17 The average house will have a rates increase of \$9.65 per week. Full details of rates, including the total rating requirement for general and targeted rates, and indicative rates for sample properties, are provided in the Funding Impact Statement.

#### **Operational Expenditure**

- 5.18 Operational expenditure of \$7.4 billion is proposed over the 10 years of the LTP, increasing each year from \$660 million in 2024/25 to \$815 million in 2033/34.
  - 5.18.1 During the next three years an ambitious community facility investment programme will be completed. Community facilities to be completed by 2025/26 include:
    - Matatiki: Hornby Centre- opening in 2024
    - Te Whare Tapere Performing Arts Precinct opening in 2025
    - Parakiore multi sports and aquatic centre (funded by the government) scheduled to open in 2025
    - Te Kaha multi use arena (co-funded by the government) opening in 2026.
  - 5.18.2 Once these facilities open, operating costs will increase by around \$141 million over the life of the LTP. The LTP 2024-34 includes a more comprehensive suite of initiatives to address climate change mitigation and adaption than previous LTPs. Climate change will increasingly impact on the Council's expenditures in a variety of ways, including:
    - Increased maintenance and operational costs as infrastructure assets are compromised by the effects of climate change such as sea level rise, water table rise and the impact of extreme weather events.
    - Costs associated with responding to natural hazards, weather events and climate change, as government policy evolves.
    - Costs to offset the Council's residual emissions in 2030 when our net zero carbon target comes into effect.
    - Increased insurance costs and/or insurance retreat.
    - Emissions reduction and adaption may affect the Council's cost of borrowing. Lenders' rates in the future may be linked to meaningful and measurable sustainability outcomes.
    - Proactive investment in climate change mitigation and adaption will help lower costs and risks over the long term.
  - 5.18.3 Operational revenues and expenditure savings are budgeted to be achieved without lowering external levels of service. \$41 million of increased revenues and operational savings were accepted across the full period of the LTP as the maximum change that could be made without impacting levels of service.



#### Surplus, operating deficits, and sustainability

5.19 The draft LTP shows accounting surpluses of \$986 million before revaluations over the ten years of the Plan. Under accounting standards the Council is required to show all revenue, including recoveries from central Government and NZ Transport Agency, as income for the year. However, some of these recoveries reimburse the Council for capital expenditure. After adjusting for these capital revenues, the Council is forecasting a balanced budget for each year of the Plan.

#### Capital programme expenditure

- 5.20 This was the subject of strong direction in the Mayor and Council's Letter of Expectation to ensure a deliverable capital programme across the life of the LTP. The LTP 2021 provisions, amended by the FY23 Annual Plan, provided for a total \$6.31 billion of capital expenditure across the 10-year period. This has been restricted to a total capital programme of \$6.25 billion with reductions in Years 1 and 2 of \$35 million and \$27 million respectively. This slight reduction in real terms demonstrates considerable restraint against rising costs and inflationary pressure that have been prevalent and remain problematic at this point.
- 5.21 The Core Infrastructure component (which excludes Te Kaha) has been re-phased to a realistic \$563 million in Year 1, which we believe manages staff and market capacity and inflationary pressures.
- 5.22 Key factors taken into account when considering deliverability were:
  - Historic performance on delivery
  - Cost escalation/inflationary pressure
  - Supply chain issues including resources, materials and labour
  - External Funding sources (including Waka Kotahi subsidies from Central Government) have been optimised to minimise costs to the Christchurch ratepayers while ensuring we can still deliver on those funding commitments. It is noted that with the new Government in place and the pending release of the Government Policy Statement on Land Transport that these funding mechanisms are subject to change.
- 5.23 The proposed programme of Core Infrastructure maintains a good balance between prudent financial management and responsible stewardship of the Council's assets and is considered a deliverable programme.
- 5.24 Key changes and re-phasing compared to the current LTP provisions are scheduled in supporting documents and these are summarised as:

#### **Community Facilities and Parks**

- Significant major facilities are now in the design or construction phase, some with contracts awarded and are funded accordingly to match latest construction schedules - these include Te Kaha, Performing Arts (Court Theatre) and South Library.
- Significant parks projects include Te Nukutai o Tapoa Naval Point development, Akaroa Wharf Redevelopment and Ōtākaro Avon River Corridor programme.

#### **Three Waters**

 Adverse weather events and floods around New Zealand demonstrate the importance of continued investment for improved resilience. The stormwater and flood protection programme has been re-phased to better align with design, securing resource consents, community engagement and limitations of seasonal works. A lot of work continues in this area, with excellent progress and continued funding in the Ōpāwaho/Heathcote



Catchments, and the Pūharakekenui/Styx waterway detention and treatment facilities programme.

- Water supply sees significant investment in the renewals programme and enhancement of water quality through the chlorination programme, as required by the national water regulator Taumata Arowai.
- Similarly, wastewater sees significant investment in the renewals programme combined with keeping our central wastewater plant meeting the needs of our city and a significant upgrade of the Akaroa and Duvauchelle treatment schemes.

#### **Transport**

- Significant investment is made in lifting the renewals effort in the Transport portfolio. This includes carriageways, footpaths, bridges, signs, signals and other structures.
- Cycleways gain further investment and are rephased to ensure they are deliverable in realistic timeframes.
- New and upgraded public transport infrastructure is allowed for and currently supported by significant external funding.
- The important link and lifeline connection to New Brighton, the Pages Road Bridge, is phased and allowed for based on the most recent advice from the project team.
- The final form of the Transport programme will be dependent on policy changes and decisions by the new Government. At the time of writing, the new government's GPS has not been published and therefore projections are based on current funding levels. Our expectation is that the new GPS will be published in March 2024 and it will have the potential to change some of our projections for the final LTP.

#### **Solid Waste and Resource Recovery**

• With the proposed closure of the current Bromley Organics Processing Plant in 2026/27, interim arrangements for the site are in place, ahead of the proposed new self-contained facility in Hornby opening in 2027.

Recycling and Transfer Station improvements together with Landfill Aftercare gain significant investment to responsibly manage our waste streams.

#### **Capital programme funding**

5.25 The capital programme is funded by subsidies and grants for capital expenditure, development contributions, proceeds from asset sales, rates and debt. In the LTP we rate for \$218.8 million of renewals in 2024/25 increasing each year to \$378.7 million in 2033/34.

#### **Borrowing**

- 5.26 The LTP shows gross debt rising from \$2.64 billion at the start to \$3.69 billion at the end of the LTP.
- 5.27 Debt repayment also rises from \$69.2 million in 2024/25 to \$155 million in 2033/34.
- 5.28 In accordance with our Financial Strategy we will continue to ensure prudent and sustainable financial management of our operations and will not borrow beyond our ability to service and repay that borrowing.

#### **Significant Assumptions**



5.29 Significant assumptions have been reviewed and updated where appropriate. There are no significant changes from the previous annual plan. Assumptions are subject to a rigorous signoff process across the Council and results were reviewed by the Audit and Risk Management Committee.

## 6. Financial Risk Management Strategy

- 6.1 The Council's policies to assist in managing its financial risk, including liquidity and funding risk management, interest rate exposure and counterparty credit risk are unchanged in this Draft LTP. An important element in assessing the value of the Council's risk management strategy is its five key financial ratios (two net debt, two interest and one liquidity). All key financial ratios are expected to be met in all years of the LTP. These are included within the Financial Prudence Benchmarks.
- 6.2 The Debt Servicing benchmark (borrowing costs as a percentage of revenue being less than 10%) is not forecast to be met in all years of the LTP. It is forecast at 12.6% in 2024/25, then gradually decreasing to 10.4% by 2033/34. Approximately one third of the interest cost relates to on-lending to subsidiaries which generates offsetting interest revenue that the ratio doesn't consider. Without this cost the ratio is below the 10% benchmark. There is no concern around the ability to service the debt.

# 7. Fees and Charges

- 7.1 A schedule of all proposed Fees and Charges is included. In recommending the proposed fees, staff have been conscious of the financial pressure many of our residents and ratepayers are under, and ensure any increases to the community would not create a barrier to utilisation of those services.
- 7.2 As a result of the above, limitations imposed by the market, and the varying inflationary impacts on costs and limits on cost recovery, fee increases proposed for 2024/25 vary a little more than usual.
- 7.3 Recreation and Sport, and Consenting fees are generally not increased as they are considered to be at market rates.

## 8. Changes to Levels of Service

- 8.1 Guidance during Council briefings for level of service (LOS) development was to maintain levels of service. There are proposed minor changes to levels of service accompanied by rationale (refer below).
- 8.2 Through the Letter, Councillors asked to be engaged early on levels of service to ensure they understood the issues. Engagement was achieved through the joint development process, a series of briefings held between July and late November 2023 with draft activity and asset management plans presented to Councillors by accountable Heads of Service.
- 8.3 Focus areas for activity plan presentations included:
  - 8.3.1 clear line of sight from high level outcomes (Strategic Framework, including climate resilience and other relevant Strategy documents) to proposed levels of service and capital projects;
  - 8.3.2 a capital prioritisation process that had a focus on community need, deliverability, affordability;
  - 8.3.3 climate resilience across all activities and capital portfolios;



- 8.3.4 levels of service that are consistently SMART (specific, measurable, achievable, relevant and time-bound) and which provide transparency of non-financial performance across services, and;
- 8.3.5 a reduced suite of levels of service that are most critical and meaningful.
- 8.4 In summary, across all activities, changes to levels of service involve;
  - Reducing the overall number of levels of service to those that are most critical and
    meaningful. This has involved a review of all performance measures and targets and recategorising some from 'community' (meaning they are visible in the long-term plan,
    monthly performance reporting to Finance and Performance Committee, and the Annual
    Report) to 'management', or operational. This means the measure and target will still be
    part of the Performance Framework and will be monitored as part of operational reporting.
  - A summary of level of service and target changes for specific activities are as follows. These are outlined in more detail and footnoted in the Activities and Services Statement of Service Provision:
  - Recreation, Sports, Community Arts and Events; There is an expected increase to 40 recreation and sport facilities available for use, reflecting the opening of Matatiki/Hornby and Parakiore facilities. As a consequence there is also an anticipated increase in the number of participants using multipurpose recreation and sport centres, outdoor pools and stadia, to at least 5.6 million in year 1 to 6.0 million participations in year 10.
  - Parks and Foreshore: There are two proposed target changes for this activity. First is the inclusion of a 'management' internal measure as a 'community'-facing measure which will enable the Council and the community to monitor achievement of community parks maintenance plan key performance indicators following the Council's decision to transition from contracted service delivery to in-house maintenance service provision. Also, the activity is also proposing the inclusion of a new LOS and target (Neighbourhood parks are provided in urban areas at a rate of at least 1.9 ha/1000 population), acknowledging the growing demand for additional greenspace in areas characterised by medium to high population density.
  - Water Supply: Two LOS target changes are proposed for this activity, the first is anticipating greater average drinking water consumption per resident per day (from <= 210 litres to <= 250 litres), the second a reduction in resident satisfaction with Council responsiveness to water supply problems, reducing in earlier years from >=65% to >=60%.
  - Wastewater Collection, Treatment and Disposal: This activity is proposing one target change, halving median resolution times from notification of overflows from network faults (from <= 24 hours to <= 12 hours).
  - Flood Protection and Control Works: One target change is proposed for this activity, related to identification of stop banks as not meeting original design requirements for condition and/or height (repaired within 9 months), from 100% by year 10 (2031) to 50% by year 10 (2034). Capex and opex funding has been demonstrated to carry out minor repairs for the first 3 years of the draft LTP. However, based on the delayed roll-out of permanent stop banks there will be more reliance on renewal money to repair the temporary stop banks.
  - **Transport:** There are three proposed target changes for the activity. The first relates to maintaining roadway condition to an appropriate national standard, measured by the percentage of the sealed road network that is resurfaced each year. The proposal is to reduce the percentage of resurfacing per annum from >=5% in 2023/24 and >=6% in year 10 (LTP 2021), to >=4% for the first two years, then lift to >=5% resurfacing from year 3



onwards. Amendment to target is a reflection of the quantum of work achievable within the forecast capital programme.

- The second relates to increasing infrastructure provision for active and public modes. The proposal is to change the target from >=600km total combined length (cycleways and bus lanes) in 2023/24 to >= 625 km in year, >= 635 km in year 2 and >= 645 km in year 3. The year 10 target remains >= 685 km. Target has been revised based upon results in 2022/23 and a proposed capital programme of approx. 10km per year of cycleways and bus lanes for the next LTP period.
- The third proposed target change is around more people choosing to travel by cycling. The change is from >=13,500 in 2023/24 and >=20,000 in year 10 (per the LTP 2021) to achieving average daily cyclist detections of >= 12,500 in year 1, >= 13,000 in year 2, >= 13,500 in year 3, forecasting >= 19,000 in year 10. The change reflects that the majority of the major cycleway projects will be complete by the year 10 budget, therefore we expect a levelling-off of new cyclists.
- **Solid Waste and Resource Recovery:** Proposed target change for resident satisfaction with kerbside collection service, from 85%-90% to at least 82%. The previous LTP target was rising to 90% satisfaction from a four-year average of 80%. There are limited interventions that the Council can make to lift the satisfaction rating for kerbside collection.
- **Community Housing:** Two LOS changes are proposed for this activity. First is a target change for Council to facilitate and/or fund community housing supply, from At least 2,500 units to Years 1&2: At least 2,080 units; Y3: At least 2,300 units; Y10: At least 2,650 units. The second is the deletion of the LOS, the Council makes a contribute to the social housing supply in Christchurch Council owned units are available for use (target 1,798 units. The Council no longer has direct control of the number of units available for use as the management of all maintenance sits with Ōtautahi Community Housing Trust (OCHT).
- **Growth and Property:** There are three LOS proposed to be introduced with this activity. First is to deliver projects that will lead to positive community outcomes, at least one new project commenced annually. (Increasing the supply of community housing; or Increase employment opportunities; or Improves Mana Whenua relationships; or Allows for community "ownership" of service delivery; or Reduces the impacts of natural or human induced (including climate change) hazards.) A second is proposed to facilitate housing outcomes through financing mechanisms, the target is 'Approved financing arrangements result in new community housing'. The third proposed LOS is to work with our neighbours and other partners to provide regional housing advice, the target being the Greater Christchurch Partnership Housing Plan is ratified by the Council and the Council assists in implementation.
- **Governance and Decision-making:** The activity proposes a change to one LOS target, resident satisfaction with participation in and contribution to the Council's decision-making (understanding decision-making). The target has been 'At least 34%'. The proposed change is, year 1 At least 32%; year 2 At least 33%; year 3 and beyond At least 34%.
- **Sustainable Economic Development:** There is a proposal in this activity relating to the "Number of major event opportunities assessed for consideration by the agreed group of city partners". The change is that no targets are proposed for at least the first three years of the LTP 24, proposing 20 major event opportunities are assessed from 2027/28. This is reliant on when event investment funds are budgeted for in the Recreation Sport Community Arts and Events activity. Secondly, four LOS are proposed to be aggregated into a single measure for the LOS, "Ensure Christchurch businesses have access to



comprehensive advice and support to grow competitiveness, resilience, and sustainability. Target is 800 businesses access business support or advice (annually)".

- This provides greater clarity on the overall level of service being delivered for the community in one simple measure and meets the Council's direction from the letter of expectation for a reduced suite of LOS that are most critical and meaningful. Lastly there are four LOS proposed for deletion.
- These relate to annual reporting on the progress of the Antarctic Gateway Strategy, the attraction of screen productions to Christchurch through grant funding, monitoring the number of initiatives to support cluster development, and reporting on the feasibility of urban development proposal and projects. Their deletion reflects directions in the Mayor and Councillor's Letter of Expectation to "Focus our efforts on a reduced suite of LOS that are most critical and meaningful".

# 9. Changes to Revenue, Financing and Rating Policies

- 9.1 The following changes are being proposed to Rating Policies:
  - 9.1.1 The definition of "Business" for the purpose of General Rates differentials is being clarified to explicitly include short-term un-hosted accommodation (such as Air BnB, consistent with Resource Consent requirements).
  - 9.1.2 The City Vacant differential on the General Rate is being expanded to four suburban areas (Linwood, Sydenham, New Brighton, and Lyttleton) in addition to the current CBD area.
  - 9.1.3 Active Travel targeted rate is being combined with the Uniform Annual General Charge.
  - 9.1.4 Heritage Targeted Rate is being deleted and funding will now be from the General Rate.
  - 9.1.5 Rates Remissions for community organisations may now be applied on a sliding scale (rather than just "full remission or nothing").
  - 9.1.6 Rates Postponements will no-longer be available on demand for pensioners (a financial hardship test will be applied, the same as for younger ratepayers).

# 10. Potential Disposal of Council Owned Properties

- 10.1 The Council owns many types of properties. Owning property comes at a cost, and it is good financial practice to continually review the portfolio to make sure it is fit for purpose. If a property is no longer fit for purpose, then the Council should decide whether to keep it or release the value of it for community benefit.
- 10.2 In 2020, the Council approved a process for considering the future of properties that are not required for their original purpose. This process was used in the 2021-2031 Long Term Plan and the 2022/23 Annual Plan. As a result of the process the Council has declared a small number of properties surplus, as well as deciding to fund the retention of others. Since 2021, this has resulted in approximately \$24m of revenue that has primarily been used to repay debt, and the release of land for housing and other purposes. During this time the Council's property portfolio has continued to grow and there has been no material impact on service delivery.
- 10.3 As part of the draft 2024-34 Long-Term planning, Officers have used the approved process to prepare a recommended list of properties for consultation and possible disposal. A long list of properties was identified from both the general portfolio and Port Hills properties transferred



from the Crown (referred to as Port Hills Residential Red Zone). Officers assessed the long-listed properties against the following criteria adopted by the Council at its meeting of 10 December 2021:

- 10.3.1 Is the full property still required for the purpose for which it was originally acquired?
- 10.3.2 Does the property have special cultural, heritage or environmental values that can only be protected through public ownership?
- 10.3.3 Is there an immediate identified alternative public use / work / activity in a policy, plan, or strategy?
- 10.3.4 Are there any strategic, non-service delivery needs that the property meets and that can only be met through public ownership?
- 10.3.5 Are there any identified unmet needs, which the Council might normally address, that the property could be used to solve? And is there a reasonable pathway to funding the unmet need?
- 10.4 Officers assessed the Port Hills properties from a risk perspective. The Crown acquired these properties due to a variety of geo-technical risks. Only properties where the risk has been mitigated or through other mechanisms can be accepted have been shortlisted for consultation.
- 10.5 This list has also been reviewed by activity managers and the disposal of the properties on the list will have no material impact on them meeting the levels of service in their respective Activity Plans.
- 10.6 The final list of those properties considered suitable for incorporation in the draft 2024-2034 Long-Term Plan for consultation purposes can be seen at Attachment D.
- 10.7 In August 2017, the Council resolved that for a small number of specifically identified Port Hill properties disposal should be prioritised in the following order:
  - 10.7.1 person(s) or parties who sold the particular property to the Crown as a consequence of the Crown's Port Hills Residential Red Zoning following the earthquakes; and
  - 10.7.2 person(s) or parties generally who sold properties to the Crown as a consequence of the Crown's Port Hills Residential Red Zoning following the earthquakes;
  - 10.7.3 current owner(s) of adjoining properties;
  - 10.7.4 all other parties.
- 10.8 Councillors will be presented with advice which will enable them to confirm how they wish this resolution to be applied prior to the adoption of the final LTP.

#### 11. Long Term Plan Process

- 11.1 The Council must, at all times, have a Long-Term Plan, must use the special consultative procedure in adopting the plan, and the plan must be adopted before the commencement of the first year to which it relates (s.93 Local Government Act 2002).
- 11.2 The purpose of a long-term plan is to:
  - 11.2.1 describe the activities of the local authority; and
  - 11.2.2 describe the community outcomes of the local authority's district or region; and
  - 11.2.3 provide integrated decision-making and co-ordination of the resources of the local authority; and



- 11.2.4 provide a long-term focus for the decisions and activities of the local authority; and
- 11.2.5 provide a basis for accountability of the local authority to the community.
- 11.3 A Long-Term Plan must cover a period of not less than ten consecutive financial years.
- 11.4 The information complies with the requirements set out in Part 1 of Schedule 10 of the LGA 2002 in respect of the information to be included in a Long-Term Plan.
- 11.5 The Consultation document will state where members of the public may obtain the underlying information, including links to all supporting documentation, on the Council's website.

# 12. Consultation and Hearings Process

- 12.1 Preparing and adopting a LTP is a matter of high significance. For this reason the LGA 2002 requires the Council to use the special consultative procedure when consulting with its community on adoption of the Plan (s 93(2) LGA 2002).
- 12.2 The requirements for a special consultative procedure are set out in s 83 LGA 2002. If approved by the Council, the following process will comply with those requirements:
  - 12.2.1 The Consultation Document will be available to the public on 13 March 2024:
  - 12.2.2 The Consultation Document will advise members of the public where they may obtain the information that is relied on by the document and which provides the basis for the draft 2024-34 Long-Term Plan;
  - 12.2.3 The period for making submissions will run from 9am on 13 March to midnight on 17 April 2024;
  - 12.2.4 The consultation process will include radio advertising, articles in the Council publications, email newsletters to subscribers, a website link to access information. People who wish to will also be able to lodge submissions electronically and to use other e-democracy tools such as Facebook where appropriate;
  - 12.2.5 It is proposed to hold a series of community discussions between in March and April 2024. These discussions will allow the community to engage directly with Elected Members and Council Officers;
  - 12.2.6 Meetings with stakeholder groups will also be held during this period;
  - 12.2.7 For people who wish to, the opportunity to present their views orally will be available from late April through May 2024 (specific dates and times to be confirmed). The following time allocations will apply;
    - Community Boards, Ngā Papatipu Rūnanga and other councils 10 minutes
    - Groups and organisations 5 minutes
    - Individuals –5 minutes
  - 12.2.8 All submissions will then be considered before the Council meets at the end of June 2024 to adopt its 2024-34 Long-term Plan.

# 13. Alternative Options Considered Etahi atu Kowhiringa

13.1 Not applicable.

#### 14. Detail Te Whakamahuki

14.1 The draft Long-Term Plan process took place between March 2023 and January 2024. The Council and staff held a series of joint development briefings many of which were publicly



accessible. This was achieved through advertising key joint development briefing dates where the public could attend (public and live-streamed), and releasing all briefing recordings, content and briefing notes through Long Term Plan 2024-2034 | What matters most? | Kōrero mai | Let's talk (ccc.govt.nz)

- 14.2 The decision affects the following wards/Community Board areas:
  - 14.2.1 All wards and Community Board areas.
- 14.3 Each of the six Community Boards finalised a Community Board Plan in May 2023. Each Plan identifies key Community Board priorities that they wish to achieve in the current electoral term and beyond. The Plans were made available to Heads of Service to inform the development of Activity Plans.
- 14.4 Community Board Chairs identified the top priorities within each Plan that they felt should be funded in the draft 2024/34 LTP. These were presented to Council on 11 October 2023. Following this staff undertook to incorporate as many of the priorities as possible and report back to Community Boards and Councillors. Staff reported back on 29 November advising that of the 24 priorities covered, 21 were funded and three were partially funded. A commitment was made to discuss the partially funded priorities with the respective Community Board in time to inform any submission the Board may wish to make to the draft LTP.

# 15. Policy Framework Implications Ngā Hīraunga ā- Kaupapa here

## Strategic AlignmentTe Rautaki Tīaroaro

- 15.1 The Local Government Act (LGA 2002) requires local authorities to adopt a Long-term Plan every three years (s.93).
- 15.2 Governance
  - 15.2.1 Activity: Governance and decision-making
    - Level of Service: 4.1.18 Participation in and contribution to Council decisionmaking - Percentage of respondents who understand how Council makes decisions: At least 34%
- 15.3 Internal Services
  - 15.3.1 Activity: Performance Management and Reporting
    - Level of Service: 13.1.1 Implement the Long Term Plan and Annual Plan programme plan Critical path milestone due dates in programme plans are met.

#### Policy Consistency Te Whai Kaupapa here

15.4 The decision is consistent with Council's Plans and Policies.

#### Impact on Mana Whenua Ngā Whai Take Mana Whenua

- 15.5 The decision involves a matter of interest to Mana Whenua and could impact on our agreed partnership priorities with Ngā Papatipu Rūnanga.
- 15.6 Through Te Hononga Committee the Council directly engages with the Papatipu Rūnanga who fall within the Council catchment as mana whenua of respective rohe: Te Ngāi Tūāhuriri Rūnanga, Te Hapū o Ngāti Wheke, Wairewa Rūnanga, Te Rūnanga o Koukourārata, Ōnuku Rūnanga and Te Taumutu Rūnanga.



## Climate Change Impact Considerations Ngā Whai Whakaaro mā te Āhuarangi

- 15.7 The decisions in this report are likely to:
  - 15.7.1 Contribute positively to adaptation to the impacts of climate change.
  - 15.7.2 Contribute positively to emissions reductions.
- 15.8 The LTP contains a focus on climate change response, with climate change considerations embedded throughout the process. This is emphasised in the Mayor and Councillor's Letter of Expectation for the LTP and the Council's Strategic Priorities and Community Outcomes. Each Activity Plan includes a description of how that part of Council will respond to climate impacts and reduce its emissions. Climate change is also part of the Asset Management Plans and Infrastructure and Financial Strategies. As a result, the LTP has an emphasis on both mitigation and adaptation, with actions proposed across all areas of Council. Pre-engagement consultation undertaken with the community on the LTP asked 'what matters most?' This found that climate change is a top priority for Christchurch residents across all different ages, ethnicities, and areas of our community. The Consultation Document expands on this by providing further climate action options for our community to consider.

#### Accessibility Considerations Ngā Whai Whakaaro mā te Hunga Hauā

15.9 Not applicable.

## 16. Resource Implications Ngā Hīraunga Rauemi

## Capex/Opex Ngā Utu Whakahaere

- 16.1 Cost to Implement unclear. The Letter of Engagement from AuditNZ has yet to be received so costs and timings of the LTP audit are currently unknown.
- 16.2 Maintenance/Ongoing costs within existing budget.
- 16.3 Funding Source existing budget per Council's Long-Term Plan (2021 2031)

#### Other He mea ano

16.4 None.

## 17. Legal Implications Ngā Hīraunga ā-Ture

#### Statutory power to undertake proposals in the report Te Manatū Whakahaere Kaupapa

17.1 The Local Government Act (LGA 2002) requires local authorities to adopt a Long-term Plan every three years (s.93).

#### Other Legal Implications Etahi atu Hīraunga-ā-Ture

17.2 The Council has prepared the LTP with the inclusion of water services related content. The Water Services Acts Repeal Bill is being introduced to Parliament on 13 February 2024 and subject to its passing and commencement will repeal Schedule 1AA of the Local Government Act 2002.

# 18. Risk Management Implications Ngā Hīraunga Tūraru

18.1 Risks identified and managed through the general checklists and sign-offs by management, including significant forecasting assumptions, have been reviewed by Audit and Risk Management Committee.

# 19. Next Steps Ngā Mahinga ā-muri

19.1 Consultation Document available to the public on 13 March 2024;



- 19.2 Hard copies of the draft Long Term Plan 2024-2034 will be available from Te Hononga Civic Offices on 13 March 2024, and available from the Council's libraries and service centres from the week commencing 18 March 2024.
- 19.3 Public Notices in The Star, The Press, and on the Council's website signalling the start of consultation on 13 March 2024;
- 19.4 The period for making submissions will run from 9am on 13 March to midnight on 17 April 2024;
- 19.5 For people who indicate they wish to present oral submissions, hearings will be held from late April through May 2024 (exact dates will be confirmed and communicated to those submitters closer to the time);
- 19.6 Submissions will then be considered before the Council meets in late June 2024 to adopt its Long-Term Plan 2024-34.



## Attachments Ngā Tāpirihanga

No.	Title	Reference	Page
A 🗓 🍱	LTP 2024 draft Consultation Document	24/210845	25
B <u>1</u>	LTP 2024 draft Financial Strategy	23/2048736	60
C 🚹 🎇	LTP 2024 draft Infrastructure Strategy	24/105908	74
D 🛈 🌃	Properties for Decision List for Draft LTP 2024-34	24/202742	103
E U	Audit and Risk Management Committee Recommendation - 8 February 2024	24/212285	110

In addition to the attached documents, the following background information is available:

#### **Document Name – Location / File Link**

Draft Long-term Plan 2024- 34 documents <u>Long Term Plan 2024 to 2034 : Christchurch City Council (ccc.govt.nz)</u>

**Financial Overview** 

**Funding Impact Statement and Rating Information** 

Financial Prudence Benchmarks

<u>Community Outcomes</u> and <u>Strategic Framework</u> (link to CCC site)

**Summary of Grants** 

Activities and Services - Statement of Service Provision

Proposed Capital Programme (by Group of Activity and by Ward)

- Schedule 1 by Group of Activity Current and proposed budgets
- Schedule 2 by Group of Activity Changes by each year (current vs. proposed)
- Schedule 3 by Ward Current and proposed budgets
- Schedule 4 by Ward Changes by each year (current vs. proposed)

Properties for Decision list - Potential Disposal of Council-owned properties

**Prospective Financial Statements** 

Significance and Engagement Policy (unchanged from 2019)

Revenue, Financing and Rating Policy

**Liability Management Policy and Investment Policy** 

**Council-controlled Organisations** 

**Proposed Fees and Charges** 

Reserves and Trust Funds

Capital Endowment Fund

#### Supporting documents

• <u>Draft Activity Plans and Draft Asset Management Plans</u>

# Confirmation of Statutory Compliance Te Whakatūturutanga ā-Ture

 $Compliance\ with\ Statutory\ Decision-making\ Requirements\ (ss\ 76-81\ Local\ Government\ Act\ 2002).$ 

- (a) This report contains:
  - (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and

# Council - Long Term Plan 2024 - 2034 14 February 2024



- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

# Signatories Ngā Kaiwaitohu

Authors	Peter Ryan - Head of Corporate Planning & Performance		
	Niel Koch - Acting Head of Finance		
	Russell Holden - Acting General Manager Resources/Chief Financial Officer		
	Adelaine Hansson - Performance Analyst		
	Amber Tait - Performance Analyst		
	Mitchell Shaw - Reporting Accountant		
	Bruce Moher - Manager Corporate Reporting		
	Steve Ballard - Group Treasurer		
Approved By	Russell Holden - Acting General Manager Resources/Chief Financial Officer		
	Lynn McClelland - Assistant Chief Executive Strategic Policy and Performance		
	Mary Richardson - Interim Chief Executive		

Christchurch City Council



(2024-2034)

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# Mayor's introduction

This is a great time in the history of our city as we come out of the pandemic in a strong position. This is driven by the huge investment of the past decade and the fact that the world is seeing what a great place Christchurch is to raise a family, run a business and enjoy our stunning natural environment.

But we must keep up the momentum in the decade to come. Our Council can support this by taking care of the basics that our people, businesses, and communities need to make Christchurch to be the best place in New Zealand to live, work, play and invest.

Christchurch City Council has delivered a staggering number of significant projects in the last 10 years – Tūranga, Taiora QEII, countless post-quake road and pipe renewals, the restored Town Hall, you name it.

But work is still well underway. It is great to see Te Kaha Canterbury's Multi-Use Arena rise out of the ground at pace. Similarly, the Matatiki Hornby Centre and Court Theatre are also making great progress. Soon, work will be underway on a new South Library and Service Centre and along the Ōtakaro-Avon River Corridor.

But we know there is still much to do – you tell us this each year in our annual residents' survey, highlighting footpaths and roads as key priorities for investment. We are committed to building better trust between ratepayers and Council by keeping rates affordable, reducing debt, delivering better services, and looking after our environment.

We are continuing to work with our community boards, staff, contractors and volunteers to deliver the core work of Council like rubbish collection, drinking and waste water, good roads and footpaths, and community parks.

There's lots to be done, and it's all good stuff – but how much we do, and how we pay for it, is where you come in.

I am well aware that rates rises have a big impact on your back pocket. As a Council, we must balance the need to keep the cost to you as low as a possible while still actually delivering the core services Christchurch wants us to. This is a constant challenge and there are a range of views on how we manage this around our Council table – 17 of us need to find a pathway forward which has the broadest support.

We've already had some big debates on ways to balance cost versus service. Last year we decided as a Council not to cut the core services we deliver. You told us you wanted us to keep delivering these services and that's what we intend to do.

Last year we also looked at options to increase the financial return to ratepayers from our holdings company, Christchurch City Holdings Limited (CCHL). There was a chance to receive a business case on a more flexible mandate for CCHL that could go out for you to have your say, but our Council decided against receiving the business case. This was a close debate, and an example of how we must look at all options to find pathways forward that have the broadest support around the Council table.

This is a tough environment that we're operating in. It's a familiar story at this point, but as you prepare your submission, it's important to understand there are a lot of factors such as interest costs, insurance premiums, and inflation, that we have less ability to control.

The current draft of the LTP has the Council spending \$6.3 billion on our capital projects over the next 10 years. It addresses the range of demands that our aging infrastructure creates while also delivering the infrastructure required to support our growing population. Across all this work we

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also try to manage the challenges of climate change – and balances all this with what we can realistically deliver, and what ratepayers can afford.

And remember, none of these decisions have been set in stone yet. First, we need to hear your feedback. Once you've told us what you think, we will get to work to try and deliver as many of your priorities as possible within the lowest possible rates increase while continuing to deliver the services Christchurch wants us to provide.

But we cannot afford to do everything, or to do everything as quickly as we might like. We need to balance the services we provide with what our community can afford. The Council has had to make choices. It has also had to make compromises to ensure our borrowing remains reasonable and there is enough 'headroom' to repay our debt, as well as respond to future events and pressures.

We're now at the point where we need to hear from you. Do you agree with what we're prosing? Have we got the balance right? Is there anything you think we should defer, delay, or fast-track.

I am committed to protecting and investing in the city we all call home. As I have often said, this city is the best place to live, work, play and invest in New Zealand. I know this because I've raised a family here, run a business and continue to take an active role in our city.

And like you, I want Christchurch to succeed.

Our Council is working to deliver what our city needs for success and we'd love to have you alongside us as we plot out the next decade.

So, take a moment and tell us what matters most to you as we plan for the decade to come.

#### **Phil Mauger**

**Mayor of Christchurch** 

#### [Breakout info box]

# Before we begin... What is a Long Term Plan?

Christchurch City Council's Long Term Plan 2024–34 (LTP) is our budget for the next 10 years.

It sets out what we plan to achieve over the next decade, and how it will be funded. It's our commitment to delivering the services and infrastructure our city needs to thrive, and an opportunity for everyone to shape the future of our city.

Although the plan covers a 10 year period, we go through this process every three years – and it's something that all local authorities must do. The next LTP will be for 2027–2037.

Each LTP focuses on the 'big picture' – our opportunities and challenges – and how we plan to manage them.

We review our plans regularly to make sure they're still appropriate. If we want to make any changes in the future, we can incorporate them into our Annual Plans – these give us an opportunity to change course more quickly if we need to, instead of waiting for the next LTP.

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## What matters most?

To help us develop this Draft LTP, we've been out and about in the community talking about what matters most to you.

As a Council, we are required by legislation, national policy, and government direction to do a whole range of core services. We often hear that our residents want us to 'stick to the basics'. However, it's also clear from the feedback we receive that there are a lot of different perspectives and expectations about what the basics actually are – one person's 'must haves' are another person's 'nice to haves'.

Rather than make any assumptions, we asked residents what matters most to them. About 4,000 participants took part in an activity that let people prioritise the different Council services, and 3,825 took part in nearly 80 in-person activities held at various community events and meetings, and at Council libraries.

The findings from the 'What Matters Most' campaign clearly show there are some services that matter more to our residents. They also reinforce what we regularly hear in our residents' surveys about satisfaction with our services - our roads and footpaths, parks, drinking water and climate action are consistently highlighted as priorities.

If there's one thing we can take away from this feedback, it's that everything is important to someone. When combined with our residents' survey results, these findings provide a window into how the community really feels that has been invaluable to councillors and staff in the development of this Draft LTP.

You can read more about the top priorities and what we're doing to support them later in this document.

# Our proposed plan

Throughout this document you'll find more information about our proposed plan, but here's a summary of our key proposals:

- A \$16.4 billion budget over 10 years, with \$4.8 billion of that planned to be spent in the next three years before we prepare our next Long Term Plan 2027–37.
- Our proposed programme of capital works is fully deliverable and as big as anything we've delivered before. The total capital investment over 10 years is \$6.252 billion. For the first three years of this Long Term Plan, we've set our core capital spend at \$563 million in the first year, \$598 million in the second year, and \$638 million in the third year, to ensure we can do all the work we need to do, to deliver in the timeframe we've set.
- You've told us that maintaining and improving the condition of our existing roads, footpaths and cycleways matters to you, as does protecting and upgrading our water networks. For the first three years of our Draft Long Term Plan we propose to spend \$226 million on road, footpath and cycleway renewals alone, including resurfacing (asphalt, chip seal and pavement reconstruction). We're also proposing to invest \$486 million of capital spend on renewing and upgrading our water networks drinking water, stormwater and flood protection and wastewater in our first three years.
- In addition to the core programme we have committed \$286 million through 2025 to 2027 to complete Te Kaha, Canterbury's Multi-Use Arena.

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- We're proposing an average rates increase of \$15.84%. For an average-valued house (\$764,364) for the 2024/25 financial year, this equates to an extra \$501.55 a year or \$9.65 a week. The cumulative rates increase over the 10 years this Long Term Plan covers will be 53.57%.
- We're spending \$7.4 billion on the day-to-day services the Council provides, such as waste collection, libraries, recreation and sport, and more.
- We're borrowing \$2.3 billion for the capital programme and repaying \$1.2 billion of existing debt, while keeping within prudent financial benchmarks.
- We're making savings of \$6.1 million in 2024/25. Over the whole period of the Long Term Plan, we've identified \$41.0 million of operational cost savings and additional revenue, without impacting on current levels of service.

#### The big issues to keep in mind...

#### Climate resilience

With sea levels rising and storm surges becoming more frequent, the effects of climate change are already being felt in Christchurch and Banks Peninsula. We're adapting to our changing environment and making decisions in the face of uncertainty. This Draft LTP reconfirms what we committed to in our last LTP in 2021, and sets the scene for further work in the next LTP that will cover 2027–2037. (Find out more on page xxx of this document).

#### **Affordability**

Across the country, organisations and individuals are grappling with challenging economic conditions and the rising cost of living. Christchurch City Council is no different - we are facing cost increases outside our control, including changes to interest and inflation, increased project capital costs, the rising cost of insurance and electricity, higher costs to maintain our assets and reductions to external funding.

This Draft LTP proposes an average rates increase of 15.84% in year 1, 8.20% in year 2 and 4.19% in year 3. We're mindful of the pressure this increase puts on our residents and businesses, and we are aware that affordability is an issue for many in our city and Banks Peninsula. We will continue to look for ways to reduce costs while still providing our core services and maintaining critical infrastructure.

#### Keeping our assets up to standard

Looking after our aging infrastructure is always a focus. Across our entire portfolio, we're delivering \$3.48 billion in renewing and replacing existing assets alone over the next 10 years. We're taking the same approach that we've taken in our last few budgets – focusing on what we can realistically do, given the wider economic environment. (Find out more about our proposed capital programme on xxx of this document).

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#### Water

While there is still some uncertainty about the future of water reforms, we are continuing to focus on protecting our water supply, and ensuring Christchurch's water is safe and secure. We are also continuing to invest in the infrastructure required for the collection and disposal of wastewater and stormwater. (Find out more about our approach to water on xxx of this document).

#### Paying for Te Kaha - Canterbury's Multi-Use Arena

Christchurch will soon be home to a state-of-the-art multi-use arena. The \$683 million project will have a seating capacity of 30,000 for sports events and will hold 36,000 spectators for large music events. The Council has allocated \$286 million in the LTP for the remainder of the construction of Te Kaha, and the Crown has already provided \$220 million towards the project from the Christchurch Regeneration Acceleration Fund. Completing the construction of Te Kaha will have a significant financial impact in the first two years of the LTP, with the rates impact in the first year sitting at 2.3%, and 1.7% in the second year and 0.7% in year 3.

#### What matters most? We want to hear what you think.

What do you think of our proposed plan? Have we got the balance right? Have we prioritised the right things? If not, what changes would you like to see?

What do you think of our proposed average rates increase of 15.84%?

Your feedback will help shape this plan. Every LTP we make changes based on the feedback we receive, and this may mean adjustments to rates, debt and service levels.

Have your say at ccc.govt.nz/whatmattersmost

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# We've revised our Strategic Framework

Our LTP is guided by the Council's Revised Strategic Framework – it's the cornerstone for our long-term vision, steering how we dedicate our energy and resources.

As we drafted this LTP, we've been making adjustments to the Framework, refining our community outcomes, and setting the strategic priorities for this Council's term.

Central to our approach is our guiding vision: Ōtautahi Christchurch being a place of opportunity for all. A place open to new ideas, new people, new investment, and new ways of doing things. A place where anything is possible.

This vision has informed our proposed Community Outcomes for the term of the LTP. They paint a picture of the Christchurch we're aiming for. Achieving these long-term outcomes is a team effort, involving partnerships with our communities, as well as collaborations with government and nongovernment entities.

A collaborative, confident city	Our residents can actively participate in community and city life, have a strong sense of belonging and identity, and feel safe.
A green, liveable city	Our neighbourhoods and communities are accessible and well-connected, supporting our goals to reduce emissions, build climate resilience and protect and regenerate the environment, especially our biodiversity, water bodies and tree canopy.
A cultural powerhouse city	Our diverse communities are supported to understand and protect their heritage, pursue their arts, cultural and sporting interests, and contribute to making our city a creative, cultural and events powerhouse.
A thriving, prosperous city	Our city is a great place for people, business, and investment where we can all grow our potential, where enterprises are innovative and smart, and where together we raise productivity and reduce emissions.

To make these a reality, the Council anchors its actions in Strategic Priorities. These aren't just guidelines for us – they're this Council's commitments to the community, showcasing areas where our elected members aim to deepen their focus and bring transformative changes during their term.

Be an inclusive and equitable city which puts people at the centre of developing our city and district, prioritising wellbeing, accessibility and connection.

Champion Ōtautahi Christchurch and collaborate to build our role as a leading New Zealand city.

Build trust and confidence in the Council through meaningful partnerships and communication, listening to and working with residents.

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Reduce emissions as a Council and as a city, and invest in adaptation and resilience, leading a city-wide response to climate change while protecting our indigenous biodiversity, water bodies and tree canopy.

Manage ratepayers' money wisely, delivering quality core services to the whole community and addressing the issues that are important to our residents.

Actively balance the needs of today's residents with the needs of future generations, with the aim of leaving no one behind.

These priorities and outcomes have shaped all our proposals in this Draft LTP, ensuring that every initiative, project, and effort resonates with our commitment to build a thriving, inclusive, and sustainable city for all.

# Setting the financial scene

All LTPs contain a huge amount of detail, but the central goal is always the same.

Every Council has to weigh up the four major factors at play – capital spending, operational spending, debt, and the money it brings in (including your rates) and then strike a balance that keeps things ticking along.

# What's the difference between operational and capital spending?

**Our capital spending** is on building assets and physical infrastructure projects such as community facilities or roads. As these projects will be enjoyed by generations of people, we borrow a good part of the money to pay for them and pay it back over 30 years.

**Operational spending** funds the day-to-day services that the Council provides. While some money comes in through fees and charges, our operational spending is funded mainly through rates, so it has a direct impact on the level of rates we charge. Most of our operational spending is on providing services. Everything we build, own and provide requires people to get the work done. Ongoing costs to operate a library, for example, or to service our parks and waterways includes staff salaries and maintenance and running costs, such as electricity and insurance.

Capital and operational spending have different effects on rates because we mostly borrow for one, and rate for the other. For example, approximately \$7 million of operational funding has a 1% impact on rates while approximately \$94 million that is spent on capital projects has a 1% impact (over two years) due to rating for the interest and principal repayment, similar to a mortgage payment. Whenever we make a decision about capital spending, we need to factor in the full cost over time.

#### A note on inflation

The Council uses inflation indices provided by Business Economic Research Limited (BERL) – the organisation that provides inflation information to the local government sector for all categories of capital and operational expenditure. The numbers in this Draft Long Term Plan include inflation which has been provided by BERL. These inflation rates differ from Consumer Price Index (CPI) inflation because CPI is based on price increases of standard household items, whereas BERL

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Christchurch City Council

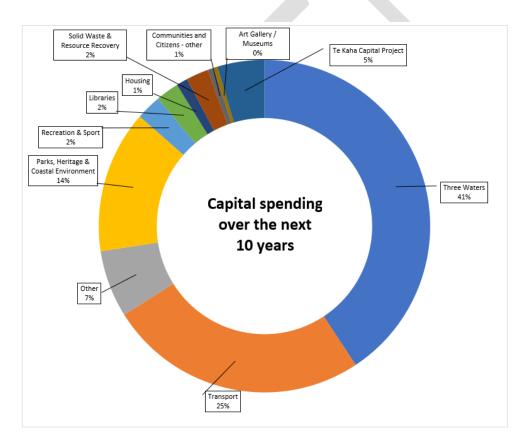
measures price increases on activities carried out by councils, such as underground pipework and roading infrastructure.

# Our capital programme

For the first three years of this Long Term Plan, we've set our core capital spend at \$563 million in the first year, \$598 million in the second year, and \$638 million. We're making sure we can do all the work we want to deliver in the timeframe we've set. We have deliberately set our capital programme at this level, because we want to ensure it is deliverable – that we can do the work in the timeframe we have set.

In addition to the core programme we have committed \$286 million through 2025–27 to complete Te Kaha.

#### Capital spending over the next 10 years



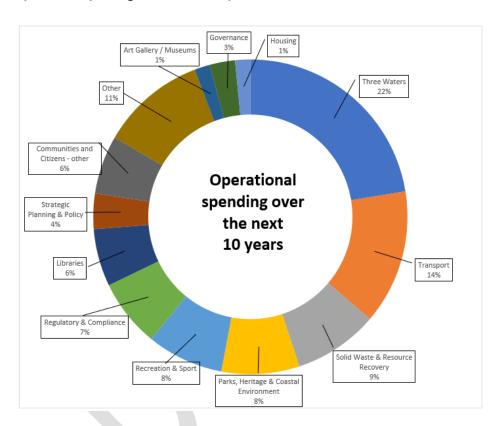
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# Our operational costs

For the first three years of this LTP, we've set our core operational spend at \$806 million in the first year, \$834 million in the second year, and \$853 million in the third year. For the remaining seven years of this LTP, our core operational spend will increase to between \$867 million and \$977 million a year.

#### Operational spending over the next 10 years



# **Our Infrastructure Strategy**

Planning for our city's infrastructure goes beyond just building and maintaining. It's about making sure we're set up for success now and in the future, by thinking ahead and being prepared to tackle challenges as they come.

The Infrastructure Strategy serves as our roadmap for this investment for the next 30 years. It identifies the big challenges we might encounter, proposes solutions, and spells out what they could mean for our community.

It's not just about ensuring that our city's foundational services and structures are strong and dependable – it's also about being able to adapt to the ever-changing landscape shaped by growth, technology, and the environment.

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We're using the latest data and technology to make smart choices that will keep Ōtautahi Christchurch and Banks Peninsula going strong for many years. We're focused on keeping our city running well for everyone, making sure we spend wisely and that our plans match what our community wants.

#### The focus is on:

- Water supply
- Wastewater collection, treatment, and disposal
- Stormwater drainage, flood protection and control works
- Transport roads, footpaths, active travel, public transport
- Facilities
- Parks
- Solid waste and recycling

The LTP supports this by providing work programmes and budgets for the coming decade.

The Infrastructure Strategy has identified four significant strategic challenges that underpin all of our infrastructure assets and outlines the actions Council will take to fix them.

# DRAFT INFRASTRUCTURE STRATEGY



Our Infrastructure Strategy isn't just a document. It's our commitment to our communities, promising a city that's robust, resilient, and ready for the future. Read the full Strategy at <a href="mailto:cc.govt.nz/whatmattersmost">ccc.govt.nz/whatmattersmost</a>

# Our Financial Strategy and rates proposals

## It's a balancing act

The Financial Strategy describes the Council's current and future financial position. It explains the revenue and investment needed to sustainably and responsibly fund our LTP work programme.

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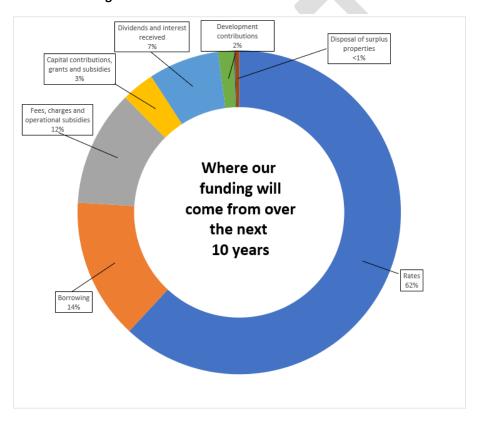


In setting our Financial Strategy, we need to balance the costs of delivering our projects and services with the funding available from rates and borrowing. These three variables – cost, rates and debt – are interrelated. Any change in one needs to be offset by changes in at least one of the others, for example, if we reduce our rates increase, we need to reduce our costs (by deferring projects or reducing our levels of service), and/or take on more debt.

## Where does our money come from?

Rates are the main source of funding for the Council's activities. This is supplemented with funding from fees and charges, Government subsidies, borrowing, development contributions, interest and dividends from Christchurch City Holdings Limited subsidiaries. In the 2024/25 financial year we're proposing to collect \$805.8 million in rates.

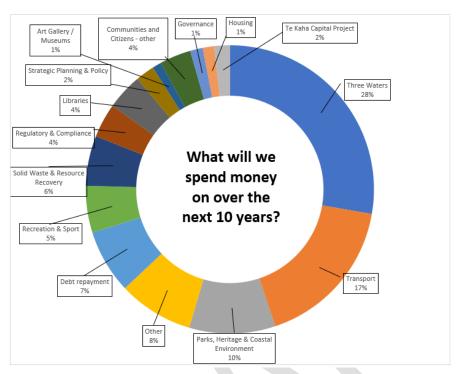
#### Where our funding will come from



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# What will we spend money on (our capital and operational expenditure)?



\*Other includes things such as interest costs not otherwise allocated to groups of activities, and capital expenditure on digital and council facilities projects.

# What we're proposing

The financial impacts of the earthquakes, and more recently the COVID-19 pandemic, have reinforced the need for us to be in a financial position where we can respond to unexpected events.

To achieve financial resilience, we need to retain the ability to borrow funds at short notice to soften the impact of any fiscal emergency. This will ensure we can continue to deliver appropriate services without a big impact on rates.

In the short term, we have the ability to borrow close to \$600 million to deal with any unexpected events.

We have carefully considered how we can minimise rates though reducing operating costs and/or increasing revenues from users of services. Initially, we considered operational efficiencies of \$182 million over the period of the LTP, and following guidance from councillors and public feedback to maintain existing levels of services, settled on a net position of \$41 million including both increased revenue and savings.

# A balanced budget

We currently borrow to fund some of the cost of our annual asset renewal programme but, since 2015, we've been transitioning to fully fund renewals from rates. We propose to continue this approach to incrementally increase rates for asset renewals.

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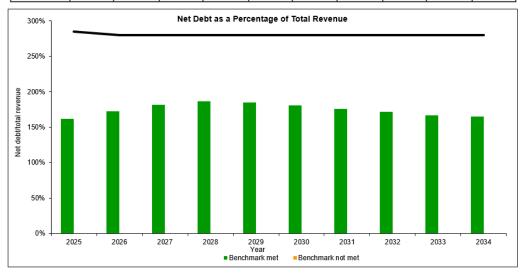
# Managing debt prudently

We normally use debt to finance new long-term assets that benefit future generations of residents. This ensures the upfront cost is shared fairly across the generations who'll be using them.

Our net debt levels are in line with those planned in the Long Term Plan 2021–2031, and we can service the current and forecast debt, although the cost of doing this has increased – we are currently paying an additional \$14 million in interest in year 1. We've also kept the ability to respond to unexpected events by giving ourselves at least \$600 million of borrowing 'headroom' – this is the amount we can borrow comfortably before we reach our limit.

\$million	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed net debt	1,859	2,122	2,314	2,465	2,529	2,565	2,577	2,583	2,560	2,572
Debt headroom	1,423	1,329	1,250	1,231	1,298	1,407	1,531	1,626	1,748	1,795

\$	million	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
1 -	roposed ross debt	2,985	3,241	3,437	3,572	3,644	3,677	3,693	3,698	3,677	3,691
	)uantified lebt limit	4,408	4,570	4,686	4,804	4,942	5,084	5,223	5,324	5,425	5,486



# **Quantified limits**

We're required to set maximum limits, called quantified limits, for rates and debt increases. We plan to be under these limits shown below. For more information on these please see the Financial Strategy at ccc.govt.nz/whatmattersmost

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	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed increase	17.0%	9.2%	5.2%	4.6%	4.4%	4.4%	4.0%	2.3%	2.1%	1.9%
Rates increase limit	18.0%	10.2%	6.2%	5.6%	5.4%	5.4%	5.0%	3.3%	3.1%	2.9%

# Our rates proposals

We're very aware that many of our residents and businesses are hurting financially as a result of the rising cost of living, so we're focused on meeting community expectations while keeping rates as low as possible. We aim to strike the right balance, while continuing to provide core services, invest in our city and adapt to the impacts of climate change.

# Average rates increase

- We're proposing an average residential rates increase of 14.9% for 2024/25. For an average house with a value of \$764,364 the proposed increase is an extra \$501.55 a year or \$9.65 a week.
- The overall average rates increase for 2024/25 is 15.84%. This also means an average increase of 17.0% for the average commercial property, and 17.8% for the average remote rural property that currently pays land drainage rates.
- For an average commercial property with a value of \$2,442,382 the proposed increase is an extra \$2,767.12 a year or \$53.21 a week.
- For an average remote rural property currently paying land drainage rates and with a value of \$1,557,204 the proposed increase is an extra \$505.07 a year or \$9.71 a week.
- Over the course of the 10 years of this LTP, the proposed rates increases average 4.47% a year, or 53.57% cumulatively.

Our total rates income includes rates from new developments around the city. More developments mean more ratepayers, and that means the rates burden becomes shared amongst a bigger group – so as long as the number of rateable properties keeps growing, the rates increase for existing ratepayers will be lower than the total increase.

	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed Rates increase	15.84%	8.20%	4.19%	3.57%	3.40%	3.31%	2.91%	1.29%	1.09%	0.85%

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# How does our budget affect your rates?

Rates for a typical household

cv		2023/24 Rates		2024/25 Rates		Annual crease (\$)	Veekly rease (\$)	Change (%)
300,000	\$	1,543.88	\$	1,768.04	\$	224.16	\$ 4.31	14.5%
400,000	\$	1,937.08	\$	2,220.97	\$	283.90	\$ 5.46	14.7%
500,000	5	2,330.28	\$	2,673.91	\$	343.63	\$ 6.61	14.7%
600,000	\$	2,723.48	\$	3,126.85	\$	403.36	\$ 7.76	14.8%
700,000	5	3,116.68	\$	3,579.78	\$	463.10	\$ 8.91	14.9%
800,000	\$	3,509.89	\$	4,032.72	\$	522.83	\$ 10.05	14.9%
1,000,000	\$	4,296.29	\$	4,938.59	\$	642.30	\$ 12.35	15.0%
1,200,000	5	5,082.69	\$	5,844.46	\$	761.77	\$ 14.65	15.0%
1,500,000	\$	6,262.30	\$	7,203.27	\$	940.97	\$ 18.10	15.0%
2,000,000	\$	8,228.31	\$	9,467.95	\$	1,239.64	\$ 23.84	15.1%
3,000,000	\$	\$ 12,160.33		13,997.31	\$	1,836.98	\$ 35.33	15.1%
Average Hous	se							
764,364	\$	3,369.77	\$	3,871.31	\$	501.55	\$ 9.65	14.9%

# Rates for a typical business

CV after revaluation	2023/24 Rates		2024/25 Rates		Annual increase (\$)		Veekly rease (\$)	Change (%)
300,000	\$	2,319.74	\$ 2,699.07	\$	379.33	\$	7.29	16.4%
500,000	\$	3,623.39	\$ 4,225.63	\$	602.24	\$	11.58	16.6%
1,000,000	\$	6,882.51	\$ 8,042.02	\$	1,159.51	\$	22.30	16.8%
1,500,000	\$	10,141.63	\$ 11,858.42	\$	1,716.79	\$	33.02	16.9%
2,000,000	\$	13,400.75	\$ 15,674.81	\$	2,274.06	\$	43.73	17.0%
2,500,000	\$	16,659.87	\$ 19,491.21	\$	2,831.34	\$	54.45	17.0%
3,000,000	\$	19,918.99	\$ 23,307.60	\$	3,388.61	\$	65.17	17.0%
4,000,000	\$	26,437.23	\$ 30,940.39	\$	4,503.16	\$	86.60	17.0%
5,000,000	\$	32,955.47	\$ 38,573.18	\$	5,617.71	\$	108.03	17.0%
Average Busi	nes.	s						
2,442,382	5	16,284.30	\$ 19,051.42	\$	2,767.12	\$	53.21	17.0%

# Rates for a typical remote rural property

CV after revaluation	1	2023/24 Rates		2024/25 Rates		Annual increase (\$)		Veekly rease (\$)	Change (%)
300,000	\$	801.95	\$	931.33	\$	129.38	\$	2.49	16.1%
500,000	\$	1,124.54	\$	1,313.68	\$	189.15	\$	3.64	16.8%
800,000	\$	1,608.41	\$	1,887.20	\$	278.79	\$	5.36	17.3%
1,000,000	\$	1,930.99	\$	2,269.55	\$	338.56	\$	6.51	17.5%
1,500,000	\$	2,737.45	\$	3,225.42	\$	487.98	\$	9.38	17.8%
2,000,000	\$	3,543.90	\$	4,181.29	\$	637.39	\$	12.26	18.0%
3,000,000	\$	5,156.81	\$	6,093.03	\$	936.22	\$	18.00	18.2%
4,000,000	\$	6,769.72	\$	8,004.77	\$	1,235.05	\$	23.75	18.2%
5,000,000	\$	8,382.63	\$	9,916.51	\$	1,533.88	\$	29.50	18.3%
Average Ren	note	Rural Prop	erty	,					
1,557,204	5	2,829.71	\$	3,334.78	\$	505.07	\$	9.71	17.8%

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# [RECOMMENDED OPTION FOR INCLUSION]

# **Rating for renewals**

As part of our Financial Strategy, we are transitioning from paying for renewing our infrastructure with debt, to paying for it with rates. Each year, we've been increasing the amount that's funded by rates. Our target is to reach 100% funding from rates by 2031, as it will give us greater financial stability and ensure that current rate payers are paying for the wear and tear on existing assets.

However, the combination of Te Kaha costs, a reduced dividend from CCHL, interest and inflation, and the rising costs of insurance, has put pressure on our rates, especially in the first two years of the LTP. One thing we could do to help reduce the current proposed rates increase is to pause the transition of funding renewals in those first two years, and move the target date by two years to 2033. This still means that we will be renewing our infrastructure during this time – we will just be funding it from borrowing, rather than from rates.

This would reduce the rates impact in the first year of the LTP by 3.57%, from a proposed rate of 15.84% to 12.28%, but we would not meet the Balanced Budget Benchmark target for each of these years. The Balanced Budget calculation is a metric required by the Department of Internal Affairs to help councils manage their financial capability and direction over the longer term. In the first year there is a proposed 2.5% shortfall of our balanced budget, and in the second year a proposed 0.3% shortfall. We'd return to having a balanced budget in years 3–10 of the LTP.

To enable us to pause the transition of funding renewals, we would need to increase our borrowing, which would also mean increased interest costs and will impact future rates increases.

# What we are proposing:

**Option 1**: We could continue with the current direction of the Financial Strategy to reach 100% funding from rates for renewal of our infrastructure by 2031. This would mean the proposed rates increase remains at 15.84%.

**Option 2**: We could pause the transition of funding renewals from rates in the first two years of the LTP. If we did this, our proposed rates increase would be 12.28% but we would not meet the Balanced Budget Benchmark target in years one and two, and the rates increase would be greater in the subsequent years.

Which option do you prefer? Have your say at ccc.govt.nz/whatmattersmost

# Changes to how we rate

# Extending the use of City Vacant Differential Rating to suburban centres

On 1 July 2022, the Council introduced a new general rating category on the commercially zoned vacant land in the central city. Vacant land is a resource for the city's future growth, but leaving it undeveloped comes with a cost.

While undeveloped, the Council still has to pay for and operate the infrastructure that serves vacant sites, including pipes, streets and public facilities. With much lower capital values, vacant sites pay a fraction of the rates paid by owners who've invested in permanent development, despite enjoying an increase in value of the land and the benefit of enhanced public environments on their doorsteps.

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Since we started charging this rate, action by owners in the central city has seen the number of sites that pay this higher rate fall from 150 to 81 (at 1 July 2023), with the improvements making a real difference to the city's appearance.

Feedback from the community as part of our Annual Plans in 2021/23 and 2022/23 suggested that we should use this approach in other centres where there are concentrations of vacant land.

Research found that in four centres – Linwood Village, Lyttelton, New Brighton and Sydenham – vacant land makes up more than 10% of the commercially zoned area.

As part of this LTP, the Council is proposing to extend the use of City Vacant Differential rating from 1 July 2024 to vacant sites on land designated in the District Plan as:

- Commercial Core in Linwood Village, New Brighton and Sydenham, and
- Commercial Banks Peninsula in Lyttelton.

You can find out more about Council's work in this area, including the vacant sites programme, at **ccc.govt.nz/vacant-sites** 

We're also consulting on some proposed changes to existing rates, including:

- Incorporating our separate Heritage Targeted Rate into the general rate.
- Introducing a sliding scale for rates remissions for charities.
- Removing automatic qualification for rates postponements for over-65s.

You can find out more information about our proposed rates changes from page xxx of the Draft Long Term Plan: ccc.govt.nz/whatmattersmost

# What matters most?

What do you think of our proposed changes to existing rates, and extending the City Vacant Differential Rating?

Have we got it right? If not, what changes would you like to see?

Have your say at ccc.govt.nz/whatmattersmost

# Key changes to fees and charges

We are proposing to change some Council fees and charges in the Draft LTP. In most cases they add less than a dollar or two to the amount paid and reflect increased costs of operating. In some cases, fees are going up to cover the full cost of an individual service, or are for a new service.

One of our more significant proposals is to introduce parking charges at some of our key parks – for example, Botanic Gardens, Hagley Park, Naval Point and Ngā Puna Wai Sports Hub. The approximately 1800 carparks would generate \$2.1 million a year which has been factored into our proposed 2024/25 average rates increase of 15.84%. This is one of the ways we can help minimise the rates increase – by passing on the costs to people who use the service directly, rather than all ratepayers. If we didn't proceed with this proposal, there would be an additional 0.31% rates increase in the first year.

You can find out more information about all the proposed changes to our fees and charges from page xxx of the Draft LTP: ccc.govt.nz/whatmattersmost.

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# What matters most?

What do you think of our proposed changes to fees and charges? Have your say at <a href="mailto:cc.govt.nz/whatmattersmost">ccc.govt.nz/whatmattersmost</a>

# Changes to what's expected of us

All councils are required to include performance standards, or 'levels of service' in their Long Term Plans. We are proposing some minor changes to the following levels of service:

Activity	Level of service as adopted with LTP 2021-31 or Annual Plan	New proposed level of service for LTP 2024-34
Strategic Planning and Resource Consents	New level of service proposed for LTP 2024-34	Undertake adaptation planning by establishing Coastal Panels, identifying community objectives and Priority Adaptation Locations, drafting and testing adaptation pathways with the wider community and submitting adaptation plans for Council approval Target:  Two adaptation areas per annum
Parks and Foreshore	New level of service proposed for LTP 2024-34	Greenspace increases with intensified population growth in urban development areas.  Target: Neighbourhood parks are provided in urban areas at a rate of at least 1.9 ha/1000 population
	Measure to become community-facing	Community Parks are managed and maintained. Target: Maintenance Plan key performance indicators are 90% achieved
Water Supply	The proportion of residents satisfied with Council responsiveness to water supply problems Target: >=65% and	Target: >=60% across all years.
	Year 10: >= 60%	

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	Average consumption of drinking water in litres per resident per day Target: <=210, and Year 10: <=180	Target: <=250 across all years
Wastewater Collection Treatment and Disposal	Median time (in hours) from notification to resolution of overflows resulting from network faults  Target: <=24	Target: <=12
Flood Protection and Control Works	Stop banks identified as not meeting the original design requirements for condition and/or height are repaired within 9 months  Target: 100% in year 10	Target: 50% in year 10
Transport	Maintain roadway condition to an appropriate national standard, measured by the percentage of the sealed road network that is resurfaced each year  Target: >=5% 2023/24, and Y10: >=6%	Target: Years 1&2: >=4% Year 3 onwards: >=5%
	Increase the infrastructure provision for active and public modes Target: >=600 km in 2023/24, (at approx. 15km per annum) To Year 10: >=685km (total combined length)	Target: Y1: >=625 km Y2: >=635 km Y3: >= 645 km Y10: >=685 km (at approx. 10km per annum) (total combined length)
	More people are choosing to travel by cycling Targets: >=13,500 in 2023/24 and Y10: >=20,000	Targets: Y1: >=12,500 Y2: >=13,000 Y3: >=13,500 Y10: >=19,000 (average daily cyclist detections)
Housing	Council facilitates and/or funds community housing supply Target: At least 2500 units	Target: Years 1&2: At least 2080 units Y3: At least 2300 units Y10: At least 2650 units

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	Council makes a contribute to the social housing supply in Christchurch – Council owned units are available for use Target: 1,798 units	Level of service proposed for deletion
Growth and Property	New level of service proposed for LTP 2024-34	Deliver projects that will lead to positive community outcomes:  Increasing the supply of community housing; or  Increase employment opportunities; or  Improves Mana Whenua relationships; or  Allows for community "ownership" of service delivery; or  Reduces the impacts of natural or human induced (including climate change) hazards  Target:  At least one new project commenced annually
	New level of service proposed for LTP 2024-34	Facilitate housing outcomes through financing mechanisms Target: Approved financing arrangements result in new community housing
	New level of service proposed for LTP 2024-34	Work with our neighbours and other partners to provide regional housing advice Target: The Greater Christchurch Partnership Housing Plan is ratified by Council and Council assist in implementation
Governance and decision-making	Resident satisfaction with participation in and contribution to Council decision-making (understanding decision-making) Target: At least 34%	Target: Year 1: At least 32% Year 2: At least 33% Year 3+: At least 34%

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Sustainable Economic Development	Number of Christchurch and Canterbury businesses accessing support, mentors and advice  Targets:  Number of businesses (500) accessing support, mentors and advice (5.1.6.1)  Number of start-up/scale-up companies (40) supported to grow innovation and entrepreneurship capability (5.1.5.2)  Number of employment opportunities (70) that have been attracted to the city (5.1.5.1)  Number of screen enquiries (100) attracted and supported, with a view to growing Canterbury's market share of screen GDP (5.3.5.3)	Ensure Christchurch businesses have access to comprehensive advice and support to grow competitiveness, resilience, and sustainability  Target: 800 businesses access business support or advice
	Develop Christchurch as an attractive destination Target: Portfolio of events supported in line with Major Events Strategy and Economic Recovery Plan	Number of major event opportunities assessed for consideration by the City Partners Group  No targets proposed for at least the first three years of the LTP24.  Target from 2027/28: Proposing 20 major event opportunities are assessed
	Antarctic Gateway Strategy progress report is produced annually (5.0.16.6); Number of screen productions attracted to Christchurch through grant funding (5.3.5.5); Number of initiatives to support cluster development (5.1.5.3); Number of reports on the feasibility of urban development proposals and projects (5.1.9.1).	Proposed for deletion

You can find out more information about these proposed change to our levels of service from page XX of the Draft Long Term Plan: ccc.govt.nz/whatmattersmost

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# **Our Treaty Relationships**

The Council's engagement and relationships with mana whenua and Māori are founded on Te Tiriti o Waitangi as well as subsequent legislation such as the Local Government Act 2002, the Resource Management Act 1991 and Te Rūnanga o Ngāi Tahu Claims Settlement Act 1998.

Combined, these legislative documents form the basis of our partnership and consultation with the six Papatipu Rūnanga that fall within the Council catchment as mana whenua of respective rohe: Te Ngāi Tūāhuriri Rūnanga, Te Hapū o Ngāti Wheke, Wairewa Rūnanga, Te Rūnanga o Koukourārata, Ōnuku Rūnanga and Te Taumutu Rūnanga.

Land, water (all forms) and the natural environment are significant taonga for mana whenua – as they are for the wider Christchurch community – and are therefore mutual areas of interest. We will continue to work together to ensure natural resources are taken care of for future generations.

We seek to support mana whenua to promote opportunities that enhance the prosperity and wellbeing of Māori. We want to recognise and celebrate the special role that mana whenua contribute to our economy and the opportunity for sustainable and long-term Māori business that will support the economic and social wellbeing of Māori and the wider community.

The Council is committed to engaging more effectively with all Māori to ensure they have opportunities to contribute to decision-making processes. While the Council specifically recognises the special relationship with mana whenua, it also engages with the wider Māori community which includes all other iwi Māori (ngā maata waka). Engagement with ngā maata waaka is conducted through valued organisations such as, Te Rūnanga o Ngā Maata Waka - situated at Ngā Hau e Wha Marae in Aranui and other iwi Māori affiliated groups.

Current priorities of the Council that support Papatipu Rūnanga include:

- Clean drinking water
- Wastewater management
- Renewing ablution blocks
- Stormwater management
- Water safety plans
- Land procurement
- Land rejuvenation
- Native animal species reintroduction
- Coastal adaption and hazards
- Flood management
- Flora and fauna
- Installation of pou and mahi toi
- Urupā access and repair
- Papakāinga and housing
- Road and footpath safety improvements
- Signage

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# What matters most?

# And what do we propose doing about it?

It's the Council's responsibility to deliver the core services that keep Christchurch and Banks Peninsula ticking. Last year we asked you to tell us what core services matter most to you.

Here are your top priorities, along with what we're doing to support these areas and services in the next 10 years.

# **Climate change**

#### Helping our city to adapt to the impacts of climate change and natural hazards.

By working together to respond to our changing climate and natural hazards, we can create a better future for Christchurch and Banks Peninsula. We're exploring new opportunities as we transition to a low-emission, innovative and more sustainable city.

We are already experiencing more frequent and extreme weather events including coastal and river flooding, heavy rain, extreme heat, drought, and wind which increases the risk of wildfires. These climate hazards will affect everyday aspects of our lives, impacting our water supplies, road access, and our natural environment. Over time, these challenges will grow, with compounding and cascading impacts making it more expensive and challenging for the Council to provide reliable infrastructure in high-risk parts of the district.

Reducing emissions and investing in adaptation and resilience is one of the Council's strategic priorities, as is balancing the needs of today's residents with those of future generations. How we respond to our changing climate is a key consideration for this Draft Long Term Plan, and we have initiatives, projects and programmes that reflect our commitment to these priorities. Some of these projects and programmes are enabling us to reduce climate change effects, some enable us to develop better resilience to climate hazards, and some have other main drivers but incorporate mitigation and resilience into their designs. We're improving public transport infrastructure and route reliability, and cycling infrastructure. We're increasing our investment in stormwater drainage and flood protection, and improving the resilience of our assets. We're also increasing our tree planting across the city.

At a high level, we're spending \$318 million over 10 years on projects that have a direct impact on climate change mitigation:

- Public transport \$101 million
- Major cycleways \$199 million
- Urban forest \$18 million

We're spending \$832 million over 10 years on projects that help us adapt, and build our resilience:

- The flood protection portfolio (excluding the Ōtākaro Avon River Corridor) \$342 million
- The full Ōtākaro Avon River Corridor Programme \$490 million

It's important to recognise that our projects, all throughout their planning, design, development and construction, take climate change mitigation and resilience into account - the examples above are just the more direct examples of spending that supports climate resilience.

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# [RECOMMENDED OPTION FOR INCLUSION]

While we have already built many actions into the Draft LTP to address climate issues, there are some additional things we could be doing that would help accelerate our climate action, and provide more resilience for our children and future generations.

# Adapting to climate hazards across the district

We could accelerate the work that we have planned to help us better understand how different climate hazards will impact our communities, infrastructure and environment and how we can anticipate and respond to them. This would include bringing forward policy development, risk monitoring and our adaptation planning programme across the district, working with communities and rūnanga to develop adaptation plans, and improved community preparedness and resilience. Adaptation plans identify options that could reduce the impacts of climate hazards and inform future Council investment.

**What are we proposing:** Provide an additional \$1.8 million starting in 2024/25 (instead of 2027/28 as currently planned), to accelerate our adaptation planning programme and understanding of climate risks, in order to help community preparedness and resilience across the district.

This option is not currently accounted for in our proposed 2024/25 rates increase. If a decision was made to proceed with this option, there would be, on average, **a 0.29% rates increase in 2025** and an offsetting decrease in 2028.

What do you think of this proposal to accelerate our adaptation planning programme? Have your say at ccc.govt.nz/whatmattersmost

# **Establishing a climate fund**

We need to think about how we implement options from adaptation plans. The public and private infrastructure at risk from climate-related hazards is significant. We could start putting money away now to pay for the extra work we'll likely need to do on council assets such as roads, water systems, and buildings, in the future. This could include relocations or modifications specifically related to adaptation plans. It's all part of making sure we aren't burdening future generations with all the cost.

Communities, past and present, have contributed to the climate change issues through emission of greenhouse gases and enjoyed the increase in standard of living afforded by those emissions. Those who will be directly impacted by the expected changes will primarily be future generations. That's why it's important to consider intergenerational equity, and to start saving now.

The fund would have specific criteria to ensure it benefits future generations and is focused on assets considered of high importance to the community, with clear guidelines around governance and decision-making.

**What are we proposing:** Establish a climate adaptation fund that, for the duration of this 10 year LTP, would build a fund totalling **\$360 million**. This fund would help create

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confidence for communities that we are preparing appropriately to deliver adaptation options to the extent this fund allows, and reducing impacts for future generations.

This option is not currently accounted for in our proposed rates increase. If a decision was made to proceed with this option, there would be, on average, a 0.25% rates increase over the life of the LTP.

What do you think of this proposal to establish a climate adaptation fund? Have your say at ccc.govt.nz/whatmattersmost

# **Transport**

We propose to spend \$1.58 billion over 10 years across the entire transport network.

#### Looking after our existing network of roads and footpaths.

We want your journey to be as smooth as possible. With more than 5000 kilometres of roads and footpaths to look after, the Council has a very busy programme of renewals, repairs and replacements for our existing assets.

We propose spending \$1 billion on roads, footpaths and road infrastructure renewals and replacements over the next 10 years. This is about 63% of what we're spending across all of the road network. This covers:

- Carriageway renewals (asphalt, chipseal and pavement reconstruction) \$591 million
- Transport structures renewals (bridges, retaining walls, guardrails, etc.) \$105 million
- Signals, signs and lights renewals \$119 million
- Pages Road bridge replacement and area enhancement \$63 million
- Footpath and cycleway renewals \$58 million

### Making it easier and safer for residents to choose how they get around.

We want to give people better options for getting around, whether by car, public transport, on foot or on a scooter. We also want to ensure our networks are safe.

# **Supporting cycling**

Getting more people cycling is key to reducing our reliance on fossil fuels, creating healthier communities and reducing congestion. The major cycleways and other cycleways are designed to encourage people to ride because they can see it's a safe, convenient option for getting where they want to go. We propose spending \$199 million on major cycling projects/programmes over the next 10 years including completing:

- Nor'West Arc
- Northern Line
- Wheels to Wings
- South Express

We'll also start working on:

- Avon-Ōtākaro
- Ōpāwaho River Route
- Southern Lights

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- Little River Link
- A new north-east cycle route

In addition, we have \$20 million for other proposed cycle and pedestrian improvements.

# **Public transport infrastructure**

The public transport service for Greater Christchurch is provided by Environment Canterbury. We support the public transport network in Christchurch city by providing infrastructure such as bus stops, shelters and bus lanes. We propose spending \$101 million on new bus infrastructure improvements, including new bus lanes and shelters, intersection changes, and renewals over the next 10 years.

# **Government funding**

The new Government has yet to release its policy statement on land transport. We have developed our current transport programme based on best practice and the guidance that we have received to date, particularly from New Zealand Transport Agency Waka Kotahi. While we do not yet know the detail of the new Government's priorities, our programme is sufficiently flexible to be able to adapt to meet any change.

# Parks and gardens

# Maintaining and developing our sports fields, and community and regional parks.

Our green spaces give people the opportunity to get active and connect with others in the outdoors. We make sure all our communities have the quality and quantity to meet their needs.

#### Parks and foreshore

We propose spending \$817 million on our parks and foreshore, with big projects including:

- The parks element of the Ōtākaro Avon River Corridor \$185 million
- Community parks sports field development \$87 million
- Te Nukutai o Tapoa Naval Point development \$21.8 million
- Urban forest implementation (Phase 1 and Phase 2) \$18 million
- Akaroa Wharf \$23 million
- Takapūneke Reserve \$21 million

#### Heritage

We look after our city's heritage, from buildings and trees to stories and traditions. All sorts of unexpected things make up our heritage – they celebrate our past, present and future, and it's our job to identify and protect them. Over the past decade, we've carried out a massive programme of repairs and restorations, but we still have some work left to do. In the next 10 years we propose spending \$51 million on heritage items, including:

- Canterbury Provincial Chambers (Stage 1) \$19.5 million
- Botanic Gardens Cuningham House \$8.5 million
- Robert McDougall Gallery strengthening and base isolation \$14.5 million

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# **Drinking water supply**

# Ensuring everyone has access to safe drinking water.

A safe supply of water is essential for the health and wellbeing of the community. We look after the wells, pumps and pipes that deliver it to you every day.

In the next 30 years we need to keep protecting our drinking water supply by upgrading and renewing infrastructure and extending the network to supply water to new developments. We also need to comply with regulatory requirements. We propose spending \$873 million over the next 10 years, including:

- Reticulation renewal programme \$525 million
- New and upgraded pump stations programme \$182 million
- New chlorination equipment and controls \$51 million

# Stormwater and flood protection

#### Maintaining and improving our stormwater and drainage networks.

We're always maintaining and improving our stormwater system to help make the city a safer and healthier place to live. The network includes open drains, pipes, pump stations, stopbanks and detention basins. We also need to comply with regulatory requirements. We propose spending \$708 million on infrastructure over the next 10 years, including:

- Flood and stormwater priority works (Ōtākaro Avon River Corridor) -\$137 million
- Waterway lining renewal programme \$90 million
- Reticulation renewal programme \$42 million
- Ōtākaro-Avon waterway detention and treatment facilities \$42 million
- Pūharakekenui/Styx waterway detention and treatment facilities programme \$106 million

# [RECOMMENDED OPTION FOR INCLUSION]

# Additional water quality improvements for our waterways

Additional funding over the term of the LTP would allow for retrofitting of additional stormwater treatment devices, installing sediment traps in targeted catchments, further sediment removal and naturalisation of waterways, and installing further monitoring equipment for real time data on water quality. This would reduce the risk from the effects of urbanisation and the associated discharge of contaminants.

# What we are proposing:

**Option 1:** Leave funding at current levels in the Draft LTP and continue managing the risk of worsening urban waterway health, potentially not meeting consent conditions.

**Option 2:** Allocate additional capital funding of \$22.5 million over 10 years to improve water quality via:

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- Retrofitting of biofilter treatment devices \$11.5 million allocated across years 2027-2034
- Sediment removal and naturalisation of waterways \$7.7 million allocated across years 2027 2034.
- Installing sediment traps \$0.3 million allocated across years 2025-2028.
- Installing monitoring equipment \$3 million allocated across years 2027-2034.

These activities all help minimise the risk for worsening urban waterway health.

While this option does not have an impact on rates in the first two years of the Long Term Plan, cumulatively over the 10 years it has an 0.16% impact on rates

Which option do you prefer? Have your say at ccc.govt.nz/whatmattersmost

# Wastewater

# Maintaining and improving the network that treats and discharges our wastewater.

It has to go somewhere – every healthy city needs an effective wastewater network, and it's our job to treat and safely discharge wastewater. We propose spending \$964 million on wastewater infrastructure over the next 10 years, including:

- Reticulation renewal programme \$370 million
- Wastewater Treatment Plant renewals and replacements \$226 million
- Akaroa reclaimed water treatment and reuse \$94 million
- Selwyn pump station and pressure main \$52 million
- Grassmere wet weather storage \$31 million
- Duvauchelle wastewater treatment and disposal upgrade \$18 million

# Waste and recycling

# Collecting rubbish, recycling and organics and managing it tidily.

We're keeping Christchurch clean and green – you put your waste and recycling on the kerbside, and we'll collect it and take it where it needs to go.

#### Rubbish and recycling

Our kerbside red bin service delivers approximately 42,000 tonnes of rubbish per year to landfill. In addition, our public EcoDrops and transfer stations around Christchurch and Banks Peninsula receive almost 73,000 tonnes of rubbish each year. Our kerbside recycling yellow bin service produces approximately 27,000 tonnes per year.

We propose spending \$77.2 million on recycling and transfer station plant and equipment and infrastructure renewals and improvements over the next 10 years.

We no longer use our old landfills, which require careful management to make sure they don't affect their surrounding environment. We plan to complete a Closed Landfill Management Plan over the first few years of the LTP, and propose spending \$22 million at Burwood and other landfills on aftercare management and mitigation, including \$4.3 million at Okains Bay.

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#### **Organics**

With the closure of the current Bromley Organics Processing Plant in 2026/27, we're investing \$2.9 million in interim arrangements for the site, ahead of the new fully-enclosed organics processing facility in Hornby opening in 2027. This new facility will be independently developed and operated by Ecogas.

# **Recreation and sport**

# Offering accessible facilities where residents can get active.

The city's network of recreation and sports facilities offer a range of programmes, activities and services for the whole community.

Our proposed total capital expenditure in this area is \$153 million which includes \$110 million in renewals and replacements across the network of recreation facilities. This includes \$18.3 million to complete earthquake renewals at Jellie Park.

# **Christchurch City Libraries**

# Providing a network of 20 libraries and library services to residents and visitors.

More than just books, the city's libraries provide people with the resources and spaces to connect, learn and participate. By ensuring free and equitable access for all, our libraries enable people to strengthen their communities – culturally, socially and economically.

Of the \$140 million capital spend proposed for our libraries as part of this LTP, we've budgeted \$28.8 million for the rebuild the earthquake-damaged South Library and Service Centre building. The balance would include looking after our existing facilities, expanding and renewing our extensive library collection and continuing to invest in technology solutions.

What do you think of our proposed investment in our services and facilities? Have we got it right? If not, what changes would you like to see?

Have your say at ccc.govt.nz/whatmattersmost.

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# Potential disposal of Council-owned properties

The Council has a small number of properties which are no longer being used for the purpose they were originally acquired for, or that have been transferred to us by the Government (red zone properties in the Port Hills). We want your feedback as part of this Draft LTP to help us decide the future of each property. A full list of the properties and more information can be found at ccc.govt.nz/XXX

The properties we're putting up for consideration make up less than 1% of the Council's overall portfolio and won't affect current levels of service. The Council owns many types of properties of all different shapes and sizes, and that portfolio is growing – since 2011, it's grown by more than 12% (1,020 hectares, or about 1,475 rugby fields), and we know that there's more to come.

Because owning property has a cost, it's good financial practice to continually review the portfolio and decide whether to keep or dispose of properties that are no longer being used for their original purpose.

When doing this, our first step is to identify likely properties and assess them against the criteria for retention. These criteria include whether the property is being used for the purpose it was originally acquired for, its cultural, environmental or heritage value, and whether or not it can meet any of the Council's immediate or longer-term needs. Properties that don't meet the retention criteria go onto the shortlist to be considered for disposal.

We've now reached the next step – consulting the public. If, following consultation, this proposal is adopted and included in the LTP, we'll dispose of all properties determined to be surplus in a manner as set out in Council's policy and normal practices:

# [the below two bullets to be presented in a breakout bubble style]

- Policy publicly tendering properties for sale unless there is a clear reason for doing otherwise.
- Practice in an open, transparent, well-advertised and public manner at market value.
   This may include methods other than tender, such as auction, deadline sale or general listing.

Where it's appropriate, the Council may consider departing from these practices to give effect to the Housing Policy we adopted in 2016. This could result in the land being used to deliver the outcomes of that policy, like selling land to other housing providers for them to develop and/or deliver social and affordable housing. The specific circumstances related to a property may also give rise to a departure e.g. where the adjoining owner is the only logical purchaser.

This consultation process also covers the consultation that is required when the land is a:

- Park this is land acquired or used principally for community, recreational, environmental, cultural, or spiritual purposes. Under section 138 of the Local Government Act 2002, we need to consult if we plan to sell or lease land for more than six months (and it has the effect of excluding or substantially interfering with public access to the park).
  - This applies to all of the properties listed.
- Reserve under the Reserves Act 1977 a decision to declare a reserve "surplus" will
  implicitly include a decision to revoke the "reserve" classification. The Reserves Act requires
  us to serve notice under section 24(2)(c) if we're considering revoking the reserve status.
  This consultation covers the requirement, and anyone who wishes to object to the proposed

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revocation of the status of the land indicated as reserve by the Council must do so in writing within one month after the first publication of the Draft Long Term Plan (being notification of the proposal). Submitters should also state if they wish to appear before the Council as the administrating body.

### This applies to:

- 5 Mataroa Place. This house block-sized recreation reserve does not have any facilities and is located near other parks and reserves.
- 148R Penruddock Rise. This Local Purpose (Utility) Reserve contains an underground electricity cable, which restricts public use.
- 26 Waipara Street. This land has reserve status from past legislation and is held for future use as a road. There is no plan for the land to be used for road.

More information on the properties, including a full list, can be found at ccc.govt.nz/whatmattersmost

#### **Yaldhurst Memorial Hall**

We'd like to know your views on the Council's proposal to gift the Yaldhurst Memorial Hall to the Yaldhurst Rural Residents Association (YRRA).

The Council resolved to gift the hall to the Resident's Association in its meeting on 24 January 2024 (Minutes of Council - Wednesday, 24 January 2024 (infocouncil.biz), subject to consultation in the LTP. The hall is a scheduled heritage building that is categorised as a strategic asset under the Council's Significance and Engagement Policy, and any decision to dispose of this asset must be explicitly provided for in the Long Term Pan.

The proposal is to gift the Yaldhurst Memorial Hall at 524 Pound Road to the YRRA for the sum of \$1, with the following conditions:

- YRRA strengthening and repairing the building to a minimum of 34% New Building Standard (so it can be removed from the national earthquake prone register of buildings),
- The repairs and strengthening being to a code compliant standard, ready for occupation (the scope and standard of works to be determined and approved with, and at, Council's discretion) within five years from the date of transferring ownership from the Council to the YRRA.
- The repair and subsequent operation and maintenance of the building being at no cost to the Council (including the cost of securing any necessary consents);
- The Council having a first right of refusal option to take the building back if the YRRA fail to perform the repair and strengthening above.

The information for this property (as required by section 93E Local Government Act) can be found at **ccc/govt.nz/whatmattersmost** 

# What matters most?

What do you think of our proposal to dispose of some Council-owned properties?

Have we got it right? If not, what changes would you like to see?

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Have your say at ccc.govt.nz/whatmattersmost

If you are a former red zone property owner in the Port Hills with a potential interest in repurchasing land, please get in touch.

# How to make a submission

We'd like your feedback on the Draft Long Term Plan 2024–34 and the matters we have raised in this consultation document.

There are several ways you can give feedback:

# Written feedback

Written submissions can be made from 15 March until 17 April 2024.

Online: to be inserted (preferred)

Email: ccc-plan@ccc.govt.nz

Fill out a submission form available from libraries and service centres and pop it in our submissions box. (To ensure we receive last-minute submissions on time, from 1 April, please hand deliver them to the Civic Offices).

Post a letter\* or form to:

Freepost 178 (no stamp required)

Long Term Plan Submissions

Christchurch City Council

PO Box 73016

Christchurch 8154

# Social media

Informal feedback, which is not counted as a submission, can be made in the following ways:

- Go to our Facebook page facebook.com/christchurchcitycouncil and include #cccplan in your post.
- Tweet us your feedback using #cccplan

# Talk to the team

Alternatively, you can give us a call on (03) 941 8999, provide your details and a good time for us to call, and one of our managers will be in touch.

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<sup>\*</sup> Your submission must include your full name and postal address. If you wish to speak to your submission at the public hearings, please also provide a daytime phone number. If your submission is on behalf of a group or organisation, you must include your organisation's name and your role in the organisation.



# **Hearings**

Public hearings will be held in **xxxx**.

# Submissions are public information

We require your contact details as part of your submission (Local Government Official Information and Meetings Act 1987). Your feedback, name and address are provided to decision makers. Your feedback, with your name only will be available on our website. However, if requested we will make submissions including contact details, publicly available. If you feel there are reasons why your contact details and/or submission should be kept confidential, please contact the Engagement Manager by phoning (03) 941 8999 or 0800 800 169.

# [DRAFT] Questions to think about when making your submission

#### What matters most?

• Our overarching proposal is to focus on a deliverable capital programme that helps drive our city forward, with particular investment in roads and transport infrastructure and in protecting and upgrading our water networks. We're borrowing for new projects that have long-term value, and ensuring that the debt repayments are spread fairly across the generations of ratepayers who will benefit from them. We're maintaining enough financial flexibility to be able to handle unplanned events, and we're finding permanent efficiencies in our day-to-day spending. Have we got the balance right?

#### Rates

 What do you think of our proposed average rates increase of 15.84% across all ratepayers and an average residential rate increase of 14.9%?

#### Changes to existing rates

Do you have any comments on our proposed changes to existing rates?

# Fees and charges

• Do you have any comments on our proposed changes to fees and charges (e.g., our proposal to introduce parking charges at key parks)?

# **Capital programme**

 Do you have any comments about our capital programme – how we are funding our roads and footpaths, our water, wastewater, surface water and waterways, our facilities, and our parks?

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# **Day-to-day operations**

Do you have any comments about our proposed levels of service for our day-to-day operations, such as waste collection, and how we plan to pay for them?

# [Questions still to come]



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# Financial Strategy 2024-34

The Financial Strategy details how the Council plans to provide a prudent and cost-effective approach to funding the range of assets, facilities and services we need to ensure Christchurch can continue to be an inclusive, equitable and well-functioning city. Our intention is to put people at the centre of developing our city and district, prioritising wellbeing, accessibility, connection and collaborating to build our role as a leading New Zealand city.

The Strategy explains how we will use the funding tools available - a mix of rates, fees and charges, government subsidies and debt to fund the services our community wants and needs in the most affordable way possible.

# 1. Executive summary

This has been among the most challenging financial strategies this Council has yet prepared. Like all other local authorities in New Zealand, we face multiple financial challenges including significantly increased debt servicing costs, significantly increased insurance costs, challenging asset renewal requirements, the costs of climate change adaptation and mitigation, and the general increase in costs that a high rate of inflation has brought.

In addition, we face the final phase of our rebuild following the earthquakes of 2010/11 with additional costs associated with the construction and then operation of key facilities such as Te Kaha (the multi-use indoor arena), Parakiore (our flagship sports and aquatic centre) and Te Whare Tapere (the performing arts precinct).

Our financial direction over the next 10 years strikes a balance between providing reliable infrastructure, facilities and services, building long-term financial resilience, and keeping rates and other council charges as affordable as possible.

Getting this balance right promotes a sound and sustainable financial position where our citizens can look forward to enjoying living in a world-class sustainable city with confidence, pride and optimism.

This Strategy describes how we will sustainably and responsibly fund the services and activities, and projects and programmes of work we will deliver through our Long Term Plan 2024-34 (LTP).

This Strategy closely aligns with our 30-year Infrastructure Strategy. The work programmes identified in the Infrastructure Strategy enable the Council to achieve levels of service agreed with our community and meet required technical standards within a prudent financial framework.

The Infrastructure Strategy takes a long look ahead, planning for our city's infrastructure needs over the next 30 years. This is a bigger picture compared to the LTP and Financial Strategy, which focus on the next 10 years. This difference in how far each plan looks into the future brings some challenges, especially when we think about how much we need to invest in infrastructure and how we're going to pay for it, including the level of rates required after the current LTP period.

For the coming decade, our Financial Strategy provides for rates to rise materially initially. This is to pay for important committed projects, such as Te Kaha. However the plan is to reduce these rate increases and keep them steady in the latter years of the LTP period. On the other hand, our Infrastructure Strategy looks further ahead and indicates we'll need to spend more on infrastructure after the next 10 years. This difference means that when we start working on the next set of plans in 2027 – the next Infrastructure Strategy, Financial Strategy, and LTP – we'll have some further big decisions to make. We'll need to figure out how to keep rates affordable while making sure we meet the need for reliable and sustainable infrastructure that meets both our climate change obligations and our need to accommodate a growing city.

# 2. Key challenges and opportunities

The Financial Strategy needs to consider and respond to the key challenges the Council expects to face over the 10 years covered by this Long Term Plan 2024-34.

# A. High inflation and interest rates

This Draft Long Term Plan has been prepared in what appears to be the tail-end of a period of economic volatility and uncertainty caused in a large part by the impacts of the COVID-19 global pandemic.

Inflation increased significantly around the globe following expansionary intervention by governments and central banks (higher spending and lower interest rates) to avoid recession following interruptions to global production and consumption caused by COVID-19, international conflicts and increasing oil prices.

Domestic influences have impacted on local government costs through increased

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Te Mahere Rautaki Kaurera Our Long Term Plan 2024–2034



government and council spending to repair extensive damage from cyclones in the top half of the North Island, high inflation and interest rates and a severe skills shortage in areas critical to local government operations. The Consumer Price Index (CPI) inflation measure peaked at a 30 year high of 7.2 per cent in 2022.

The Reserve Bank of New Zealand (along with other central banks around the world) has responded by increasing interest rates to reduce inflation through reducing spending and demand for goods and services.

From an inflation-reducing perspective this appears to be having the desired effect with inflation expected to track down to a new medium-term average of 3 per cent in 2026/27. However, it is coming at a cost to households and businesses and interest hikes increase costs and lower demand creates uncertainty in the economy.

The environment of increasing costs and higher interest rates continues to challenge the Council as we look to deliver services at acceptable cost for residents. Our borrowing peaks at a lower level compared with our previous Long Term Plan (figure 4 below), but the interest rate we pay on that debt will be significantly more than previously forecast.

### B. Providing reliable and resilient infrastructure

There are a number of key issues influencing our capital investment and funding decisions with respect to infrastructure. In coming to a decision, we have looked to maximise the impact of our capital programme in terms of delivering reliable, cost-effective infrastructure within a realistic funding level and also to keep debt at prudent levels, particularly in the first three years of the Strategy.

#### i. Renewing ageing infrastructure

Assets have a finite life after which they need to be replaced to avoid breakdowns and costly repair and maintenance. Significant proportions of our infrastructure networks are either at or coming towards the end of their economic life and need replacing.

We are conscious of the desire to minimise rate increases; however, our asset condition data tells us that increased investment in asset renewals is required to have our infrastructure networks operate reliably and cost-effectively.

Our residents have made it very clear how important it is to maintain or

improve levels of service for roads and footpaths, flood protection, flood control works and water services and in preparing the capital programme we have assessed these assets specifically to ensure that they remain fit for purpose.

#### ii. Supporting growth

Christchurch's population is forecast to continue to grow, creating demand for new housing, business premises and community facilities and the infrastructure needed to support these.

In addition, household relocations in response to the impacts of climate change may manifest as growth development. Changes to land use as the city adapts and people move away from hazards including sea level rise and in response to severe weather events will see residents move to safer parts of the district.

The Council needs to provide the right infrastructure at the right time to support sustainable growth and ensure ongoing resilience to the impacts of climate change and natural hazards. We look to fund infrastructure to service growth as much as possible from development contributions and assets provided by developers when undertaking new developments. This means we keep the rates contribution to fund growth infrastructure to a minimum. This is covered in more detail in the Infrastructure Strategy.

# C. Delivery and operation of significant new community facilities

During the next three years we will largely complete an ambitious community facility investment programme to provide facilities that appropriately cater for citizens living in a significant and growing city now and in the future.

Significant community facilities to be completed by 2025/26:

- Matatiki: Hornby Centre opening in 2024
- Te Whare Tapere Performing Arts Precinct opening in 2025
- Parakiore multi sports and aquatic centre (mostly funded by Government) scheduled to open in 2025
- Te Kaha multi-use arena (co-funded by Government) opening in 2026

Over the life of these projects, investment will contribute new debt of \$1.3 billion with a peak debt to revenue ratio of 186.7 per cent forecast in 2027/28.

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Once the facilities open, operating costs will increase by around \$141 million over the life of the Long Term Plan. This cost is funded from rates. In addition, the Council needs to rate to provide funding for future asset renewals when required.

### iii. Development of the Ōtākaro Avon River Corridor

The Council has worked with Mana Whenua and communities to put in place a co-governance committee to oversee implementation of the <u>Ōtākaro Avon</u> River Corridor Regeneration Plan.

The Plan calls for investment of around \$1.2 billion over 30 years. Over the next 10 years Council has allocated \$390 million of capital development funding across Parks, Transport and Three Waters.

The programmes focus is on the restoration of a river delta environment supporting healthy waterways. This includes significant investment in storm water management and flood protection for surrounding properties and infrastructure within the surrounding areas. Ecological restoration will result in improved natural waterways. The programme embraces the concept of a "Sponge City", which creates an environment that can provide for increased levels of rainfall and a rise in groundwater levels as a consequence of climate change.

#### D. Responding to climate change

In 2019 the Council declared a climate and ecological emergency, acknowledging the urgent need for the Council and community to address climate change issues.

The Council's <u>Otautahi Christchurch Climate Resilience Strategy</u> prioritises actions and sets targets to reduce Council and community emissions and adapt to the impacts of climate change. These are then given effect to through the work programmes and budgets of the various activities in the Long Term Plan.

Climate change will increasingly impact on the Council's finances in a variety of ways, including:

- Increased maintenance and operating costs as infrastructure is compromised by the effects of climate change such as through sea level rise, water table rise and the impact of extreme weather events.
- Costs associated with retreat or relocation of Council assets to respond to

the effects of sea level rise in particular. This may include the costs to relocate residents from at-risk locations, including coastal areas, to less vulnerable locations. The development of Council policy will be subject to central government policy and there may be scenarios where Council is required to contribute to this relocation.

- The cost to offset Council's residual emissions from 2030 when our net zero carbon target comes into effect.
- Increased insurance costs and/or insurance retreat.
- Emissions reduction and adaptation may affect Council's cost of borrowing.
  The Local Government Funding Agency offers a 0.02% interest rate reduction
  if loans are linked to meaningful and measurable sustainability outcomes.
  Inaction could make it more difficult /expensive to borrow money as lenders
  become increasingly sensitive to climate risks.
- Central government funding is likely to be increasingly linked to climate action. Budget 2023 included funding for local government resilience initiatives and renewable community energy.

Our strategy is to increasingly shift our focus towards more proactive responses and interventions to climate change risks and impacts. Proactive investment in climate change mitigation and adaptation by Council can help lower costs and risks faced over the longer term.

The LTP 2024-34 includes a more comprehensive suite of initiatives to address climate change mitigation and adaptation than previous LTPs have.

#### E. Responding to local government reform

The local government sector is potentially going through once-in-a-generation change. If implemented, these reforms could mean local government looks quite different in terms of what it provides to communities and how it functions with consequential impacts on council funding.

The changes include:

- Three waters reform the National-led Government is to repeal the current Water Services legislation, returning asset ownership and infrastructure investment to local government.
- Resource management change – the National-led government has

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repealed legislation which significantly changed how councils undertake resource management functions. Future for Local Government review – an independent review panel looked at what councils do and how they do it with a view to seeing more services delivered via local government, central government and community partnership, changes to how councils are funded, how Councils partner with mana whenua/ Māori and how local government is structured.

# 3. Overview of our current financial position

Despite the financial pressures that we have had to address in preparing the LTP our current financial position remains solid. We remain well within our debt, interest and liquidity financial covenants, and meet the balanced budget benchmark in each year. We continue to not meet the debt servicing benchmark, but this is due to the amounts we borrow in order to make interest-earning loans to CCHL; we have no concern around our ability to service the debt. (These benchmarks are explained in more detail in the section on Financial Prudence Benchmarks).

While previous LTPs had incorporated the additional debt servicing and operating costs associated with the community facilities programme we had not fully anticipated the additional cost of putting a roof over Te Kaha and the multiple challenges of significantly increased interest and insurance costs, plus the impact of high inflation. These, coupled with the challenging asset renewal requirements, and the costs of climate change adaptation and mitigation, have led to a number of hard decisions.

We are aware that the proposed rate increase will not be welcomed by many but are also aware that higher levels of asset renewals and maintenance are required to maintain a functioning infrastructure network and retain existing levels of service.

#### A. Debt

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Our net debt levels are in line with those forecast in the LTP 2021-31 and while servicing costs have increased, we can service current and forecast debt albeit with a higher rates requirement. We have also retained the ability to respond to unexpected events by maintaining available borrowing

(headroom) of at least \$600 million.

#### B. Capital expenditure

Our core capital programme is proposed to be increased reflecting the challenges associated with ageing infrastructure, climate change and the resulting change in land use and is averaged at \$600 million per annum excluding Parakiore and Te Kaha.

# 4. Financial Strategy Principles

Four guiding principles with associated goals underpin our Financial Strategy. These principles influence how we respond to our key challenges.

# A. Provide good stewardship of community assets and resources (look after what we've got)

Good stewardship of community assets and resources requires us to maintain our existing assets in appropriate condition for current and future generations. We need to ensure funding is available to:

- Invest in improving the quality of asset condition data and analysis and interpretation of that data to ensure we better understand the condition of our assets.
- Use quality asset condition data to make smart decisions about asset management (repair and replacement) including considering the resilience of our infrastructure networks to climate and natural hazard risks.
- Replace infrastructure when it is at the end of its economic life. We aim
  to get the most use possible from an asset before replacing it to avoid it
  failing, causing maintenance costs to rise.

#### B. Invest to support sustainable growth (looking to the future)

Christchurch is the largest city in the South Island. Our population is currently 400,000 and is expected to grow to around 475,000 by 2054 and is forecast to increase 0.8 per cent per year on average over the next 10 years.

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We will also experience demand on our infrastructure from development outside our district. Selwyn and Waimakariri Districts have a combined population of 142,100 (2022) and are projected to grow to 210,000 residents over the next 30 years. A large proportion of Selwyn and Waimakariri residents travel into Christchurch for work and to access commercial services, shops, and recreation facilities. This makes Greater Christchurch one of New Zealand's high-growth centres.

In addition, any household relocations in response to the impacts of climate change will manifest as growth development. Changes to land use as the city adapts and people move away from hazards including sea level rise and in response to severe weather events will see residents move to less at risk parts of the district. This is likely to be similar to the housing relocation patterns we saw following the earthquakes of 2010/11.

This strategy ensures funding is available to support new development in a resilient and sustainable way, and that appropriate parties fund a fair share of the costs of providing infrastructure to service this growth.

# C. Take prudent and sustainable approaches to financial management (long term focus)

We need to make good financial decisions for the long-term to build and maintain financial resilience, while running a balanced budget. We must also manage debt within our benchmarks and ensure we retain the ability to borrow for unexpected events. This includes defining the role and performance of CCHL and the CCTOs and their contribution to our financial resilience over time.

# D. Provide value for money for our community (affordability and deliverability)

We consider rates affordability / willingness to pay and financial sustainability when setting rates. At the same time, we need to generate sufficient revenue to sustain appropriate investment in infrastructure, facilities and services that deliver broad wellbeing benefits to our citizens and businesses. We must then deliver on what we rate for.

We must balance the quality and reliability of infrastructure and facilities with what we can afford. We also need to consider intergenerational equity

(fairness between generations on who pays). This includes prioritising investment in adapting to the impacts of climate change while avoiding maladaptation and sunk costs associated with stranded assets.

When allocating costs to ratepayers we need to consider who benefits from an activity to decide who pays and maximise non-rates revenue streams and opportunities where appropriate. These considerations are detailed in the Council's Revenue and Finance Policy.

# **5. Financial Strategy Response**

The Financial Strategy lays out the approach the Council will take to sustainably fund its planned work programme over the coming 10 years. It presents key financial bottom lines the Council has decided on – rates rise limits, debt limits, and financial prudence parameters such as debt headroom.

Preparing the Financial Strategy requires a range of trade-offs to be considered which boils down to how much can we deliver for our community for the lowest possible rate requirement while maintaining agreed levels of service and keeping debt to an acceptable level. To achieve these trade-offs the Council has a range of policy levers it can employ – these policy levers are at the heart of the Financial Strategy.

# A. An affordable and deliverable capital programme

The capital works programme reflects the analysis of infrastructure requirements undertaken in preparing the Infrastructure Strategy, Activity Plans and Asset Management Plans that underpin the LTP 2024-34.

The programme (excluding asset renewals) delivers new assets and is initially funded from borrowing. This enables us to spread the cost over 30 years with the debt repaid from development contributions (for infrastructure to service growth) and rates. Spreading the cost over time enables us to promote intergenerational equity – ensuring today's ratepayers don't fund the full cost of new infrastructure that will benefit future as well as current residents.

The capital works programme as shown in figure 1 is our largest area of expenditure where there are clear options available to alter the level of investment, albeit with trade-offs on our ability to provide reliable infrastructure, meet the demands of

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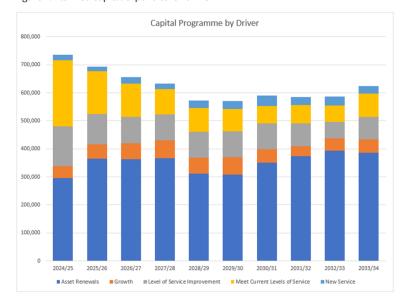
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growth, meet levels of service and comply with regulatory requirements.

We have averaged our core capital works programme to \$600 million per year for the years 2024-34. This enables us to keep our debt to revenue ratio within prudent limits and then to reduce over time. As our debt reduces our debt headroom (the amount we can borrow without breaching debt covenants) will increase, providing additional financial resilience to shocks.

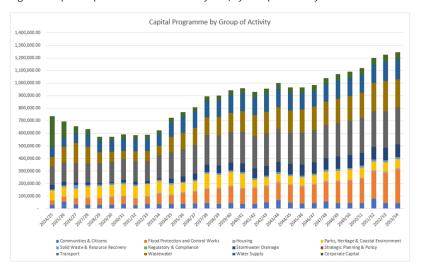
Figure 1. Planned capital expenditure 2024-34



Our asset renewals programme has planned capital expenditure of \$295-\$363 million per year in the first three years and an average annual spend of \$356 million for thefollowing seven years, with a greater emphasis on Transport projects in the latter years.

The proposed capital expenditure programme for the next 30 years (with inflation added) is shown in Figure 2 below.

Figure 2. Capital expenditure for the next 30 years, by Group of Activity



#### I. Options considered in proposing the capital works programme

The Council has considered variations to its proposed capital works programme but believes its preferred option represents the best balance between delivery and cost.

An increased programme was considered but an additional \$20 million of debt-funded capital spend per annum would require an ongoing annual rates increase of 0.14 per cent, while also reducing headroom over time.

Similarly, the Council considered limiting the core capital programme to \$370 million by not replacing water supply and wastewater renewal funding that had been reprioritised to upgrade water supply wells/wellheads and water security priorities. However, this was considered to be too risky terms of continued deterioration of key network infrastructure and resultant significantly increasing maintenance costs and increasing the risk to public health.

#### II. Funding renewals from rates

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We propose to continue to incrementally increase rating for asset renewals to 100% of long run average renewals by 2031. The Council currently borrows to fund some of the cost of its annual asset renewal programme. Since 2015 we have been transitioning to fully fund renewals from rates (and NZTA subsidy) by 2031. This helps ensure current ratepayers are not subsidised by future generations.

Other external revenue, mainly from NZTA, assists fund our Transport renewals programme and equates to 8 per cent of our total renewal programme.

#### B. Balance financial resilience with rates affordability

The costs to Council from the 2010/11 earthquakes and the COVID-19 pandemic taught us we need to be in a financial position that enables us to appropriately respond to unexpected events. We need to continue to maintain the ability to borrow sufficient funds at short notice to soften the effects of a fiscal emergency and to deliver services without the need to immediately pass on the usually short-term costs via rates.

To achieve long-term financial resilience the following prudent financial management measures will be used:

#### i. Maintain a balanced budget

We propose to maintain a balanced budget going forward. This ensures we rate the current generation for sufficient funds to cover the wear and tear on existing assets (represented by depreciation), ensuring a growing liability to maintain these existing assets is not left to future generations. Fully funding our renewals from rates is a key element in achieving a balanced budget.

#### ii. Operational costs have been further reduced.

Operating expenditure savings are budgeted to be achieved without lowering levels of service delivered to our community.

We have looked to balance the need for sufficient revenue to provide quality, cost-effect services and infrastructure while recognising that rates affordability can be an issue for some residents and businesses.

This strategy supports a prudent work programme and budget with the least possible impact on the overall wellbeing of our communities. As mentioned above non-controllable costs restrict our ability to cut costs. While

operational savings of \$182 million were initially considered over the period of the Long-Term Plan, Council decided to implement only \$41 million. This level of savings was considered to be the maximum change that could be made without impacting levels of service.

#### C. Maintain appropriate debt capacity (headroom)

Debt headroom is the amount Council can borrow before reaching its debt limit. In the 2024/25 year this is 285 per cent of annual rates revenue, however from the 2025/26 year this declines to 280 per cent of annual rates revenue. The Council needs to maintain the ability to borrow to respond to a disaster event.

Our debt headroom was set at \$400m in the Financial Strategy 2021 based on 2019 asset values and using the following assumptions:

- Response to a 1 in 5,000-year disaster event
  - Crown to fund 40%
  - o CCC estimated share \$436m after insurance and Crown contribution
- Response to a 1 in 10,000-year event at \$473m couldn't be provided for

The Financial Strategy 2024 updates the assumptions used:

- Asset reinstatement values increased 32% from 2019 to 2022
- A 1 in 5,000-year disaster event now requires debt headroom of \$600m
- A 1 in 10,000-year disaster event requires debt headroom of \$650m

Based on the updated assumptions above Council has set the following debt targets:

• Debt headroom will be at least \$600 million

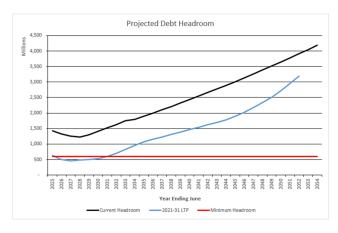
The minimum debt headroom budgeted capacity in the LTP 2024-34 is \$1.2 billion (lowest point of black line in figure 3).

A reduction in budgeted headroom (by using more debt to fund Council's annual work programme) was considered as an alternative to the proposed rate increase but this impacted significantly on one of our key Financial Benchmarks; the need to maintain a balanced budget.

Figure 3. Projected Debt Headroom 2024- 2054

Te Mahere Rautaki Kaurera Our Long Term Plan 2024–2034





#### D. Debt projections and limits

Debt is an important funding tool, enabling investment in infrastructure to be paid for by both today's ratepayers and those of the future, promoting intergenerational equity, a key principle of Council's Revenue and Financing Policy.

While the use of debt promotes equity, we need to balance what we would like and what we can afford. Balance is important in both the short and longer term. Our ability to borrow is limited by the willingness of lenders to provide credit and the ability and willingness of ratepayers to pay the rates required to service interest costs and principal repayments.

#### i. Projected debt level

Gross debt is the total debt we carry, while net debt has cash holdings and debt (advances) owed to us deducted.

We propose to materially increase debt over the next four years (as shown in Figure 4 below) to fund our capital investment programme, while retaining sufficient budget flexibility to respond to unexpected adverse developments.

From 2028 through the remainder of the LTP 2024-34 period, net debt stabilises at around \$2.55 billion.

Figure 4. Forecast net debt - 2024 - 2054

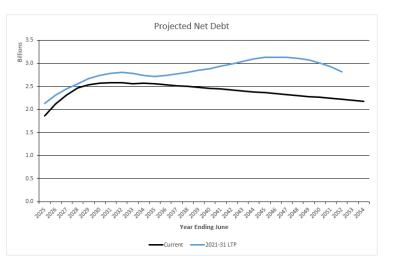


Table 1 quantifies the proposed net debt and resultant headroom from figures 3 and 4 for the LTP period.

Table 1. Proposed net debt and capacity to borrow (debt headroom)

\$million	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed net debt	1,859	2,122	2,314	2,465	2,529	2,565	2,577	2,583	2,560	2,572
Debt headroom	1,423	1,329	1,250	1,231	1,298	1,407	1,531	1,626	1,748	1,795

#### ii. Limit on debt to revenue ratio

The debt to revenue ratio is an indicator of debt affordability and prudence. The Council maintains covenants with lenders which set limits on borrowing. The Council's biggest source of debt funding is the Local Government Funding Agency (LGFA) which limits council total net debt to 285 per cent of total operating revenue in the 2024/25 year, before settling at a new long-term limit of 280 per cent from 2025/26.

A prudent debt strategy should restrict planned borrowing to materially less than the covenant limit, to provide budget flexibility (or headroom) in the event

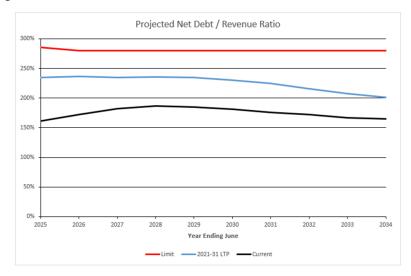
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of unexpected adverse changes to our financial position or operating environment.

The maximum debt to revenue ratio proposed over the 2024-34 period is 187 per cent in 2027/28 as shown in figure 5, well under the 280 per cent LGFA limit. At this peak we retain debt headroom (the ability to borrow more if required without breaching financial covenants) of \$1,231 million.

After 2028 the net debt to revenue ratio is planned to gradually improve to 165 per cent in 2034/35. This will give the ability to borrow at least \$1,795 million without breaching debt covenants by 2034.

Figure 5. Net Debt to Revenue Ratio 2024- 2034



#### iii. Debt affordability benchmark

We meet our debt affordability benchmark for a year if actual or planned borrowing for the year is within our quantified limit on borrowing. Quantified debt limits are shown in Table 2 below. These have been set at the LFGA limits described above. The limits are a "worst case" maximum borrowing scenario.

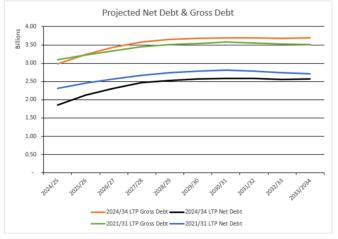
\$million	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed gross debt	2,985	3,241	3,437	3,572	3,644	3,677	3,693	3,698	3,677	3,691
Quantified debt limit	4,408	4,570	4,686	4,804	4,942	5,084	5,223	5,324	5,425	5,486

Table 2. Proposed gross debt and quantified limit

We have set the following debt management targets to maintain appropriate capacity to borrow at short notice.

- Net debt to revenue ratio is forecast to peak in 2028 at 186.7 per cent.
- o Debt headroom of at least \$600 million is maintained in all years.
- After 2028 the net debt to revenue ratio is planned to gradually improve and we will have the ability to borrow at least \$1.2 billion without breaching debt covenants by 2034.
- o Net debt to revenue ratio reduces to below 180 per cent in 2031.

Figure 6/ Forecast gross and net debt – 2024 – 2034



#### iv. Limits on interest costs

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The cost of interest to rates revenue ratio and the cost of interest to total revenue ratio are both debt affordability indicators. The two graphs in Figure 7 below show interest costs remain well within our limits.

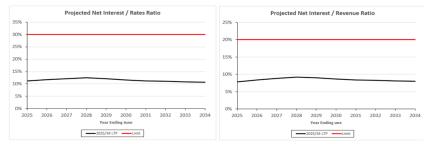


Figure 7. Net interest to rates and to revenue 2024 - 2034

#### E. Rates projections and limits

#### Annual rates increases

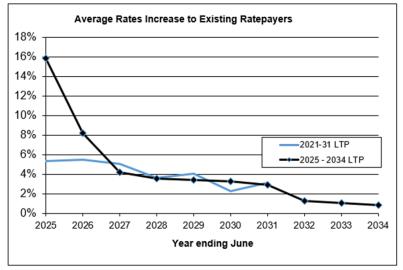
We propose a rates increase of 15.84 per cent in the 2024/25 year. This rise is driven to a large extent by a combination of increased interest rates, increased insurance costs, the capital cost of Te Kaha and the general increase in costs from a high inflation economic environment.

This level of rates increase enables a capital investment programme to be delivered progressing the major facilities and prioritised infrastructure renewals, while also accommodating the reduction in our dividend revenue. The table below indicates the proposed increases to existing ratepayers over the period of the LTP. These are shown in graph form in figure 8.

Table 3. Annual rates increase for existing ratepayers.

	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed Rates increase	15.84%	8.20%	4.19%	3.57%	3.40%	3.31%	2.91%	1.29%	1.09%	0.85%

Figure 8. Average annual rates increase for existing ratepayers – 2024 – 2034



#### ii. Rates affordability benchmark

We have set limits on total annual rate increases at 1 per cent higher than the rate increases forecast each year in the LTP 2024-34. This provides some flexibility in the event of unexpected adverse developments in our financial position or operating environment.

These are 'soft limits' in that the Council can choose to exceed it in any year but must explain why it believes it prudent to do so. We report on compliance with our rates limits through the Annual Report and the Pre-election Report.

Our rates limits are based on total rates income (i.e. including rates revenue from new properties) – the increase to existing ratepayers will always be lower as long as the number of rateable properties continues to grow. For this reason, existing ratepayers should focus on the previous table as an indicator of likely future rates increases rather than table 4 below.

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Table 4. Notional rates increase and limit.

	2024/25	2025/26	2026/27	2027/28	2028/29	2029/30	2030/31	2031/32	2032/33	2033/34
Proposed increase	17.0%	9.2%	5.2%	4.6%	4.4%	4.4%	4.0%	2.3%	2.1%	1.9%
Rates increase limit	18.0%	10.2%	6.2%	5.6%	5.4%	5.4%	5.0%	3.3%	3.1%	2.9%

# 6. Other options considered

#### A. Increase investment

For the sake of completeness we did consider the option of having higher rates rises to enable accelerated delivery of new assets and asset renewals. This option was ruled out because:

- we don't have the capacity to deliver more or bigger scale projects
- our debt headroom would have been reduced which would compromise our financial resilience
- higher rates would be onerous for most households.

#### B. Reduce investment

We looked at having lower rates rises, primarily by reducing investment in new projects and asset renewals. This option was ruled out because:

- we would be likely to see higher rates of asset failure, reducing service reliability and increasing maintenance costs
- we would risk not meeting levels of service agreed with the Council and community
- we would not complete new major community facilities within current timeframes.
- we would be likely to be passing on failing infrastructure to future generations.

#### C. Reduce our scope of services

The option of reducing levels of service currently agreed with the community was considered and rejected by the Council as it is contrary to the feedback we are receiving from residents and ratepayers.

#### D. Sale of surplus assets.

The Council considered a proposal to instruct CCHL to develop a business case for the CCHL subsidiaries to carry out active portfolio management which would enable the subsidiaries to make changes to their asset ownership structures. On review the Council declined this proposal at the initial report stage. The sale of other surplus assets is considered by the Council on an ongoing basis.

# 7. Other considerations

#### A. Rating base growth

We expect the number of rating units will continue to grow each year due to development of new subdivisions and buildings. New development increases demand for Council services and infrastructure but also increases the number of properties the rate requirement is spread over.

We have assumed the number of rating units (including residential and commercial) will increase by 0.8 per cent per annum, slightly less than the pace of household growth, which results in the projections for the number of rating units in the LTP period shown in table 5.

Table 5. Projected rating base growth

June Years	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033
Rating Units	182,256	183,714	185,184	186,665	188,159	189,664	191,181	192,711	194,252	195,806

#### **B.** Inflation

We base our assumptions of future inflation on the BERL Local Government Cost Adjustors which are the basis of inflation forecasts for most New Zealand councils. BERL is an external research-led consultancy organisation which provides independent economic research to assist organisations decision

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making. Councils focus on inflation for the types of goods and services they buy and provide rather than the consumer price index. Key drivers of local government inflation include energy costs and construction costs, particularly relevant in a period when New Zealand is looking to increase investment in infrastructure provision to catch up following decades of under-investment.

Inflation is currently higher than it has been for many years with forecast local government inflation over the next 10 years ranging between 2.0 – 3.4 per cent per year. A high inflation environment increases the risk that forecasts aren't accurate and the council needs to be conservative in its inflationary expectations and how these are built in to budgets.

The assumed inflation rates used in LTP budgets are included in the Significant Assumptions section of the LTP.

#### C. Interest

Council repays most borrowing over a 30 year period, which aligns with the average life of our assets. Borrowing for investment in new assets ensures today's ratepayers don't fund all the cost of assets that will provide benefits to future ratepayers/generations which promotes the principle of intergenerational equity.

We are in a period of high interest rates, with the cost of new Council borrowing forecast to remain between 4.5 and 5.5 per cent over the coming 10 years. This will increase our overall cost of borrowing compared with previous forecasts. As with inflation, the high interest rate environment increases the risk that our forecasts aren't accurate and again we have budgeted conservatively to mitigate this risk.

Interest rates used in LTP budgets are included in the Significant Assumptions section of the LTP.

#### D. Insurance

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The Council has restored insurance cover on assets as insurers re-gained confidence in the resilience of our assets following the 2010/11 earthquakes.

Based on external modelling we identified the maximum probable loss of above-ground infrastructure and current insurance provides for two significant earthquake events in any 12 month period.

In the event of another significant earthquake, we have planned to use a combination of insurance and borrowing to fund our 40 per cent share of the cost of repairs. The remaining 60 per cent would be funded by the Government under the National Civil Defence and Emergency Management Plan, depending on eligibility. This provides approximately \$6.7 billion of cover for assets with a replacement value of \$10.4 billion. To put this into context, the Council has spent around \$3 billion repairing or replacing underground assets following the 2010/11 earthquakes.

### E. Local Government Funding Authority (LGFA) - debt limits

LGFA is our main source of debt funding. It raises funds by issuing bonds at lower interest rates than councils could achieve by themselves, due to its size and credit rating. To manage risk, LGFA requires councils to operate within prescribed debt to revenue ratio limits.

In June 2020 LGFA increased the Net Debt to Total Revenue financial covenant ratio limit applying to councils with a credit rating of "A" equivalent or higher. The ratio limit reduced from 290% to 285% in 2024/25, reducing again to 280% per cent from 2025/26 onwards.

The Council will look to keep its debt to at least \$600 million less than its debt covenant limit to provide the ability to borrow in an emergency. This is a key component of our approach to financial resilience.

# F. Credit rating

The Council's credit rating affects our access to lending and the interest rate we have to pay. This Financial Strategy seeks to support the retention of our current "AA (Stable)" Standard & Poor's credit rating. Governance and debt levels are key to maintaining this rating, and it may come under pressure during the period covered by this Strategy due to projected debt growth.

A one notch downgrade to our credit rating (to "AA-") would increase the cost of our borrowing by at least 0.05 per cent. Although relatively marginal (especially as it would only affect our overall costs gradually as existing borrowing instruments are refinanced), this would increase ates by around 0.15-0.20 per cent over the LTP period. Our credit rating should be supported over time as our net debt/ revenue ratio is forecast to return to more conservative levels by the early 2040s.

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#### G. Policy on securities

Like most councils, our debt is secured against future rates revenue. Lenders like this as security and it helps keep our interest rates low. Having rates as security means our lenders can make us repay debt from rates. That is why it is important we keep debt at a sustainable level. We may sometimes offer other security, including physical assets, in certain circumstances. The full policy on giving securities can be found in the Investment and Liability Management Policy on our website.

Security may be offered by providing a charge over one or more specified assets, but this will only be done where there is a direct relationship between the debt and the purchase or construction of the asset being funded, such as an operating lease or project finance, and the Council considers a charge over the asset to be appropriate. There are no such arrangements currently in place.

#### H. Investments in companies

Council's main investment is in Christchurch City Holdings Limited (CCHL) which holds equity investments on behalf of the Council. These investments provide dividend returns used to reduce the rate requirement and/or reduce Council debt. The dividend yield on our CCHL investment has averaged 1.3 per cent in the last three years and 2.3 per cent in the last ten years. In December 2023 Council agreed with CCHL that CCHL would adopt an enhanced status quo dividend policy and they would collaborate on strategies to increase returns to Council.

We hold other shareholdings principally to achieve efficiency and promote community outcomes and wellbeing rather than for a financial return on investment. The risk to the Council from investing in these companies is low.

Any equity investment carries a risk that the value of the investment and the dividend paid can go down. The COVID-19 lockdown and recession had a significant negative impact on the earnings of some of the companies in the portfolio resulting in lower dividend payments for the years 2020 – 2023.

Further information on CCHL's subsidiary companies is provided in this LTP and in the companies' Statements of Intent.

There are no plans to change our shareholdings. In accordance with good practice, however, this is reviewed regularly.

#### I. Cash investments

We hold cash for three main reasons:

- I. To support the balance of our special funds and reserves. When special funds are not required in the short term they are used as working capital. The exception is the Capital Endowment Fund (CEF) which is lent internally or invested externally. This provides an ongoing income stream that is used to fund economic development activities and community events and projects. The CEF is projected to return \$4.5 million in 2025, decreasing through the LTP period to \$4.1 million p.a. as the Official Cash Rate decreases from its current elevated level.
- To ensure strong lines of liquidity and access to cash. Cash is supplemented by committed banking facilities.
- III. To provide the funds for maturing debt.

Cash is invested on short-term deposit to assist manage cash flows. Our targeted return is to exceed the average 90-day bank bill rate.

#### J. Other investments

#### - Community loans

From time to time the Council makes loans to community groups to enable them to pursue their stated objectives. The return on these loans currently in place range from interest free through to 5.4 per cent, depending on when they were granted and the conditions imposed.

LGFA. Under the terms of the LGFA, each time we borrow from them we are required to invest a small portion of our borrowing in their convertible bonds ("Borrower Notes"). This ensures the stability of the LGFA's financial position and provides a high level of confidence that the LGFA will continue to be a cost-effective source of the bulk of our long-term borrowing requirements. We earn interest on these bonds at the same market "base" rate as our related borrowing.

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Item No.: 3



# **Company investments**

Company and activity	Shareholding %	Principal reason(s) for investment	Investment value \$million6	Targeted return
Christchurch City Holdings Limited (CCHL)- Holding company for our equity investments	100	<ul> <li>Provide a return on investment to offset rates.</li> <li>Strategic investments that add to our economic development and economic, social and environmental resilience</li> </ul>	3,166	FY-25 \$33m FY-26 \$46m FY-27 \$54m Future Projections \$69m- \$96m p.a.
<b>Venues Ōtautahi Limited -</b> Venue management and event hosting	100	Promote local economic development	200	Nil
<b>Civic Building Limited</b> - Holds our 50 per cent investment in the joint venture that owns the Civic Building offices.	100	Strategic property investment	41	Nil
ChristchurchNZ Holdings Limited - Delivers Economic development, destination marketing, major events and urban development functions.	100	Promote local economic development	2	Nil
<b>Transwaste Canterbury Limited -</b> Owner/ operator of the Kate Valley Canterbury regional landfill	38.9	Shared service provider (co-owned with all other Canterbury local authorities)	6	\$5.4 - \$7.3 million p.a.
New Zealand Local Government Funding Agency – (LGFA) Lends money at sub-market rates to member councils	8.3	<ul> <li>Access to borrowing at preferential rates.</li> <li>Shared service provider (co-owned with most other NZ local authorities)</li> </ul>	9	\$90,000 p.a.
<b>Civic Financial Services Limited -</b> Supplies financial services such as superannuation, Kiwisaver to the local govt sector	12.9	<ul> <li>Access to specialised financial services.</li> <li>Shared service provider (co-owned with most other NZ local authorities)</li> </ul>	2	Nil
<b>Theatre Royal Charitable Foundation -</b> Operates the Isaac Theatre Royal		Promote cultural wellbeing	1	Nil
Endeavour Icap	12.8	Economic development	0.1	Nil

<sup>&</sup>lt;sup>6</sup> The value of the investments in CCHL, Venues Ōtautahi Limited, Civic Building Limited and ChristchurchNZ Holdings Limited were assessed by independent valuers, Deloitte as at 30 June 2023.

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# DRAFT INFRASTRUCTURE STRATEGY 2025-2054

CHRISTCHURCH CITY COUNCIL

DRAFT KELLY, SAMANTHA

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# **EXECUTIVE SUMMARY**

The Infrastructure Strategy is a critical component of our community's long-term success, developed in conjunction with the Financial Strategy as part of the Long Term Plan (LTP). This strategy acts as a 30-year roadmap, focusing on crucial areas such as water supply, wastewater management, stormwater systems, transport, facilities, parks, and waste management. It is framed within the Council's revised strategic framework, emphasizing inclusivity, sustainability, financial wisdom, and adaptability to climate change and demographic changes.

At the core of managing our extensive infrastructure are the Asset Management Plans and Activity Plans. These plans ensure efficient, sustainable, and climate-resilient operations across all key sectors. The strategy confronts several significant challenges, including the need for improved data-driven management, sustainable asset maintenance, heightened climate resilience, and fostering sustainable urban growth.

To address these challenges, the strategy outlines key action areas. First is the enhancement of data management systems to support better decision-making and

asset management. The strategy also emphasizes long-term sustainability, advocating for a balanced approach to funding asset renewals and maintenance while considering the whole life-cycle costs and potential divestment of underutilized assets. Another focal point is building resilience against climate change and natural hazards, which involves developing guiding principles for climate-conscious investments and increasing community engagement in adaptation planning. Lastly, the strategy supports sustainable growth, encouraging integrated planning for infrastructure that promotes active travel, public transport, and road safety.

Over the next 30 years, the strategy anticipates investing approximately \$24.4 billion, focusing on maintaining assets, enhancing climate resilience, and planning for sustainable growth. The first decade's spending aligns with the LTP, providing detailed budget allocations, while the subsequent 20 years are guided by broader estimates based on the Asset Management Plans. This forward-thinking approach ensures that our infrastructure not only meets the current needs of the community but also adapts and evolves to meet future challenges and growth.

# BACKGROUND AND STRATEGIC CONTEXT

# What is an Infrastructure Strategy?

For our community to thrive both now and in the future, it's crucial that we plan with clarity and vision. At the heart of our forward planning is the Long Term Plan (LTP), which details our investment and operational priorities for the next 10-years, how we'll allocate resources, and the steps we'll take to make our long-term vision a reality.

As part of the LTP, we develop the Infrastructure Strategy – which serves as our overarching infrastructure roadmap. It identifies the cross-cutting infrastructure challenges we might encounter over the next 30 years, explores the best solutions, and examines what these choices mean for our community. It's about ensuring that our city's foundational services and structures are not only strong and dependable but also prepared to adapt to the ever-changing landscapes of growth, technology, and environment.

The infrastructure that it will focus on are:

- Water supply
- Wastewater collection, treatment, and disposal
- Stormwater drainage, flood protection and control works
- Transport roads, footpaths, active travel, public transport
- Facilities
- Parks
- Solid waste and recycling

The LTP then provides the detailed work programmes and budgets for the coming decade. It breaks down the broad visions of the Infrastructure Strategy into tangible projects, services, and investments that you can see and experience in our community.

Alongside this, we produce the Financial Strategy, which directs us on a financially sustainable path. It lays out how we'll manage funds, keep community services running, and how much we can invest in new developments. This strategy sets the financial boundaries within which we operate, making clear how much we can raise through rates and how much we can responsibly borrow. It's a crucial piece that ensures our Infrastructure Strategy and the LTP are not just aspirational but grounded in financial reality, ensuring that our plans are viable for the long haul.

# Our strategic context

# The infrastructure strategy is guided by the council's revised strategic framework

The Council's Strategic Framework is the cornerstone for our long-term vision, steering how we dedicate our energy and resources. As we looked forward to our Long-Term Plan (LTP), adjustments were made to the framework, refining our community outcomes, and setting the strategic priorities for this Council's term.

Central to our approach is our guiding vision:  $\bar{O}$ tautahi being a place of opportunity for all...open to new ideas, new people, new investment, and new ways of doing things – a place where anything is possible.

From this vision springs our community outcomes. They paint a picture of the Christchurch we're aiming for. Achieving these long-term objectives is a team effort, involving partnerships with our communities, as well as collaborations with governmental and non-governmental entities.

#### These outcomes are:

- A collaborative confident city: Our residents can actively participate in community and city life, have a strong sense of belonging and identity, and feel safe.
- A green, liveable city: Our neighbourhoods and communities are accessible
  and well-connected, supporting our goals to reduce emissions, build climate
  resilience and protect and regenerate the environment, especially our
  biodiversity, water bodies and tree canopy.
- A cultural powerhouse city: Our diverse communities are supported to
  understand and protect their heritage, pursue their arts, cultural and sporting
  interests, and contribute to making our city a creative, cultural and events
  powerhouse.
- A thriving prosperous city: Our city is a great place for people, business, and
  investment where we can all grow our potential, where enterprises are
  innovative and smart, and where together we raise productivity and reduce
  emissions.

To make these community visions a reality, the Council anchors its actions in strategic priorities. These aren't just guidelines for us; they're commitments to the community, showcasing areas where our elected members aim to deepen their focus and bring transformative changes during their term. These priorities shape our approach, especially when it comes to the Infrastructure Strategy.

#### Our strategic priorities are:

- Be an inclusive and equitable city which puts people at the centre of developing our city and district, prioritising wellbeing, accessibility and connection.
- Champion Ōtautahi-Christchurch and collaborate to build our role as a leading New Zealand city.

- Build trust and confidence in the Council through meaningful partnerships and communication, listening to and working with residents.
- Reduce emissions as a Council and as a city, and invest in adaptation and resilience, leading a city-wide response to climate change while protecting our indigenous biodiversity, water bodies and tree canopy.
- Manage ratepayers' money wisely, delivering quality core services to the whole community and addressing the issues that are important to our residents.
- Actively balance the needs of today's residents with the needs of future generations, with the aim of leaving no one behind.

In laying out our Infrastructure Strategy, these priorities and community outcomes are paramount. They will serve as a beacon, ensuring that our infrastructure decisions align with the broader aspirations of Christchurch. Through the Infrastructure Strategy, we commit to uphold these guidelines, ensuring that every initiative, project, and effort resonates with our commitment to build a thriving, inclusive, and sustainable city for all.

#### The wider strategic environment

This Infrastructure Strategy builds on previous strategies to maintain consistency in long-term asset management and investment. It aligns with a variety of local and national plans and is mandated via the Local Government Act (LGA).

Notably, the recent <u>Government's National Infrastructure Strategy Action Plan</u> resonates with our approach, emphasising resilience against climate change, better infrastructure governance, and fostering partnerships with various sectors, including Māori, local government, and the private sector.

We are not strangers to collaboration. We've been a part of the <u>Greater Christchurch</u> <u>Partnership</u> since 2007, influencing urban planning and transport investments. In 2022, the Whakawhanake Kāinga Komiti prioritised the development of a Greater Christchurch Spatial Plan, a pivotal driver for infrastructure planning. This plan, which

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will be considered for adoption in March 2024, focuses on targeted intensification along public transport corridors and enabling prosperous development of kāinga on Māori land and within urban areas.

For Ōtautahi Christchurch, this Spatial Plan will shape our city's future, guiding investment and integrated land-use planning to accommodate expected growth, intensification, and economic uplift.

At the city level, ongoing spatial and transport initiatives reinforce the Greater Christchurch Spatial Plan by emphasising safe neighbourhoods and promoting active travel. Our planning is regenerative, aiming to rejuvenate natural processes, combat climate change, and fortify community resilience.

These plans collectively are vital for our city's trajectory, pushing towards a sustainable, low emission environment that values indigenous biodiversity and overall well-being. Given that the Banks Peninsula constitutes 70% of the Council's district land area, it's essential to acknowledge that a uniform approach across the district is impractical.

#### The earthquakes' legacy

The 2010-11 Canterbury earthquakes left an enduring mark on our city, including significant damage to our infrastructure. The cost of the earthquake rebuild has been estimated at an additional (to pre-event budgets) \$10 billion expenditure for the Council<sup>1</sup>, including between \$2 billion and \$3.4 billion to repair infrastructure. Additionally, when the Global Settlement was signed in 2019, it was estimated that a further \$4 billion earthquake-related capital expenditure would be required over the

next 30 years<sup>2</sup>. (The total economic loss and cost of the earthquakes including the Crown, insurers and other parties is estimated at \$40 billion)<sup>3</sup>.

Much of the Council's horizontal infrastructure was repaired by the SCIRT alliance (Stronger Christchurch Infrastructure Rebuild Team<sup>4</sup>). Its \$2.22 billion, five-and-a-half-year programme involved more than 740 individual projects across the city, repairing and rebuilding underground water and wastewater pipes, surface water and waterways, wastewater pump stations, and roads, bridges and retaining walls. Not all damage to the Council's horizontal infrastructure was surveyed nor repaired by SCIRT and remaining earthquake repairs are part of the Council's renewal programme.

While recovery efforts were immense and the legacy will remain for some time, as with our previous Infrastructure Strategy, this strategy is focused on proactive planning for the future. We will continue to build upon the invaluable lessons learned during the rebuild phase and embrace the opportunity to create a more resilient and sustainable infrastructure network, one that anticipates and prepares for future challenges.

#### Considering the reality of climate change

Climate change is real, and its effects are becoming more evident each year. We're seeing it in the longer droughts, more intense storms, and higher temperatures. As a city, we understand just how critical this issue is. It's not just about the environment; it's about our homes, our health, and our future.

The way we build our city- from the pipes underground to the roads we travel onneeds to reflect this new reality. We're at a point where we must bring a sharper focus to investing with the climate in mind. This means choosing projects that lower our risk

<sup>&</sup>lt;sup>1</sup> Deloitte, Cost of the earthquake to the Council, December 2017, https://ccc.govt.nz/assets/Documents/The-Council/Plans-Strategies-Policies-Bylaws/Strategies/Global-Settlement/Cost-of-the-earthquakes-Deloitte-Report-Final.pdf

<sup>&</sup>lt;sup>2</sup> Crown and Christchurch City Council, Global Settlement Agreement, 23 September 2019, https://ccc.govt.nz/assets/Documents/The-Council/Plans-Strategies-Policies-Bylaws/Strategies/Global-Settlement/CCC-Release-Global-Settlement-Agreement-23-Septmeber-2019.pdf

<sup>&</sup>lt;sup>3</sup> The Treasury's advice, reported variously following the earthquakes

<sup>&</sup>lt;sup>4</sup> A significant programme of assessment and rebuilding followed the Canterbury earthquakes, carried out by the SCIRT alliance. Alliance members included the Council, Christchurch Earthquake Recovery Authority, NZ Transport Agency, McConnell Dowell, Downer, Fletcher Construction, City Care, and Fulton Hogan.

when bad weather hits and making sure our community has the green spaces, clean air, and strong buildings it needs to thrive in a changing climate.

This Infrastructure Strategy provides an opportunity to think long-term about how we can live and grow sustainably. As we plan our city's infrastructure, from water to transport to waste management, we need to consider how each decision helps us adapt to climate change or reduce its impact. It's not just about reacting to the problems we face today; it's about preparing our city to be resilient and resourceful for the future.

To support and guide our long-term planning for 2025-34 amidst evolving national legislation, the Council is implementing a 'climate framework'. This framework is designed to inform our infrastructure decisions, ensuring they not only adhere to legal requirements but also support the community be more resilient to the economic, social, and environmental impacts of climate change.

We utilise several tools to understand climate-related risks. The Christchurch District Risk Screening, for instance, points out significant risks in coastal and inland districts, helping prioritise areas that need urgent attention. Another instrument, BraveGen, helps monitor operational emissions, shedding light on our energy consumption patterns and prompting us to explore sustainable alternatives. To increase our resilience to the impacts of climate change, we're running numerous initiatives, like the Coastal Hazards Adaptation Planning, which involves community and Rūnanga collaboration to prepare for coastal climate impacts. We're also revising the Christchurch District Plan to factor in known climate risks, and ensuring urban resilience through strategies like the Greater Christchurch Spatial Plan.

All our service managers are proactively considering climate change impacts on their respective areas. They're analysing emission sources and seeking reduction strategies. An overarching message we're emphasising is the value of early and proactive planning in managing climate risks and reducing emissions effectively.

#### Social and demographic influences

The age distribution in Christchurch skews slightly older compared to the national median, though notable shifts are anticipated in the coming years. By 2048, we project

a twofold increase in residents over 65, with the majority of our population growth centred on those aged 75 and above. Predictions indicate a surge in one and two-person households, accounting for over 80% of new housing demand. Additionally, around 2050, we anticipate 58,000 residents living solo, influencing housing patterns and infrastructure demands, such as those for water systems.

Furthermore, the cultural tapestry of Christchurch is undergoing transformation, marked by an increase in overseas-born residents. Consequently, as the city embraces a wider range of lifestyle and cultural choices, expectations for housing, community amenities, and other services will evolve, mirroring the richness and variety our diverse populace brings.

#### Things that matter most to our community

People are the heart of our city, and the Infrastructure Strategy is intended to respond to their long-term aspirations.

Between July 6th and August 13<sup>th</sup> 2023, we collected community feedback on investment priorities for Council using a participatory budgeting exercise. With 4,000 participants, some common themes arose, but there were also varying priorities among different community groups.

The <u>full survey feedback can be found here</u>, however the top five themes identified were:

- Climate Change: Important for all demographics. Fewer participants chose it, but they allocated higher points (67% participants / average 16.2 points).
- Drinking Water: Mainly due to dissatisfaction with chlorination (83% participants / average 14 points).
- Roads and Footpaths: A common concern (71% participants / average 12.8 points), with an interesting emphasis on travel choices (58% participants / average 11.7 points).

Parks and Gardens: Highly valued (78% participants / average 11.1 points).
 Special importance was given to areas like Port Hills, Banks Peninsula reserves,
 Hagley Park, the Botanic Gardens, and local parks and playgrounds.

This feedback provides a critical perspective on the community's priorities and concerns and has been thoughtfully considered in developing the Infrastructure Strategy. While the feedback has played an influential role, we have also balanced it with other factors such as legislative requirements, strategic goals, and the broader context of community needs. The survey, therefore, has been one of several important components that inform our decision-making as we chart the future course for our infrastructure.

#### Partnering with mana whenua

In partnership with Ngā Papatipu Rūnanga, the Council acknowledges the intertwined histories, values, and aspirations that shape Ōtautahi Christchurch. We recognise the takiwā of Ngāi Tūāhuriri Rūnanga, Te Hapū o Ngāti Wheke, Te Rūnanga o Koukourārata, Ōnuku Rūnanga, Wairewa Rūnanga, and Te Taumutu Rūnanga within our district. Since 2015, the relationship anchored by the Te Hononga Council – Papatipu Rūnanga Committee ensures both governance and ongoing kōrero between the Council and these Rūnanga.

Guided by the principles of partnership, the mana whenua values of Ngāi Tahu and Papatipu Rūnanga are woven into our infrastructure planning, aligning with our commitments under the LGA and the Resource Management Act 1991. The Mahaanui Iwi Management Plan and insights from the Rūnanga further inform our path.

In 2023, Ngā Papatipu Rūnanga shared their priorities during the early phases of the LTP, many of which are rooted in infrastructure. These insights reflect the shared desire to nurture the wellbeing of the land and its people. These included:

- Enabling and providing affordable housing
- Access to safe drinking water supply and sources, protection of water sources;
   water quality monitoring
- Management of stormwater systems to protect land and property, waterways and mahinga kai; sediment reduction.
- Protection and enhancement of reserves and native biodiversity
- Adaptation planning by and with local communities and marae at risk of coastal hazards
- Fit-for-purpose infrastructure, such as roads, footpaths and wharves, that enable access to local areas, sites of significance, waterways and coastal waters
- Exploration of potential transfer of Council-owned land of importance to mana whenua

These priorities, along with others, will be raised as part of the ongoing partnership commitment and korero between the Council and Ngā Papatipu Rūnanga and will help shape our investment in infrastructure for today and our future generations of guardians of our wai and whenua.

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# MANAGING OUR INFRASTRUCTURE

We invested \$431 million in 2022-23 to the maintenance, renewal, and development of various infrastructure assets. Due to this substantial expenditure, there's a need for solid methodologies to monitor and manage these assets throughout their life—from planning to disposal. Understanding an asset's performance and condition helps us prioritise investment towards maintaining infrastructure to required service levels and supporting efficient maintenance and adjustments for climate change.

Day to day, we do this via our Asset Management Plans and Activity Plans.

Asset Management Plans (11 in total), dive deep into the specifics of each infrastructure asset—where it's located, its current value, where it is in its lifecycle, and its condition, including how it might be affected by climate change. The focus of the Asset Management Plans is on optimising how we manage these assets. These plans also give us a picture of expected spending and the investment we'll likely make for each type of asset.

Activity Plans (40 in total), lay out the services the Council provides, and the assets required to deliver those services. Each plan articulates the Levels of Service we will provide, which helps us understand the investment needed to deliver on the commitments in the Long Term Plan (LTP). They also point out if there's any change in the quality of services and how that might affect the wellbeing of our community.

This Infrastructure Strategy pulls everything together. Using the information from both the Asset Management Plans and Activity Plans, this strategy summarises our bigpicture approach to infrastructure investment for the next three decades.

# Assessing condition

We use a range of tools to understand the condition of our assets, including the Asset Assessment Intervention Framework (AAIF) for understanding the condition of our reticulation assets and the RAMM data base to capture data (including about condition), of transportation assets. The most broadly applicable tool is the AAIF – it

assists us to better understand asset condition and the risks of failure, which in turn helps determine priority of renewals and replacements' programmes.

We are also undergoing an SAP Improvement Programme (which is our core enterprise software to manage business operations), which will lead to Council using best practice data standards, along with a mobile solution to support data capture by internal teams. We are also working with our maintenance partners to integrate their data into our SAP Asset Management System.

#### Asset Assessment Intervention Framework

For some horizontal assets (such as water supply and wastewater), we now have much more accurate condition data than ever before, but with other assets (including vertical) we still lack the robust information to inform budgets for maintenance and renewals.

The AAIF has improved our understanding of the condition and performance of our water supply, wastewater and stormwater pipes. It uses condition and criticality information to inform the programming of renewals within available budgets and helps us understand and reduce risks of failure. It considers expected theoretical useful life, actual condition, repair history, rate of deterioration, the risk/impact of failure, and the amount of maintenance required to keep the asset operational – thus helping establish an appropriate renewal year.

Looking ahead, the AAIF could be used as a renewal planning tool for other Council assets, such as water supply pump stations and other asset portfolios. If applied across different asset portfolios it would enable consistent evaluation of high priority projects, which could optimise programme spending.

# Our infrastructure assets at a glance

#### Water supply

The Council supplies potable drinking water to approximately 160,000 residential and business customer connections, through seven urban water supply schemes and six rural water supply schemes. Our drinking water infrastructure includes 1,700km each of mains and sub-mains, 108 reservoirs and tanks, 127 pump stations, 172 wells, seven stream intakes and water treatment plants.

#### Wastewater – collection, treatment, and disposal

The Council collects, treats, and disposes of wastewater from approximately 160,000 customers. This is achieved through 945km of laterals, nearly 2,000km of wastewater mains, 150 pump stations, 84 lift stations, and 34 odour control sites. We provide treatment at eight wastewater treatment plants and disposal through one outfall pump station, six ocean/harbour outfalls, and two land integration schemes. 98% of wastewater generated within Christchurch is serviced by the Christchurch wastewater network for treatment at the Christchurch wastewater treatment plant.

#### Stormwater drainage, flood protection and control works

Key physical assets include underground conveyance networks (915km of pipes, manholes, sumps, inlets and outlets), open channels and overland flow path (natural waterways such as rivers, streams, creeks, constructed drainage channels, in-channel structures, lining and retaining walls), 45 pump stations and water flow control devices and structures such as valve stations, 12km of stop banks, tide gates and basins, water quality treatment devices such as basins (710), wetlands, tree pits, raingardens, filtration devices, and hydrometric monitoring devices, measuring rainfall along with surface water, sea and groundwater levels.

#### Transport – roads, footpaths, active travel, public transport

We own, plan, and manage the 2,500km local roading network that supports all transport activities. Council will continue to operate and optimise the public road network to provide an efficient, safe, and sustainable network for all users to all parts of the city.

#### **Facilities**

We manage a wide range of facilities across Christchurch and Banks Peninsula, including our network of recreation and sports facilities, the art gallery, museums, our network of libraries, community centres, community housing, and early learning centres.

Council's newly adopted Strengthening Communities Together Strategy and its associated implementation plan guides our work and investment in this area as we align the strategy goals with levels of service, reporting and accountability processes across the organisation.

#### Parks

The Parks Unit manages around 1,250 sites, covering over 9,378 hectares of park land and improvements. Our Regional Parks continue to deliver biodiversity and recreation programmes and investment in these areas continues.

#### Solid waste and recycling

Assets covered under the Resource Recovery activity are mostly managed through operations and maintenance contracts, which include individual asset management processes and a return of assets at the end of the contract. These assets include transfer stations and community collection points, a material recovery facility, an organics processing plant, the Burwood landfill (gas collection and treatment plant), and 50 closed landfills owned by the Council (with a further 80 across the district).



# TAKING A STRATEGIC VIEW OF OUR INFRASTRUCTURE NEEDS

This strategy has identified four significant strategic challenges that underpin all our infrastructure assets and outlines the actions Council will take to fix them.

Planning for our city's infrastructure goes beyond just building and maintaining. It's about making sure our community is set up for success now and in the future, by thinking ahead and tackling challenges as they come. This means using the latest data and technology to make smart choices that will keep our city going strong for many years. It's all about understanding what we need right now, and in the future, and being ready to make decisions to meet those needs. We're focused on keeping our city running well for everyone, making sure we spend wisely, and our plans match what our community wants.

Beyond the tangible assets lies a broader challenge – the impending impacts of climate change and the need for sustainable growth. We cannot ignore the ever-present risks posed by natural hazards, and it's critical that our infrastructure can stand resilient against such challenges. On the other hand, as our city grows, we must navigate this growth conscientiously. Urban growth needs to align with our commitment to a sustainable, low-emission future.

Identifying our significant strategic challenges

1: Understanding our infrastructure and its needs: There's a pressing need to refine our data collection methods and harness asset data effectively for evidence-based decisions, ensuring they align with community priorities.

The quality of our current systems for understanding asset condition varies across asset groups, some of which are well behind best practice standards. New technologies like the use of digital twins for planning, construction and maintenance are shown to significantly reduce whole of life costs of infrastructure by allowing us to model the impact of time and changes on our infrastructure. We need to be able to rely on accurate asset condition information so that we can forward plan our renewals

programme, and associated funding requirements. Data helps us decide our priorities, identify what is most critical, and directs us how and when to respond.

Challenge	Impact
Diversity of our portfolio and	Maintenance of information on
expectations around data collection	condition including costs and
	maintenance is inconsistent, this limits
	our ability to understand the big picture
	and respond to opportunities
Keeping up with technology advances in	Reduced ability to collect and analyse
data collection and management	information in a timely way
Incomplete data provides poor evidence	Reduced confidence when decision
for decision making	making and reliance on less rigorous
	methods

How can we improve data collection and the way we use it in evidence-based decision making for our communities?

2: Looking after what we've got, and delivering what we say we will: How to balance enhanced deliverability and affordability without compromising the attention and care our existing assets require.

We need to re-balance our capital and operational spending to address a legacy of underspending on renewals. We need planning processes in place which allow us to be responsive to the changing (and growing) needs of our community, but also enable us to prioritise the basics. Our challenge is to make the right decisions to prioritise and invest our limited resources based on a data-driven approach to decision making – to work smarter, more efficiently and effectively for our community.



Challenge	Impact
Increasing costs and regulatory changes reduce affordability and deliverability	Maintenance has been deferred resulting in a larger number of assets in poor condition and an increase in unplanned maintenance (currently 66.4% of works order spend).
Reduced deliverability	Reduced community satisfaction, assets again beyond acceptable limits

How do we improve deliverability and affordability, whilst still prioritising our existing assets?

3: Ensuring resilience to the impacts of climate change and natural hazards: In the face of ever-changing environmental context, we must determine and act upon the immediate, and long-term, actions required to reinforce the resilience of our infrastructure and the communities they serve.

A lack of consistent data about greenhouse gas emissions and vulnerability to hazards and risks for some of our infrastructure compromises our ability to make well-informed decisions that will future-proof infrastructure and risks maladaptation. Strategic decisions need to be made about the location, maintenance, and renewal of infrastructure so that communities can live safely. By prioritising maintenance and renewals that are fit-for-purpose in the future we can contribute to Christchurch being a low emission city and making sure growth occurs in low-risk areas.

Challenge	Impact
Limited understanding how climate	Low rigour when planning maintenance,
change is impacting the condition of	renewal, and new infrastructure
assets	investments.

Embedding prioritisation of investment	Scarce \$ are spent without a clear
decisions in a way that improves	understanding of realistic lifespan
infrastructure resilience	

What are the urgent actions we need to take to adapt and increase resilience of our infrastructure and community?

**4: Planning and investing for sustainable growth:** Growth is inevitable, meaning there is a pressing need to identify and adopt optimal pathways to couple urban growth with a transition to a low-emission future.

Our city is on a trajectory of growth and we need to ensure that this growth does not come at the expense of our environment or the well-being of our residents. Traditional models of urban development have often prioritised short-term gains over long-term sustainability. This has led to increased emissions, strained resources, and imbalances in the quality of life offered to different parts of our community.

Challenge	Impact
Investment for growth needs to take into	Increasing complexity and need for joined
account a range of factors and interests	up planning and investment for growth
Changes in housing density requirements	Infrastructure capacity is outmatched by growth
Meeting our commitments re climate change while growing our infrastructure	Implementation and management of infrastructure not in step with emissions
	reduction activities

What are the best ways for us to respond to growth and simultaneously become a low-emission city?



# OUR STRATEGIC RESPONSE TO OUR INFRASTRUCTURE CHALLENGES

Understanding and addressing our city's infrastructure needs is no small task. As we look ahead, it's essential that we make informed, forward-thinking choices that guide us over the next 30 years. This section delves into our chosen approach to tackle the key challenges and opportunities we've identified.

The actions outlined below have been developed through a lot of engagement, planning, and analysis of asset data. We've drawn from our strategic framework, especially focusing on the outcomes our community wants and our key strategic policies. Our city's representatives have weighed in with their perspectives, ensuring we're aligned with the community's aspirations. Furthermore, the valuable input we received during the development of the Long Term Plan has been crucial, giving us insight into services and their intricacies.

With this foundation, below are our primary action areas. These are essentially our strategic response — the core actions and principles we'll use to make sure we're taking the best care of what we have, while also investing smartly for Christchurch's future

# Responding to our strategic challenges

We will concentrate on four action areas, each of which includes the things we need to do when deciding how to manage our assets, prioritise investment and deliver programmes and projects. They will also be used to guide Council's consideration of infrastructure investment for the next 30 years.

Significant Challenge	Our Actions in Response
Understanding our infrastructure and its needs.  How can we improve data collection and the way we use it in evidence-based decision making for our communities?	Build the framework for decisions, starting with improved consistency and quality of data
Looking after what we've got, and delivering what we say we will.  How do we improve deliverability and affordability, whilst still prioritising our existing assets?	Embed long-term sustainability and affordability into planning
Ensuring resilience to the impacts of climate change and natural hazards.  What are the urgent actions we need to take to adapt and increase resilience of our infrastructure and community?	<ol> <li>Make well informed decisions about infrastructure in vulnerable areas and consider climate risks in all planning</li> </ol>
Planning and Investing for Sustainable Growth.  What are the best ways for us to respond to growth and simultaneously become a low-emission city?	4. Invest in and supporting sustainable growth

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**Action area 1:** Build the framework for decisions starting with improved consistency and quality of data (years 1-3).

#### Across the organisation:

- Ensure Asset Management activity is effectively resourced.
- Deliver the 2023 Asset Management Maturity Assessment (AMMA)
- Deliver Asset Management Improvement programmes based on the AMMA assessment and the needs of the service units.
- Ensure that Asset Management is organisationally reinforced, and roles and responsibilities are clear at business unit level.
- Ensure a centralised Asset Management System (AMS) is available across the organisation and provides consistent information (through our SAP software Improvement programme).
- Develop and deliver consistent condition and performance assessment programmes organisational-wide.
- Prioritise optimal asset renewals within the capital and operational programmes using quality asset condition data.

# **Action area 2:** Embed long-term sustainability and affordability into our planning.

- Right size the scale of our Capital Programme, to ensure it is deliverable and affordable while providing efficient and cost-effective infrastructure and services.
- Prioritise funding to the renewals programme.
- Support a more integrated system approach to the planning and delivery of capital projects.
- Budget for whole-of-life operating costs of assets in projects.

• Consider divestment of surplus and under-utilised land/facilities.

**Action area 3:** Make well informed decisions about infrastructure in areas vulnerable to climate and natural hazard risks and consider climate risks in all planning.

- Develop and apply guiding principles to investment decisions.
- Prioritise adaptation planning with climate-impacted communities.
- Increase climate risk and emission data quality, and strengthen our capability to use this data in our decision making.
- Prioritise options for lower emissions and enhanced resilience at project initiation stage.

#### Action area 4: Invest in and support sustainable growth.

- Support a more integrated system approach to the planning and delivery of capital projects.
- Partner and collaborate with central government, developers, mana whenua and communities to identify and take opportunities to invest in infrastructure.
- Prioritise investment in infrastructure that promotes active travel, public transport usage and road safety.

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# How will we know we are on the right path?

Moving forward with these action areas is a long-term programme, and tracking implementation and impact is critical. We need to make sure we're going in the right direction and adjust our approaches if something changes, or we aren't getting the results we expect.

We will develop a fit for purpose approach to help us manage implementation and track our progress. This approach, or "framework", will help us see how well we're doing and where we might need to make changes. It's like having signposts on our journey to make sure we're on track. And, it's not just for us — it's a way for everyone in the community to see how things are going, what's working and what might need a rethink.

We anticipate being able to report on progress in future iterations of the Infrastructure Strategy, and will seek ways to integrate progress reports within our current systems.

# Timeline of how we will implement our strategic response over the lifecycle of the Infrastructure Strategy

For the first three years, at least, of this Strategy's implementation, our strategic response and asset investment decisions are shaped by:

- Improving our understanding of our infrastructure so we can make the best investment decisions for our community.
- Refining our capital programme delivery, emphasising sustainable asset maintenance.
- Enhancing planning and project delivery processes, ensuring comprehensive project cost analysis.
- Assessing asset utilisation for potential divestment.

- Developing and embedding guiding principles for climate-conscious investments, enhancing community planning for adaptation, improving Council's climate knowledge, and initiating low-emission and resilient infrastructure tools.
- Partnering with the community to identify and prioritise infrastructure investments so we can sustainably grow and meet changing demands.
- Developing and implementing a monitoring and reporting framework so we can track our progress towards our strategic goals.

This will set the foundation for us to make confident, long term infrastructure investment decisions that support sustainability, growth, and best value for money.

More detail can be found in the timeline below.



\$	Look after what we've got, and deliver what we say								
	Short term (years 1 -3 of the LTP)	Medium term (years 4-10 of the LTP)	Long term (years 11-30 of the LTP)						
\$	Scale the size of our capital programme to ensure it is deliverable		Continue to right-size the capital programme through subsequent LTPs						
\$	Prioritise capital and operating funding to the renewals and maintenance programme so we can sustainably look after ou	r existing assets	Continue to prioritise the renewals and maintenance programme long-term						
\$	Investigate systemic process change to planning and delivery of capital projects	Implement systemic process change to planning and delivery of capital projects	Review and adjust processes if required, so they support smart project delivery						
\$	Require whole-of-life operating costs be provided for consideration of all projects	Update budgets as required to account for whole-of-life operating costs in all projects	Ensure whole-of-life operating costs are consistently identified and budgeted in projects						
\$	Consider opportunities for divestment of under-utilised land and facilities	Continually investigate opportunities for divestment, including exploring partners of the continual of the c							
		Territ iuris							
÷ >>	Ensure our infrastructure is resilient to impacts of climate change and natural hazards								
	Short term (years 1 -3 of the LTP)	Medium term (years 4-10 of the LTP)	Long term (years 11-30 of the LTP)						
*1	Apply guiding principles to investment decisions: continue to meet legal obligations; take a 'first do no harm' approach; consider deferring renewals/replacements of non-critical assets in medium-high risk areas; prioritise sustainable risk reduction approaches, and nature-based solutions	Apply national directives, relevant legislation and Council asset and adapta decisions relating to coastal and natural hazards' adaptation, that will incr							
*1	Increase planning with climate-impacted communities for local adaptation pathways	Prioritise engagement across the city on the challenges ahead in responding to climate change impacts, while continuing community-based adaptation planning	Allocate adequate funding in subsequent LTPs to address the findings of community engagement and local adaptation pathways, to avoid intergenerational inequity						
*4	Increase Council knowledge, data and capability in understanding the effects of climate risks and emissions' reduction, particularly through piloting key projects	Use increased knowledge and data to make decisions based on the effects of climate risks and emissions' reduction	Expand pilot projects that show effectiveness and provide further funding for key systems and processes that embed knowledge, data and capability in Council						
*1	Develop assessment tools and guidance material so that options for low emission impact and enhanced resilience for new and renewed infrastructure can be included at project initiation phase	Require information on/assessment of options for low emission impact and enhanced resilience for new and renewed infrastructure to be included at project initiation phase	Make decisions on infrastructure projects based on the potential for low emission impact and enhanced resilience						
<b>*</b>	Plan and invest for growing and changing demand								
	Short term (years 1 -3 of the LTP)	Medium term (years 4-10 of the LTP)	Long term (years 11-30 of the LTP)						
<b>**</b>	Identify and prioritise integrated infrastructure planning that stimulates regeneration in prioritised local areas - supporting	ng liveable neighbourhoods and business growth	Extend and continue local regeneration programmes						
<b>**</b>	Partner and collaborate with central government, developers, mana whenua and communities to identify and take oppor	rtunities to deliver, adapt, enhance or divest infrastructure							
<b>**</b>	Identify opportunities for investment in infrastructure that promote active travel, public transport usage and improved road safety, and to 'hub' facilities and services	Prioritise funding to projects that support our transition to a low emission	city						
<b>**</b>	Identify and prioritise projects that attract central government funding	Continue to prioritise external funding opportunities, while also exploring infrastructure	alternative funding models, such as user pays, as a means to deliver						
<u>\</u>	Improve our understanding of our infrastructure so we can make the best investment decisions for our community								
	Short term (years 1 -3 of the LTP)	Medium term (years 4-10 of the LTP)	Long term (years 11-30 of the LTP)						
<u>k</u>	Identify and implement improvements for how we collect, collate and use data	Review and maintain process and systems improvements	Maintain consistent and integrated data across Council to inform decision-making						
<u>k</u>	Partner with other councils, central government and the private sector to share and improve data processes and systems	; identify and trial forward-facing technologies; and maximise any external for	unding opportunities						
<u>k</u>	Improve our capture and understanding of social and cultural data	Use improved social and cultural data to inform planning and decisions re	ating to climate change, city growth and demand on our infrastructure						

Item No.: 3

# SUMMARY OF OUR INFRASTRUCTURE INVESTMENT OVER THE NEXT 30 YEARS

The next 30 years are going to be about making our infrastructure more resilient and prepared for changing conditions and growth. At the same time, we want to support the health and wellbeing of our communities by addressing things like climate change and reducing harmful emissions.

This is where our most likely 30-year infrastructure investment scenario helps us out — informed by the detailed planning and analysis within our Asset Management Plans, it provides an overarching view of where we intend to concentrate our activity and allocate resources over the next 30-years.

For the first 10 years, our plans are detailed in LTP 2025-34, which sets out specific projects we're aiming to complete, which is supported by the Council's Financial Strategy. This ensures we balance financial prudence and moving our city forward effectively. After that, for the next 20 years, our Asset Management Plans provide the longer term detail. These describe what we intend to build or improve and when – and signals what we need to consider in future planning cycles.

# Basis of our most likely infrastructure investment scenario

Our four action areas, set in response to our significant strategic challenges, will set the framework for how we address our major infrastructure challenges ahead. We are also taking into account certain assumptions reflecting:

- Christchurch's progression over the forthcoming 30 years.
- Predicted surges or declines in service demands.

- Insights into the lifecycle of our assets and the ensuing implications on their condition and renewal strategies.
- Necessary initiatives for the improvement and replacement of assets to ensure they support our agreed service standards.
- Estimated costs for this infrastructure development and the Council's expected position over the next three decades.

This outlined scenario derives insights from the specific Asset Management Plans and Activity Plans. The draft plans can be found here.

#### Looking at the scenario across all assets

Based on our Asset Management Plans, our most likely infrastructure investment scenario anticipates that we'll need to invest \$24.4 billion<sup>5</sup> (after inflation adjustments) across the upcoming 30 years. The first 10 years offers a confident budget breakdown, whereas the next two decades provide broader estimates so we can anticipate accordingly.

In the first decade, our projected spending is outlined in the LTP. Our main goals are to looking after the assets that we've got, ensuring resilience to the impacts of climate change and natural hazards, and planning and investing for sustainable growth.

We expect to spend between \$485 to \$601 million each year for the first three years, and \$538 to \$589 million for the following seven years. This budget includes replacing existing assets, meeting additional demand, and improving the level of service.

<sup>5</sup> Note this number is lower than the total Capital Programme, as it excludes Corporate Capital, Regulatory and Compliance, Strategic Planning and Activities, and Internal Activities.

From year 11 to 30, our financial predictions come from our Asset Management Plans. These numbers might change based on things like improved asset condition data, changes in growth, new rules and regulations, changes in how we fund projects, and as we get more details about specific projects. For these years, our predictions for day-to-day running costs are based on current prices adjusted for expected inflation and growth.

Reconciling planning horizons: 30-year view of the Infrastructure Strategy versus the 10-year view of the Long Term Plan

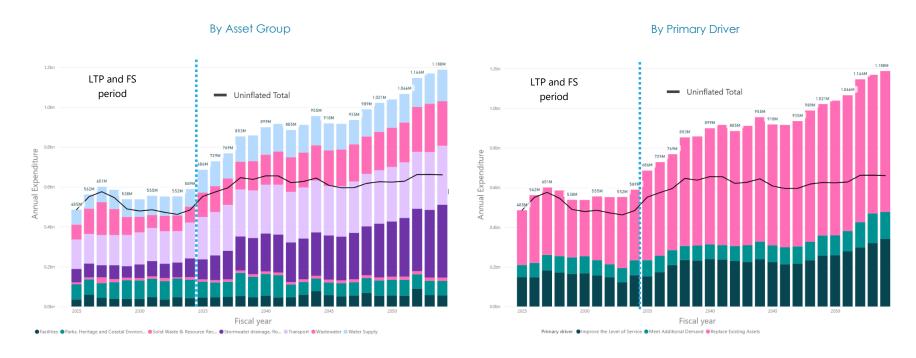
The Infrastructure Strategy considers the 30-year view taken in our Asset Management Plans, which detail our activity and the most likely investment required over the next 30 years. This is a bigger picture compared to the LTP and Financial Strategy, which focus on the budget for the next 10 years.

For the coming decade, our Financial Strategy expects rates to go up initially. This is to pay for important projects, but the plan is to bring these rate increases down and keep them steady as we get towards the end of the LTP period. On the other hand, our Infrastructure Strategy looks further ahead and expects we'll need to spend more on infrastructure after these 10 years. This difference means that when we start working on the next set of plans in 2027 – the next Infrastructure Strategy, Financial Strategy, and LTP – we'll have some big decisions to make. We'll need to figure out how to keep things affordable while making sure we meet the growing need for better and more infrastructure.



# Projected infrastructure investment over the next 30 years (Inflation adjusted, 2025-2054)

Primary driver	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	Total ▼
Replace Existing Assets	276M	342M	340M	331M	291M	284M	321M	339M	359M	356M	452M	472M	484M	548M	550M	586M	606M	580M	602M	627M	609M	617M	632M	662M	663M	680M	685M	721M	700M	711M	15,430M
Improve the Level of Service	149M	148M	182M	172M	165M	167M	157M	148M	122M	158M	152M	174M	210M	235M	232M	239M	236M	229M	225M	238M	225M	213M	216M	234M	257M	258M	279M	298M	320M	341M	6,379M
Meet Additional Demand	61M	71M	79M	83M	82M	86M	77M	64M	72M	75M	82M	82M	75M	70M	76M	74M	74M	76M	84M	90M	84M	86M	88M	93M	101M	100M	102M	127M	150M	136M	2,598M
Total	485M	562M	601M	585M	538M	537M	555M	552M	552M	589M	686M	729M	769M	853M	858M	899M	916M	885M	911M	955M	918M	916M	935M	989M	1,021M	1,039M	1,066M	1,146M	1,169M	1,188M	24,407M



# ASSET SPECIFIC EXPENDITURE PROJECTIONS

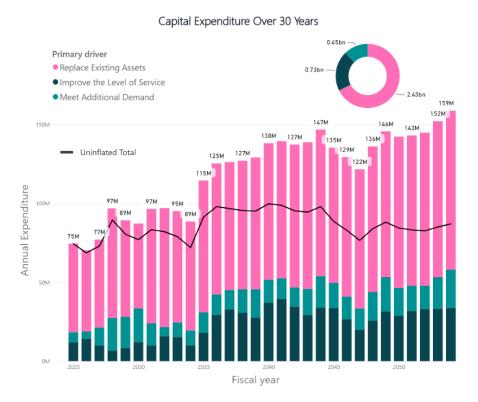
# Water supply

Our commitment is to deliver a high-quality, clean, safe, and sustainable drinking water supply to approximately 160,000 homes, businesses, and industries. Our water supply assets, including water treatment plants, pump stations, reservoirs, and reticulation networks, hold a total replacement value of \$2.87 billion.

We own, plan, manage and operate three urban and four rural water supply schemes supplying water to Christchurch City and Lyttelton Harbour Basin, Akaroa and Takamatua, Duvauchelle, Wainui, Birdlings Flat, Little River and Pigeon Bay.

We aim to protect the community from water-borne diseases and ensure our water supplies meet rigorous safety and health risk standards. Our goals extend to contributing to safe and healthy communities, providing top-quality drinking water, using resources sustainably, and maintaining modern, robust infrastructure and facilities.

Snapshot of planned projects and programmes over the next 10-	-years <sup>6</sup>										
Reticulation Renewal Programme \$45											
New Chlorination Equipment											
New Pump Stations for Growth											
Ferrymead Water Supply Zone Upgrade											
Averill Pump Station Replacement											
Kerrs Pump Station Replacement	\$17m										



<sup>&</sup>lt;sup>6</sup>For more detailed information (including assumptions), please refer the Water Supply Activity Plans and Asset Management Plans.

## Stormwater drainage, flood protection, and control works

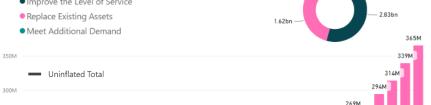
We own and are responsible for planning, constructing, and managing the city's stormwater disposal network and flood protection and control assets. The stormwater network is designed to collect and channel water during rainy periods, integrating secondary flow paths like roads. Our flood protection efforts focus on maintaining floodplains and related infrastructure to enhance surface water quality.

Notably, some Council-owned stormwater and flood protection assets fall under other asset groups: Transport oversees street drainage assets, including sumps and pipes, while Parks and Foreshore manage assets like sea walls.

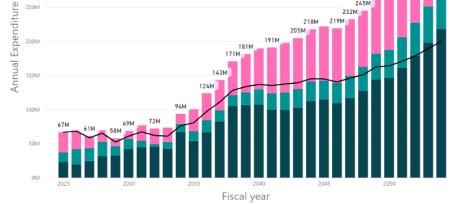
Our investment prioritises our ability to meet established service levels by maintaining and renewing our assets, investing capital to cater to growth demands (both in greenfield and infill developments), and improving stormwater discharge quality to mitigate waterway degradation. This ensures a resilient, efficient, and sustainable infrastructure system for Christchurch.

Snapshot of planned projects and programmes over the next 10-years <sup>7</sup>					
Waterway Lining Renewal Programme					
Reticulation Renewal Programme					
Ōtākaro - Avon Waterway Detention & Treatment Facilities					
Estuary and Costal SMP					
Pūharakekenui- Styx Waterway Detention & Treatment Facilities					
OARC – Pages to Bridge	\$30m				
OARC – Wainoni to Waitaki	\$28m				

# Primary driver • Improve the Level of Service



Capital Expenditure Over 30 Years



<sup>&</sup>lt;sup>7</sup> For more detailed information (including assumptions), please refer the Stormwater drainage, flood protection, and control works Activity Plans and Asset Management Plans.

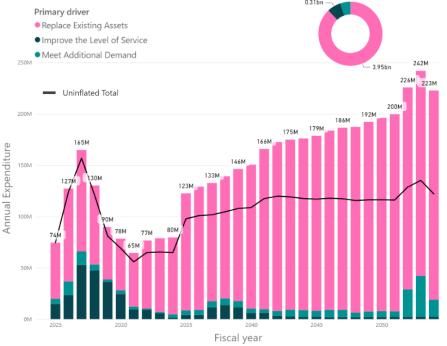
## Wastewater – collection, treatment, and disposal

Wastewater collection, treatment and disposal is an essential service that protects public health and the environment. We collect wastewater from around 160,000 homes, businesses and industries. To do this we own, plan, manage and operate seven wastewater schemes collecting, treating and disposing of wastewater from Christchurch City, Lyttelton and Governors Bay, Diamond Harbour, Akaroa, Duvauchelle, Wainui and Tikao Bay.

Our seven wastewater schemes consist of reticulation networks, pump stations, odour control stations and treatment plants with a total replacement cost of \$5.11 billion.

Snapshot of planned projects and programmes over the next 10-years <sup>8</sup>					
Reticulation Renewal Programme					
Treatment Plant Renewals and replacements	\$116m				
Akaroa WW	\$93m				
Selwyn St Pump Station & Pressure Main	\$52m				
Grassmere Wet weather Storage	\$31m				
Fitzgerald Ave Brick Barrel Mains Renewal	\$21m				
Duvauchelle Wastewater Treatment & Disposal Upgrade	\$18m				

# Capital Expenditure Over 30 Years



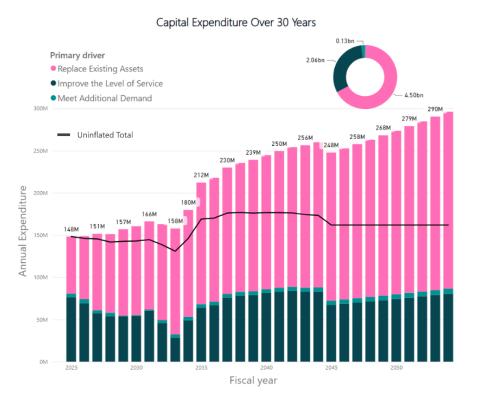
<sup>&</sup>lt;sup>8</sup> For more detailed information (including assumptions), please refer the *Wastewater* Activity Plans and Asset Management Plans.

## Transport

We are responsible for the day-to-day activities that plan for, fund, construct and then keep our transport systems functioning. We do this in close liaison with our Greater Christchurch local authority partners and neighbours — and directly alongside NZ Transport Agency Waka Kotahi, which manages the state highways and act as cofunders of many of our day-to-day transport network investments. We also work closely with Environment Canterbury, who are responsible for planning, procuring, and managing passenger transport services. Along with the Greater Christchurch Partnership, the Council views significant improvement of passenger transport services and supporting infrastructure as key goals for the transformation of our travel networks and choices for work, education, and leisure through this coming long term plan period.

While we deliver and manage these networks and services, we also work to build trust and confidence in our services through programmes such as our travel choice and road safety outreach programmes with schools, employers, and community groups.

Snapshot of planned projects and programmes over the next 10-years <sup>9</sup>					
Carriageway Renewal Programme					
Structure Renewal Programme	\$166m				
Signal Signs & Light Renewals Programme	\$105m				
Footpaths & Cycleway Renewals	\$58m				
Major Cycleways	\$110m				
Public Transport	\$105m				
Safety Ancillary Projects	\$29m				
Signals, Signs & Lights Renewal projects	\$13.4m				



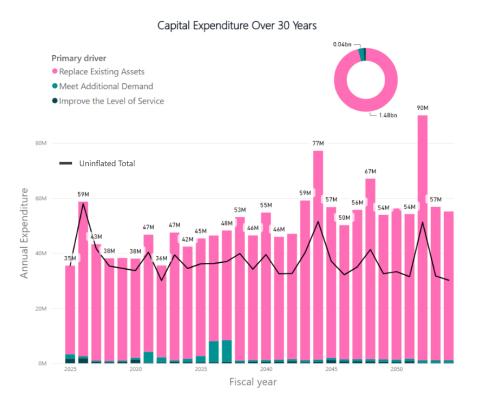
<sup>&</sup>lt;sup>9</sup> For more detailed information (including assumptions), please refer the *Transport* Activity Plans and Asset Management Plans.

## Facilities

We manage a wide range of facilities across the Christchurch and Banks Peninsula, including the art gallery, museums, our network of libraries, community centres, community housing, and early learning centres.

Council's newly adopted Strengthening Communities Together Strategy and its associated implementation plan guides our work and investment in this area as we align the strategy goals with levels of service, reporting, and accountability processes across the organisation.

Snapshot of planned projects and programmes over the next 10-y	earc <sup>10</sup>				
Shapshot of planned projects and programmes over the next 10-years					
Art Gallery: Art Collection Storage & Fittings					
Art Gallery: Renewals & Replacements	\$7.5m				
Community Centre Renewals and Replacements					
Multicultural Recreation and Community Centre Refurbishment- \$800k FY30	\$0.8m				
Phillipstown Community Centre	\$3.7m				
Shirley Community Centre	\$3.7m				



<sup>&</sup>lt;sup>10</sup> For more detailed information (including assumptions), please refer the *Facilities* Activity Plans and Asset Management Plans.

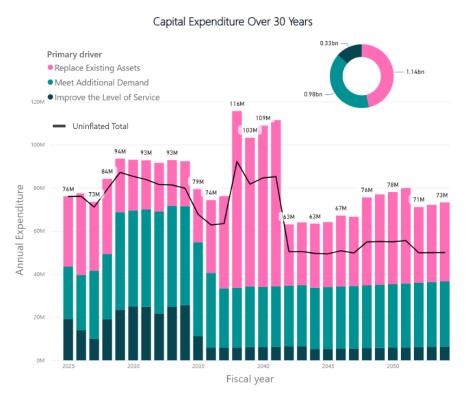
## Parks

We oversee the city's expansive network of parks, reserves, and foreshore areas. These spaces, totalling over 1,279 sites and spanning more than 9,874 hectares, play a critical role in defining Christchurch's natural character and landscape.

These public spaces form an accessible network that significantly enhances the health, recreation, and liveability for both residents and visitors of Christchurch.

Our parks include community parks, the Botanic Gardens, heritage garden parks, regional parks, Hagley Park, Ngā Puna Wai, cemeteries, a plant nursery, residential red zone parks, and foreshore and marine access structures. This portfolio continues to grow, driven by subdivision processes, transfers of residential red zone land, and new developments, thus enriching our city's green infrastructure.

Snapshot of planned projects and programmes over the next 10-years <sup>11</sup>				
Akaroa Wharf Renewal				
Botanic Gardens Gondwana Land and Childrens Garden				
Botanic Gardens Science Centre Development				
Naval Point Development Plan				
Sports Field Network Plan				
Takapūneke Reserve Development				
Te Kaha Stadium Turf Farm				
Urban Forest Implementation				
Canterbury Provincial Chambers earthquake repair \$19.5m				
Robert McDougall Gallery Strengthening & Base Isolation \$14.5m				
Cunningham Glasshouse upgrade and repair \$8.5m				



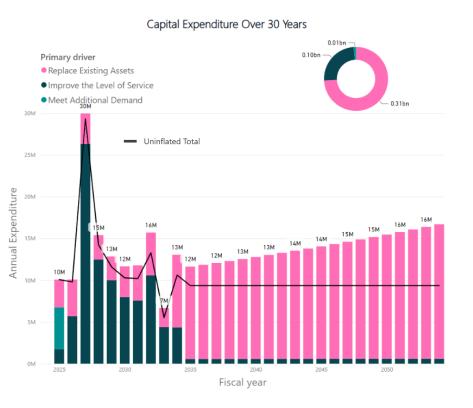
<sup>&</sup>lt;sup>11</sup> For more detailed information (including assumptions), please refer the <u>Parks Activity Plans and Asset Management Plans</u>.

## Solid Waste and Recycling

We are responsible for waste management and minimisation, with the aim of reducing the amount of waste that goes to landfill. Our work in this area includes: Education initiatives; Kerbside collection services; Used products reuse; Organics processing; Materials recycling; and, Transfer stations and community collection centres

Assets covered under the Resource Recovery portfolio are largely managed through operations contracts, which include asset management requirements and return of assets at the end of a contract. These include: Transfer stations and community collection points; The Material Recovery Facility; The Organics Processing Plant (until 2027); Burwood Landfill gas collection and treatment plant; and, Closed landfills.

Snapshot of planned projects and programmes over the next 10-years <sup>12</sup>					
Recycling and Transfer Station Improvements Programme \$6					
Organics processing Plant Redevelopment					
Recycling and Transfer Station Renewals					
Solid Waste Plant & Equipment Renewals	\$8.6m				
Kerbside Monitoring Programme	\$6.6m				



<sup>&</sup>lt;sup>1212</sup> For more detailed information (including assumptions), please refer the *Solid Waste and Recycling Activity Plans and Asset Management Plans*.

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# CONCLUSION AND NEXT STEPS

## Summary

The Infrastructure Strategy provides a comprehensive 30-year view of our city's infrastructure development, supported by the Financial Strategy as part of the Long Term Plan (LTP). This strategy encompasses critical sectors including water supply, wastewater management, stormwater systems, transport, facilities, parks, and waste management, ensuring they are robust, sustainable, and adaptable to future challenges. Managed through the Asset Management Plans and Activity Plans, our infrastructure assets are set for efficient and sustainable operation, prioritizing climate resilience and demographic responsiveness.

Key challenges addressed include enhancing data-driven management, maintaining and renewing assets sustainably, bolstering infrastructure against climate change and natural hazards, and integrating sustainable practices in urban growth. The strategy outlines decisive action areas: upgrading data systems, balancing funding for asset maintenance, developing climate-conscious investment principles, and supporting sustainable urban infrastructure development.

Over the next 30 years, based on our Asset Management Plans, we anticipate a \$24.4 billion infrastructure investment, focusing on asset maintenance, climate resilience, and sustainable growth. The first decade is supported within the budget of the 2025-34 LTP, with the longer term estimates being used to guide continual planning and budgeting in subsequent LTPs.

# Next Steps

**Data System Enhancement:** Implement improvements in data collection and management systems to provide reliable and accurate information for asset management and decision-making.

**Sustainable Asset Management:** Develop a balanced approach for capital and operational spending on asset renewals and maintenance. This includes considering

divestment options for underutilized assets and accounting for whole-of-life costs in budgeting.

Climate Resilience Planning: Establish guiding principles for climate-resilient investments and engage with communities in adaptation planning. Increase the Council's capacity to understand and respond to climate risks and emissions reduction.

**Supporting Sustainable Growth:** Foster integrated infrastructure planning aligned with sustainable growth objectives. Focus on infrastructure that promotes active travel, public transport, and road safety, collaborating with central government, developers, mana whenua, and communities.

Monitoring and Reporting: Develop and implement a framework to monitor and report on the implementation and impact of the strategic actions. This framework will help in tracking progress, identifying areas for adjustment, and ensuring transparency and accountability.

**Community Engagement and Feedback:** Continue to engage with the community, seeking feedback on implementation progress and adapting strategies based on evolving community needs and expectations.

**Regular Strategy Review and Update**: Periodically review and update the Infrastructure Strategy to reflect changing circumstances, new technologies, legislative changes, and emerging community needs.

By following these steps, we will ensure the dynamic and responsive development of our city's infrastructure, catering to both present and future needs, and fostering a sustainable, resilient, and thriving community.



Item No.: 3

House No	Street	Name	Legal Description	Title Reference	Area m2
		Vacant Section			
	Aratoro Place	Residential Red	Flat 2 DP 40657 and		half
4.0		Zone Port Hills	Garage 2 DP 40657 on	00405/4054	share of
10		property	Lot 25 DP 39753	CB18F/1351	593
		Vacant Section	EL . 4 DD 40/EZ		1 16
	Aratoro Place	Residential Red	Flat 1 DP 40657 on Lot		half
4.01		Zone Port Hills	25 DP 39753 having	00405/4050	share of
10b		property	share in 593 m2	CB18F/1350	593
		Vacant Section			
	Aratoro Place	Residential Red	Lat 04 Days at the d Diag		
10		Zone Port Hills	Lot 24 Deposited Plan	CD10/1020	71/
12		property Vacant Section	39753	CB18/1030	716
		Residential Red			
	Aratoro Place		Lat 22 Danasitad Dlan		
14		Zone Port Hills	Lot 23 Deposited Plan 39753	CB18/1029	669
14		property Vacant Section	39733	CD10/1029	009
		Residential Red			
	Aratoro Place	Zone Port Hills	Lot 22 Deposited Plan		
16		'		CB18F/1028	540
10		property Vacant Section	37733	CD10171020	340
		Residential Red			
	Aratoro Place	Zone Port Hills	Lot 1 Deposited Plan		
8		property	41711	CB20A/1316	1028
0		Vacant Section	41711	CD20A/1310	1020
	Glendevere	Residential Red			half
	Terrace	Zone Port Hills	Flat 1 DP 403875 Lot 65		share of
27a	Terrace	property	Deposited Plan 51716	413055	835
274		Vacant Section	Deposited Figure 17 10	110000	000
	Glendevere	Residential Red			half
	Terrace	Zone Port Hills	Flat 2 DP 71478 Lot 65		share of
27	1011400	property	Deposited Plan 51716	CB41B/1249	835
		Vacant Section	2 op contour numbers no	00110,1217	000
		Residential Red			
		Zone Port Hills	Lot 2 Deposited Plan		
11	Hammerton Lane	property	80767	CB46B/711	974
		Vacant Section			
		Residential Red			
		Zone Port Hills	Lot 1 Deposited Plan		
11a	Hammerton Lane	property	80767	CB46B/710	1,010
		Vacant Section			
		Residential Red			
		Zone Port Hills	Lot 1 Deposited Plan		
7b	Hammerton Lane	property	76781	CB44A/909	1,003
		Vacant Section			
		Residential Red			
		Zone Port Hills	Lot 1 Deposited Plan		
9	Hammerton Lane	property	346509	191086	784

House No	Street	Name	Legal Description	Title Reference	Area m2
		Vacant Section			
		Residential Red			
		Zone Port Hills	Lot 2 Deposited Plan		
9a	Hammerton Lane	property	346509	191087	1,320
		Desidential			
		Residential	Lat 21 Danasitad Dlan		
32	Hillier Place	property associate with Andrews Cres	Lot 31 Deposited Plan 8335	CB7B/1478	911
25	Kinloch Road	Vacant Section	Lot 1 DP 44849	CB23B/1211	14,310
	- Time of Tread	Vacant Section	200121 11017	05205/1211	11/010
		Residential Red			
		Zone Port Hills	Lot 1 DP 2493 & Lot 2		
1	Kinsey Terrace	property	DP 43517	CB22K/782	1,140
		Vacant Section			
		Residential Red			
		Zone Port Hills			
334	Marine Drive	property	Lot 30 DP 17345	CB41B/30	1,045
		Vacant Section Residential Red			
		Zone Port Hills			
336	Marine Drive	property	Lot 29 DP 17354	CB2C/182	1,105
330	Warne Brive	Vacant Section	LOC 27 DI 1700 I	0020/102	1,100
		Residential Red			
		Zone Port Hills			
342	Marine Drive	property	Lot 26 DP 17345	CB3A/1159	1,009
5	Mataroa Place	Mataroa Reserve	Lot 5 DP 348678	199837	413
		Vacant Section			
	McCormacks Bay	Residential Red			
22	Road	Zone Port Hills	L -+ 1 DD20F01	OD111/1170	/ 00
22		property Penruddock 3	Lot 1 DP29581	CB11K/1172	688
148R	Penruddock Rise	Drainage Reserve	Lot 93 482377	678511	1,010
14010	T CHI dddock Ki3C	Vacant Section	20173 402377	070311	1,010
		Residential Red			
		Zone Port Hills			
381	Port Hills Road	property	Lot 4 DP18102	CB689/31	885
			Lot 2 DP 52670		
		Vacant Section	(898m2) and Lot 11 DP		
		Residential Red	304078 (404m2) and		
207	D	Zone Port Hills	Lot 2 DP 70060	1/27/	0050
387	Port Hills Road	property	(751m2)	16376	2053
		Vacant Section Residential Red			
		Zone Port Hills			
389	Port Hills Road	property	Lot 1 DP52670	CB31K/651	616
557	. Strims Road	IL. 000113	20. 1 21 02070	330117,001	0.10

House No	Street	Name	Legal Description	Title Reference	Area m2
		Vacant Section	J 1		
		Residential Red			
		Zone Port Hills	Lot 5 Deposited Plan		
5	Reservoir Lane	property	361157	250627	1,071
		Vacant Section			
		Residential Red			
		Zone Port Hills	Lot 7 Deposited Plan		
7	Reservoir Lane	property	361157	250629	1,117
		Vacant Section			
		Residential Red	Lat O Danielta d Dlan		
0	Danaminialana	Zone Port Hills	Lot 9 Deposited Plan	250/21	1 400
9	Reservoir Lane	property	361157	250631	1,429
		Vacant Section	Lots 5 Deposited Plan		
		Residential Red	55982 & each has a 1/8		
		Zone Port Hills	share in Lot 9 DP 55982		
4	Searidge Lane	property	in Searidge Lane	CB36D/131	1080
7	Scariage Larie	property	in scariage Lane	CD30D/ 131	1000
		Vacant Section	Lots 4 Deposited Plan		
		Residential Red	55982 & each has a 1/8		
		Zone Port Hills	share in Lot 9 DP 55982		
6	Searidge Lane	property	in Searidge Lane	CB36D/130	1023
			l see sign s		
		Vacant Section	Lots 3 Deposited Plan		
		Residential Red	55982 & each has a 1/8		
		Zone Port Hills	share in Lot 9 DP 55982		
7	Searidge Lane	property	in Searidge Lane	CB36D/129	1026
		Vacant Section	Lots 2 Deposited Plan		
		Residential Red	55982 & each has a 1/8		
		Zone Port Hills	share in Lot 9 DP 55982		
8	Searidge Lane	property	in Searidge Lane	CB36D/128	1344
		Vacant Section	Lots 1 Deposited Plan		
		Residential Red	55982 & each has a 1/8		
40	0 11 1	Zone Port Hills	share in Lot 9 DP 55982	000/0/407	4000
10	Searidge Lane	property	in Searidge Lane	CB36D/127	1228
		Vacant Section			
		Residential Red	Lot 17 Donositad Diam		
10	Ctroncovilono	Zone Port Hills	Lot 17 Deposited Plan	14240	1 007
10	Stronsay Lane	property Vacant Section	304078	16369	1,087
		Residential Red			
		Zone Port Hills	Lot 40 Deposited Plan		
102	Sumnervale Drive	property	54571	CB32L/404	2,186
102	Sufficient vale DITVE	property	J4J11	UDJZL/4U4	۷,100

House No	Street	Name	Legal Description	Title Reference	Area m2
		Vacant Section			
		Residential Red			
		Zone Port Hills	Lot 38 Deposited Plan		
106	Sumnervale Drive	property	54571	CB32K/402	959
		Vacant Section			
		Residential Red			
104A (not		Zone Port Hills	Lot 2 Deposited Plan		
2/104)	Sumnervale Drive	property	547814	941008	217
		Vacant Section			
		Residential Red	Let 11 Deposited Dien		
98	Sumnervale Drive	Zone Port Hills	Lot 41 Deposited Plan 54571	CB32K/405	3,312
90	Sufficiel vale Drive	property	Lot 2 Deposited Plan	CB32N/4U3	Approx
32	Sutherlands	Vacant Section	7106	CB407/30	1500m2
		Vacant Section	7100	CB33B/531,	10001112
		Vacant Section		CB34B/396,	
	Taupata Street	Residential Red		CB34B/397	one third
	'	Zone Port Hills	Lot 1 Deposited Plan	(Cross-lease	share
1/28		property	55525	format)	1416
		Vacant Section			
	Taupata Street	Residential Red			one third
	raapata street	Zone Port Hills			share
2/28		property			1416
		Vacant Section			
	Taupata Street	Residential Red	Lat 2 Danasitad Dlan		
22a		Zone Port Hills	Lot 2 Deposited Plan 21022	CB1B/753	860
ZZa		property Vacant Section	21022	CD 1D/ 733	000
		Residential Red			
	Taupata Street	Zone Port Hills	Lot 8 Deposited Plan		
24		property	21022	CB24F/650	776
		Vacant Section			
	Taupata Street	Residential Red			
	raupata street	Zone Port Hills	Part Lot 3 Deposited		
26		property	Plan 1895	CB23F/905	1416
		Vacant Section			
	Taylors Mistake	Residential Red	Lata O Dama III I DI		
0	Road	Zone Port Hills	Lots 2 Deposited Plan	CD2E A /OE 4	2/72
9		property	59130 Lot 30 Deposited Plan	CB35A/854	3673
26	Waipara	Reserve	22421	CB11A/828	665
20	νναιμαι α	NOSCI VC	LL7L1	OD 11A/020	000



Description	House No	Street	Legal Description	Title	Area	Ratoable Value	Indicative Holding Costs	Note
Description	nouse no	Street	Legal Description	Reference	Aica		(excluding Rates)	INOTE
Vacant Section	10	Aratoro Place	Flat 2 DP 40657 and Garage 2 DP 40657 on Lot 25 DP 39753	CB18F/1351	300	10,000	99	Reconfiguration of titles may be required to manage risk. Involves other Aratoro Place properties
Vacant Section	10b	Aratoro Place	Flat 1 DP 40657 on Lot 25 DP 39753 having share in 593 m2	CB18F/1350	260	10,000	86	Reconfiguration of titles may be required to manage risk. Involves other Aratoro Place properties
Vacant Section	12	Aratoro Place	Lot 24 Deposited Plan 39753	CB18/1030	716	20,000	236	Reconfiguration of titles may be required to manage risk. Involves other Aratoro Place properties
Vacant Section	14	Aratoro Place	Lot 23 Deposited Plan 39753	CB18/1029	699	20,000	231	Reconfiguration of titles may be required to manage risk. Involves other Aratoro Place properties
Vacant Section	16	Aratoro Place	Lot 22 Deposited Plan 39753	CB18F/1028	540	15,000	178	Reconfiguration of titles may be required to manage risk. Involves other Aratoro Place properties
Vacant Section	8	Aratoro Place	Lot 1 Deposited Plan 41711	CB20A/1316	875	31,000	289	Reconfiguration of titles may be required to manage risk. Involves other Aratoro Place properties
Vacant Section	27a	Glendevere Terrace	Flat 1 DP 403875 Lot 65 Deposited Plan 51716	413055	450	14,000	149	Reconfiguration of titles may be required to manage risk. Involves other Glendevere Terrace properties
Vacant Section	27	Glendevere Terrace	Flat 2 DP 71478 Lot 65 Deposited Plan 51716	CB41B/1249	450	14,000	149	Reconfiguration of titles may be required to manage risk. Involves other Glendevere Terrace properties
Vacant Section	11	Hammerton Lane	Lot 2 Deposited Plan 80767	CB46B/711	974	32,000	321	Requires a feasibility study for a bund to assist managing risk
Vacant Section	11a	Hammerton Lane	Lot 1 Deposited Plan 80767	CB46B/710	1,010	32,000	333	Requires a feasibility study for a bund to assist managing risk
Vacant Section	7b	Hammerton Lane	Lot 1 Deposited Plan 76781	CB44A/909	1,003	32,000	331	Requires a feasibility study for a bund to assist managing risk
Vacant Section	9	Hammerton Lane	Lot 1 Deposited Plan 346509	191086	784	24,000	259	Requires a feasibility study for a bund to assist managing risk
Vacant Section	9a	Hammerton Lane	Lot 2 Deposited Plan 346509	191087	1,320	41,000	436	Requires a feasibility study for a bund to assist managing risk
Residential property associated with Andrews Cres	32	Hillier Place	Lot 31 Deposited Plan 8335	CB7B/1478	911	750,000	301	
Vacant Reserve	25	Kinloch Road	Lot 1 DP 44849	CB23B/1211	14,310	300,000	4722	
Vacant section	1	Kinsey Terrace	Lot 1 DP 2493 & Lot 2 DP 43517	CB22K/782	1,140	37,000	376	
Vacant Section	334	Marine Drive	Lot 30 DP 17345	CB41B/30	1,045	32,000	345	
Vacant Section	336	Marine Drive	Lot 29 DP 17354	CB2C/182	1,105	34,000	365	
Vacant Section	342	Marine Drive	Lot 26 DP 17345	CB3A/1159	1,009	31,000	333	
Mataroa Reserve	5	Mataroa Place	Lot 5 DP 348678	199837	413	77,000	136	



Description	House No	Street	Legal Description	Title	Area	Datashla Valus	Indicative Holding Costs	Note
Description	House No	Street	Legal Description	Reference	Alea		(excluding Rates)	Note
Vacant Section	22	McCormacks Bay Road	Lot 1 DP29581	CB11K/1172	688	20,000	227	
Penruddock 3 Drainage Reserve	148R	Penruddock Rise	Lot 93 482377	678511	1,010	78,000	333	
Vacant Section	381	Port Hills Road	Lot 4 DP18102	CB689/31	885	29,000	292	Reconfiguration of titles may be required to manage risk. Involves other Port Hills Road properties
Vacant Section	387	Port Hills Road	Lot 2 DP 52670 (898m2) and Lot 11 DP 304078 (404m2) and Lot 2 DP 70060 (751m2)	16376	2,053	66,000	677	Reconfiguration of titles may be required to manage risk. Involves other Port Hills Road properties
Vacant Section	389	Port Hills Road	Lot 1 DP52670	CB31K/651	616	20,000	203	Reconfiguration of titles may be required to manage risk. Involves other Port Hills Road properties
Vacant Section	5	Reservoir Lane	Lot 5 Deposited Plan 361157	250627	1,071	34,000	353	Reconfiguration of titles may be required to manage risk. Involves other Reservoir Lane properties
Vacant Section	7	Reservoir Lane	Lot 7 Deposited Plan 361157	250629	1,117	36,000	369	Reconfiguration of titles may be required to manage risk. Involves other Reservoir Lane properties
Vacant Section	9	Reservoir Lane	Lot 9 Deposited Plan 361157	250631	1,429	44,000	472	Reconfiguration of titles may be required to manage risk. Involves other Reservoir Lane properties
Vacant Section	4	Searidge Lane	Lots 1-5 Deposited Plan 55982 & each has a 1/8 share in Lot 9 DP 55982 in Searidge Lane	CB36D/131, CB36D/130, CB36D/129, CB36D/128, CB36D/127	TBD	36,000		Reconfiguration of titles required to manage risk. Involves other Searidge Lane and Taylors Mistake Road properties
Vacant Section	6	Searidge Lane	Lots 4 Deposited Plan 55982 & each has a 1/8 share in Lot 9 DP 55982 in Searidge Lane	CB36D/130	1023	34,000	338	Reconfiguration of titles required to manage risk. Involves other Searidge Lane and Taylors Mistake Road properties
Vacant Section	7	Searidge Lane	Lots 3 Deposited Plan 55982 & each has a 1/8 share in Lot 9 DP 55982 in Searidge Lane	CB36D/129	1026		339	Reconfiguration of titles required to manage risk. Involves other Searidge Lane and Taylors Mistake Road properties
Vacant Section	8	Searidge Lane	Lots 2 Deposited Plan 55982 & each has a 1/8 share in Lot 9 DP 55982 in Searidge Lane	CB36D/128	1344	44,000	444	Reconfiguration of titles required to manage risk. Involves other Searidge Lane and Taylors Mistake Road properties
Vacant Section	10	Searidge Lane	Lots 1 Deposited Plan 55982 & each has a 1/8 share in Lot 9 DP 55982 in Searidge Lane	CB36D/127	1228	41,000	405	Reconfiguration of titles required to manage risk. Involves other Searidge Lane and Taylors Mistake Road properties
Vacant Section	10	Stronsay Lane	Lot 17 Deposited Plan 304078	16369	1,087	36,000	359	



Description	House No	Street	Legal Description	Title Reference	Area		Indicative Holding Costs (excluding Rates)	Note
Vacant Section	102	Sumnervale Drive	Lot 40 Deposited Plan 54571	CB32L/404	2,186	70,000	721	Reconfiguration of titles may be required to manage risk. Involves other Sumnervale properties
Vacant Section	106	Sumnervale Drive	Lot 38 Deposited Plan 54571	CB32K/402	959	31,000	316	Reconfiguration of titles may be required to manage risk. Involves other Sumnervale properties
Vacant Section	104A (not 2/104)	Sumnervale Drive	Lot 2 Deposited Plan 547814	941008	217	17,000	72	Reconfiguration of titles may be required to manage risk. Involves other Sumnervale properties
Vacant Section	98	Sumnervale Drive	Lot 41 Deposited Plan 54571	CB32K/405	3,312	105,000	1093	Reconfiguration of titles may be required to manage risk. Involves other Sumnervale properties
Vacant Section Balance of Te Kura not required	32	Sutherlands	Lot 2 Deposited Plan 7106	CB407/30	15,000	584,000	4950	Will need to be subdivided from Te Kur
Vacant Section	1/28	Taupata Street	Lot 1 Deposited Plan 55525	CB33B/531, CB34B/396, CB34B/397 (Cross-lease format)	1,416	14,000	467	Reconfiguration of titles may be required to manage risk. Involves other Taupata Street properties
Vacant Section	2/28	Taupata Street				14,000	0	Reconfiguration of titles may be required to manage risk. Involves other Taupata Street properties
Vacant Section	22a	Taupata Street	Lot 2 Deposited Plan 21022	CB1B/753	859	26,000	283	
Vacant Section	24	Taupata Street	Lot 8 Deposited Plan 21022	CB24F/650	777	22,000	256	Reconfiguration of titles may be required to manage risk. Involves other Taupata Street properties
Vacant Section	26	Taupata Street	Part Lot 3 Deposited Plan 1895	CB23F/905	1,416	41,000	467	Reconfiguration of titles may be required to manage risk. Involves other Taupata Street properties
/acant Section	9	Taylors Mistake Road	Lots 2 Deposited Plan 59130	CB35A/854	TBD	144,000		Reconfiguration of titles required to manage risk. Involves other Searidge Lane and Taylors Mistake Road properties
Reserve	26	Waipara	Lot 30 Deposited Plan 22421	CB11A/828	665	455,000	219	1
Reservoir (11 Wilsons Road)	11	Wilsons Road	Lot 1 Deposited Plan 24852	CB9A/1433			99	



Audit and Risk Management Committee 08 February 2024



- 8. Consideration of the Council's Draft Long-term Plan LTP 2024-34 process Committee Comment
  - The Committee accepted the Staff Recommendation and noted that as of the 8 February 2024 the Council has elected not to have the Consultation Document audited by Audit New 7ealand

# Officer Recommendations Ngā Tūtohu

That the Audit and Risk Management Committee:

- Notes it has reviewed key documentation in respect of the information that provides the basis for adoption of the Draft Long-term Plan (LTP) 2024-34 by Council, including drafts of the
  - a. Consultation Document;
  - b. Financial Strategy;
  - c. Infrastructure Strategy;
  - d. General checklists and sign-offs by management, including significant forecasting assumptions; and
  - e. An early (work in progress) draft of the Draft LTP 2024-34 adoption report to Council. This must remain public excluded until the Council agenda goes live on 9 February 2024.
- 2. Recommends to the Council that in the Committee's opinion an appropriate process has been followed in the preparation of Long-Term Plan 2024-34 information.

Committee Resolved ARCM/2024/00004

#### Part C

That the Audit and Risk Management Committee:

- Notes it has reviewed key documentation in respect of the information that provides the basis for adoption of the Draft Long-term Plan (LTP) 2024-34 by Council, including drafts of the:
  - a. Consultation Document;
  - b. Financial Strategy;
  - c. Infrastructure Strategy;
  - d. General checklists and sign-offs by management, including significant forecasting assumptions; and
  - e. An early (work in progress) draft of the Draft LTP 2024-34 adoption report to Council. This must remain public excluded until the Council agenda goes live on 9 February 2024.

Mrs Walton/Councillor McLellan

**Carried** 

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# Audit and Risk Management Committee 08 February 2024

Christchurch City Council

Committee Decided ARCM/2024/00005

Part A

That the Audit and Risk Management Committee recommends that the Council:

2. Be advised that in the Committee's opinion an appropriate process has been followed in the preparation of Long-Term Plan 2024-34 information and notes that at this point in time (8 February 2024) the Council has elected not to have the Consultation Document audited.

Mrs Walton/Councillor McLellan <u>Carried</u>

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